

**PROGRAMMATIC AGREEMENT**  
**BETWEEN THE BOISE VETERANS AFFAIRS MEDICAL CENTER**  
**AND THE IDAHO STATE HISTORIC PRESERVATION OFFICER**  
**REGARDING ROUTINE MANAGEMENT ACTIVITIES**

WHEREAS, the Veterans Health Administration of the U.S. Department of Veterans Affairs (VA) owns and operates a medical center campus in Boise, Idaho, which includes historically significant buildings and grounds; and

WHEREAS, the Boise VA Medical Center (Boise VAMC) and the Idaho State Historic Preservation Officer (Idaho SHPO) have agreed to enter into a Programmatic Agreement (PA) to better define what work constitutes routine management activities with little potential to adversely affect historic properties; and

WHEREAS, both parties agree to preserve the historic character of the campus while allowing normal medical center functions and routine operation and maintenance activities to continue without unnecessary delay; and

WHEREAS, the work covered under this PA is smaller scale activities and routine projects, without the potential for adversely affecting historic properties, rather than complex undertakings with a greater potential to adversely affect historic properties, which would require completion of the typical NHPA Section 106 review process; and

WHEREAS, the Boise VAMC, in consultation with the Idaho SHPO and the Advisory Council on Historic Preservation (ACHP), has prepared this PA pursuant to 36 CFR Part 800.14(b) to govern the implementation of future routine management activities at the Boise VAMC; and

NOW THEREFORE, the Boise VAMC and the Idaho SHPO agree that routine management activities at the Boise VAMC will be conducted in accordance with the following stipulations to satisfy the Boise VAMC's responsibilities under Section 106 of the NHPA.

**STIPULATIONS**

- I. Exemptions from further Section 106 Review:
  - A. The Boise VAMC shall not consult further with the Idaho SHPO or other parties on routine management activities listed in Appendix A because they do not have the potential to cause adverse effects to historic properties even when historic properties may be present.
  - B. The Boise VAMC shall not consult further with the Idaho SHPO or other parties on construction activities that impact the interior of buildings listed as exempt from interior review in Appendix B.
- II. Non-Exempt Undertakings:

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- A. The Boise VAMC shall consult with the Idaho SHPO and other parties according to standard procedures outlined in 36 CFR Part 800 for all construction, demolition, and renovation project activities that are not included in Appendix A.
- B. The Boise VAMC shall consult with the Idaho SHPO and other parties according to standard procedures outlined in 36 CFR Part 800 for all activities that impact the interiors of buildings subject to interior review, as listed in Appendix B.

### III. Unanticipated Effects:

If historic properties are discovered or unanticipated effects to historic properties are identified after work has been initiated, the Boise VAMC will implement the following procedures:

- A. The Boise VAMC shall immediately cease all operations for the portion of the work that has the potential to affect historic property, unless doing so poses a threat to safety.
- B. The Boise VAMC shall notify the Idaho SHPO and consult on appropriate steps to avoid, minimize, or mitigate potential adverse effects to the historic property.

### IV. Dispute Resolution:

- A. Should the Idaho SHPO object to any project, the Boise VAMC shall consult further with the Idaho SHPO and attempt to remove the basis for Idaho SHPO's objection. In the event that the Idaho SHPO's objection is not withdrawn, the Boise VAMC shall forward all relevant documentation to, and consult with, the Advisory Council on Historic Preservation (ACHP).
- B. The ACHP shall provide its recommendations, if any, within 21 days following the receipt of relevant documentation. The Boise VAMC will take into account the ACHP's recommendations or formal comments in reaching a final decision regarding the dispute.

### V. Reporting and Monitoring:

- A. The Boise VAMC, the Idaho SHPO, and the ACHP may monitor any work carried out pursuant to this PA. The ACHP and Idaho SHPO may review work activities, if requested by the Boise VAMC.
- B. The Boise VAMC shall be entitled to address and make determinations on overall policy or administrative issues related to the implementation of these programs, as provided in 36 CFR Part 800.

- C. The Boise VAMC will prepare a list of proposed projects for the upcoming year. The list is to be submitted to the Idaho SHPO each year by December 31 of the preceding year. If need be, the Boise VAMC and Idaho SHPO will meet in-person to discuss the proposed projects for the upcoming year.

VI. Amendments:

The Idaho SHPO or the Boise VAMC may request that this PA be amended, including all Appendices, whereupon the Idaho SHPO, the Boise VAMC, and the ACHP, if involved, will consult to consider such an amendment. Any such amendments shall be developed and executed between the Idaho SHPO and the Boise VAMC in the same manner as the original PA, and pertain only to this PA.

VII. Duration of Agreement:

This PA will be valid for ten (10) years from the date of execution, but may be extended if the Idaho SHPO, the Boise VAMC, and the ACHP if involved, agree.

VIII. Termination of Agreement:

The Idaho SHPO or the Boise VAMC may terminate the PA, provided that the party proposing termination notifies the ACHP in writing explaining the reasons for termination and affording the other signatories at least thirty (30) days to consult and seek alternatives to termination.

Execution and implementation of this PA by the Boise VAMC, Idaho SHPO, and ACHP is evidence that the Boise VAMC has fulfilled its NHPA Section 106 responsibilities with regard to routine management, and repair activities at its Boise campus.

Signatories:

David P. Wood 161865

Digitally signed by David P. Wood  
161865  
Date: 2020.05.05 14:47:40 -06'00'

Director, Boise VA Medical Center

Date

  
SHPO, Idaho State Historic Preservation Office

  
Date



Appendices:

Appendix A: Routine Activities Exempt from Further Section 106 Review

Appendix B: List of Contributing and Non-Contributing Built Resources at the Boise VAMC

Appendix C: Definitions

**Appendix A: Routine Management Activities Exempt from Further Section 106 Review**

The Boise VAMC and the Idaho SHPO have concluded that the following maintenance activities do not have the potential to cause adverse effects to historic properties and are exempt from further Section 106 Review:

1. General maintenance and efficiency measures not affecting the exterior of the buildings:
  - a. Energy audits and feasibility studies.
  - b. Caulking and weather-stripping around doors and windows in a manner that does not harm or obscure historic windows or trim.
  - c. Water conservation measures-low flow faucets, toilets, shower heads, urinals-and distribution device controls.
  - d. Repairing existing driveways, parking areas, roadways, and walkways with materials of similar appearance.
  - e. Excavating to gain access to existing underground utilities to repair or replace them, provided that the work performed is consistent with previous conditions (same footprint and depth).
  - f. Ventilating crawl spaces.
  - g. Installation of new or replacement exterior electrical and HVAC equipment including transformers, panels, pumps, motors, boilers, chillers, cooling towers, air-handling units, air conditioners, evaporative coolers, package units, condensers, compressors, heat exchangers, etc., that do not require a change to a new location and are similar in size.
  - h. Adding or replacing existing building control systems including HVAC control systems and the replacement of building-wide pneumatic controls with digital controls, thermostats, dampers, and other individual sensors like smoke detectors and carbon monoxide detectors (wired or non-wired).
  - i. Furnace or hot water tank replacement that does not require a visible new supply or venting on the exterior of the structure.
  - j. Repairing or upgrading electrical or plumbing systems and installation of mechanical equipment in a manner that does not permanently change the appearance of the building. This does not include replacing light fixtures on historic buildings, as identified in Appendix B.
  - k. Abatement of asbestos-containing materials where the finished work will not be visible from the public right-of-way.
  - l. Repair of minor roof and wall leaks provided repairs closely resemble existing construction and materials.

- m. Maintenance and minor construction on or to the exterior of buildings that are listed as non-contributing in Appendix B. This does not include new additions.
- n. Modifications to current irrigation systems.
- o. Maintenance of landscaping, including mowing, pruning, planting, and removal of vegetation. A mature tree may be removed if it is deemed dead, diseased, or proves to be an imminent risk to safety.
- p. Installation and removal of non-permanent structures such as picnic tables, garbage cans, smoking shelters, bus stops, etc.

2. Interior work:

- a. Work in interior spaces completed in accordance with National Fire Protection Association 101 Life Safety Code.
- b. Thermal insulation in walls, floors, ceilings, attics, crawl spaces, and foundation.
- c. Adding adjustable speed drives such as fans on air handling units, cooling tower fans, and pumps.
- d. Installing insulation on water heater tanks and pipes.
- e. Installing waste heat recovery devices, including water heaters, condensing heat exchangers, heat pumps and water heating heat recovery systems, and other energy recovery equipment.
- f. Repair or replace electric motors and motor controls like variable speed drives.
- g. Incorporate lighting technologies such as energy efficient lamps, dimmable ballasts, day lighting controls, and occupant-controlled dimming.
- h. Install fire, smoke, or carbon monoxide detectors/alarms.
- i. Install and make modifications to fire safety sprinkler systems.
- j. Duct sealing, insulation repair, or replacement.
- k. Install mechanical ventilation in a manner not visible from the public right-of-way.
- l. Clean, tune, repair or replace heating systems, including furnaces, boilers, heat pumps, vented space heaters, and geothermal heating systems.
- m. Clean, tune, repair or replace cooling systems, including central air conditioners, window air conditioners, heat pumps, and evaporative coolers.
- n. Installing new water efficient fixtures and fittings in a manner that does not permanently change the appearance of the interior or exterior of the building.
- o. Interior construction renovations in buildings that are listed as exempt from interior review in Appendix B.

3. Exterior maintenance and energy efficiency improvement measures:

- a. Painting over previously painted exterior surfaces.
- b. Installation or replacement of downspout extensions, provided that the color of the extensions is historically appropriate for the period and style of the property.
- c. Installing new lighting controls including photo-sensors and shading elements if not visible from the public right-of-way.

- d. Installing new metering devices in a manner that does not permanently change the appearance of the interior or exterior of the building, or if the addition is on the exterior of the structure and is not visible from the public right-of-way.

## Appendix B: List of Contributing and Non-Contributing Built Resources at the Boise VAMC

Building No.	IHSI/ASI No.	Site Name	Interior Review	Eligibility	Finding Date
Building 1	01-24437	Commanding Officer's	Yes- fireplace, stairs, banister, older doors	Eligible Contributing	8/1/2019
Building 2	01-24438	Pump House	Yes - if major renovation or change in use	Eligible Contributing	8/1/2019
Building 4	01-24497	Surgeon Quarters	Yes - fireplace, built- in furniture, doors, etc.	Eligible Contributing	8/1/2019
Building 6	01-24439	Quartermaster Store	No	Eligible Contributing	8/1/2019
Building 8	01-24440	Garage/Fire Station	Yes -building retains some interior window and doors	Eligible Contributing	8/1/2019
Building 21	01-24442	Personnel Garage	No	Eligible Contributing	8/1/2019
Building 23	01-24443	Captain's Quarters	Yes -fireplaces, buffets, built-in furniture, doors, etc.	Eligible Contributing	8/1/2019
Building 24	01-24444	Lieutenant's Quarters	Yes -fireplaces, buffets, built-in furniture, doors, etc.	Eligible Contributing	8/1/2019
Building 27	01-24445	Barracks/Hospital Ward	No	Non-Contributing	8/1/2019
Building 28	01-24446	Guard House/Laundry	No	Eligible Contributing	8/1/2019
Building 29	01-24447	Post Exchange & Gym	No – upstairs Yes – downstairs	Eligible Contributing	8/1/2019
Structure 30	01-24448	Sonna Reservoir, Structure	Yes - if major renovation or change in use	Eligible Contributing	8/1/2019
Building 33	01-24449	Hospital	Yes – banister, stairs	Eligible Contributing	8/1/2019
Building 34	01-24450	Cavalry Stable	Yes- brick interior walls, and upstairs	Eligible Contributing	8/1/2019
Building 42	01-24451	Non-commissioned Officers	No	Eligible Contributing	8/1/2019
Building 43	01-24452	Cavalry Store Stable	No	Eligible Contributing	8/1/2019
Building 44	01-24453	Officer's Quarters	Yes – stairs, original doors, molding,	Eligible Contributing	8/1/2019



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Building No.	IHSI/ASI No.	Site Name	Interior Review	Eligibility	Finding Date
			floorboards, transoms		
<b>Building 45</b>	01-24454	Field Officer's Quarters	No	Eligible Contributing	8/1/2019
<b>Building 46</b>	01-24455	Bakery/Boiler House	Yes – historic doors, and doorways, retention of arches	Eligible Contributing	8/1/2019
<b>Building 48</b>	01-24456	Construction Shop	No	Non-Contributing	8/1/2019
<b>Building 50</b>	01-24457	Stable Guard Shop	No	Eligible Contributing	8/1/2019
<b>Building 52</b>	01-24458	Personnel Garage	No	Eligible Contributing	8/1/2019
<b>Building 54</b>	01-24459	Barracks	No	Non-Contributing	8/1/2019
<b>Building 66</b>	01-24460	Personnel Garage	No	Eligible Contributing	8/1/2019
<b>Building 67</b>	01-24461	Medical & Surgery Ward	No	Non-Contributing	8/1/2019
<b>Building 69</b>	01-24462	Gate House	Yes	Eligible Contributing	8/1/2019
<b>Building 71</b>	01-24463	Personnel Garage	No	Eligible Contributing	8/1/2019
<b>Building 72</b>	01-24464	Pump House	Yes - if major renovation or change in use from	Eligible Contributing	8/1/2019
<b>Building 77</b>	01-24465	Dining Hall & Kitchen,	No	Non-Contributing	8/1/2019
<b>Structure 80</b>	01-24466	Flag Pole	No	Non-Contributing	8/1/2019
<b>Building 82</b>	01-24467	Generator Building	No	Non-Contributing	8/1/2019
<b>Building 83</b>	01-24468	Generator Switch Gear	No	Non-Contributing	8/1/2019
<b>Building 85</b>	01-24469	Clinical Support Facility	No	Non-Contributing	8/1/2019
<b>Building 85A</b>	01-24470	Outpatient Clinics	No	Non-Contributing	8/1/2019
<b>Building 88</b>	01-24471	Community Living Center	No	Non-Contributing	8/1/2019
<b>Building 106</b>	01-24472	Incinerator	No	Non-Contributing	8/1/2019
<b>Building 107</b>	01-24473	Geothermal Building	No	Non-Contributing	8/1/2019
<b>Building 109</b>	01-24474	Veterinary Medical Clinic	No	Non-Contributing	8/1/2019
<b>Building 110</b>	01-24475	Audiology/Speech	No	Non-Contributing	8/1/2019
<b>Building 114</b>	01-24476	Mental Health Clinic	No	Non-Contributing	8/1/2019
<b>Building 115</b>	01-24477	Medical/Surgical Office	No	Non-Contributing	8/1/2019



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Building No.	IHSI/ASI No.	Site Name	Interior Review	Eligibility	Finding Date
Building 116	01-24478	Mental Health Wellness	No	Non-Contributing	8/1/2019
Building 117	01-24479	Research	No	Non-Contributing	8/1/2019
Building 119	01-24480	Gym	No	Non-Contributing	8/1/2019
Building 120	01-24481	Building 120	No	Non-Contributing	8/1/2019
Building 121	01-24482	Building 121	No	Non-Contributing	8/1/2019
Building 122	01-24483	Building 122	No	Non-Contributing	8/1/2019
Building 123	01-24484	Building 123	No	Non-Contributing	8/1/2019
Building T110	01-24485	Administration	No	Non-Contributing	8/1/2019
Building T111	01-24486	Idaho State Pharmacy	No	Non-Contributing	8/1/2019
Building T112	01-24487	Quarters	No	Non-Contributing	8/1/2019
Building T113	01-24488	Quarters	No	Non-Contributing	8/1/2019
Building T117	01-24489	Building T117	No	Non-Contributing	8/1/2019
Building T118	01-24490	Building T118	No	Non-Contributing	8/1/2019
Building T122	01-24491	C&P Clinic,	No	Non-Contributing	8/1/2019
Building T123	01-24492	Women's Clinic	No	Non-Contributing	8/1/2019
Building T124	01-24493	Pro Time Clinic	No	Non-Contributing	8/1/2019
Building CC	01-24494	Connecting Corridors	No	Eligible Contributing	8/1/2019
Canal	01-24496/10AA513	Walling Canal, Fort Boise	N/A	Eligible Contributing	8/1/2019

#### APPENDIX C: Definitions

Adverse effect on a historic property occurs when an undertaking may alter the characteristics of a historic property that qualify it for inclusion in the National Register of Historic Places in a manner that diminishes the integrity of the property's location, design, setting, materials, workmanship, feeling, or association (36 CFR § 800.5(A)(1)).

Advisory Council on Historic Preservation (ACHP) is an independent federal agency established pursuant to Section 201 of NHPA. ACHP has issued federal regulations for complying with Section 106 of NHPA and must be afforded an opportunity to comment on federal, federally assisted, or federally licensed undertakings that may affect historic properties.

Area of Potential Effects (APE) is the geographic area or areas within which an undertaking may directly or indirectly cause alterations in the character of use of historic properties, if any such properties exist (36 CFR § 800.16(d)).

Effect on a historic property occurs when an undertaking may alter the characteristics of a historic property qualifying it for inclusion in or eligibility for the National Register of Historic Places (36 CFR § 800.16(i)).

Emergency situations are those that require an immediate response by the Boise VAMC in order to protect public health, safety, and property.

Historic property is any prehistoric or historic district, site, building, structure, or object included in or eligible for inclusion in the National Register of Historic Places (36 CFR § 800.16(l)).

In-kind means a replacement that matches the original in size, design, color, texture, and materials that is installed in the same location.

National Register of Historic Places or National Register is a list of districts, sites, buildings, structures, and objects found to be significant in American history, architecture, archaeology, engineering, and culture by the Keeper of the National Register on behalf of the Secretary of the Interior (36 CFR § 60).

Routine management activities are those that involve the regular scheduled, preventative, or corrective maintenance, repair, and replacement tasks needed to ensure that the buildings, structures, infrastructure, landscaping, and equipment at the Boise VAMC facility continue to perform in good working order. Any activity that is not listed in Appendix A is not routine management activity for the purposes of this PA.

State Historic Preservation Officer (SHPO) is the official appointed or designated by the Governor pursuant to Section 101(b)(1) of the National Historic Preservation Act to administer the state Historic Preservation program. In Idaho, the Idaho State Historical Society Director is the SHPO.

Undertaking means any project, activity, or program that is funded by the federal government, involves federal land or properties, or requires the use of federal permits, licenses, or other approvals (36 CFR Part 800.16(y)). For the purposes of this PA, routine management activities carried out at the Boise VAMC facility are undertakings (Appendix A).