



Preserving America's Heritage

EXCERPT
FROM THE MINUTES OF THE
SPRING BUSINESS MEETING OF THE
ADVISORY COUNCIL ON HISTORIC PRESERVATION
APRIL 4, 2019
WASHINGTON, D.C

PROVISIONAL AGENDA

Call to Order 8:30 a.m.

I. Chairman's Welcome

II. Transition to Full-Time ACHP Chairman

A. Transition Process

B. Strategic Plan Development

III. Section 106 Issues

A. Digital Information Task Force Proceedings

B. Reflections on Development of Chairman's Comment Letter on Growler Case

C. National Park Service Proposed Rule on National Register Nominations

IV. Historic Preservation Policy and Programs

A. White House Opportunity and Revitalization Council and the ACHP

B. Traditional Knowledge and the National Historic Preservation Program

C. Section 106 Success Stories: Future Directions

V. Committee Reports

VI. New Business

VII. Adjourn

IN ATTENDANCE

Milford Wayne Donaldson, Chairman
Leonard Forsman, Vice Chairman
Terry Guen
Luis Hoyos
Dorothy Lippert
Robert Stanton
Jordan Tannenbaum
Brad White

Architect of the Capitol

Christine Merdon
Acting Architect of the Capitol

Secretary of Agriculture

Represented by:
Dan Jirón
Acting Deputy Under Secretary

Secretary of Defense

Represented by:
Maureen Sullivan
Deputy Assistant Secretary of Defense
(Environment, Safety & Occupational Health)

Administrator, General Services Administration

Represented by:
Beth Savage
Director, Center for Historic Buildings,
Public Buildings Service

Secretary of Homeland Security

Represented by:
Teresa Pohlman
Executive Director, Sustainability and
Environmental Programs

Secretary of Housing and Urban Development

Represented by:
Danielle Schopp
Director, Office of Environment and Energy

Secretary of the Interior

Represented by:
Ryan Hambleton
Deputy Assistant Secretary for Fish and
Wildlife and Parks

Secretary of Transportation

Represented by:
Barbara McCann
Director, Office of Policy Development,
Strategic Planning, and Performance

Native American/Native Hawaiian Member

Reno Keoni Franklin
Chairman Emeritus
Kashia Band of Pomo Indians

President, National Conference of State Historic Preservation Officers

Mark Wolfe
Texas State Historic Preservation Officer

General Chairman, National Association of Tribal Historic Preservation Officers

Shasta Gaughen
Pala Band of Mission Indians
Tribal Historic Preservation Officer

Chair, National Trust for Historic Preservation

Represented by:
Elizabeth Merritt
Deputy General Counsel

OBSERVERS

Managing Director, Council on Environmental Quality

Represented by:
Ted Boling
Associate Director for NEPA

Chair, National Alliance of Preservation Commissions

Represented by:
Stephanie Paul
Program Director

President, ACHP Foundation

Katherine Slick
Historic Preservation Consultant

In attendance and participating in the meeting were ACHP Executive Director John M. Fowler and Reid Nelson, Director, Office of Federal Agency Programs.

PROCEEDINGS

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Strategic Plan

Chairman Donaldson said the ACHP is required to prepare a multiyear plan under the Government Performance and Results Modernization Act. It needs to be done with the full-time chairman, but members have been discussing the general directions for a new plan. He added that he liked having the sequential committee meetings and suggested it would be a good model for the future.

Mr. White said the Preservation Initiatives Committee talked about the accomplishments over the past six or seven years of the strategic plan. Based on the discussion, the Committee recommends exploring the following priorities as the ACHP moves forward with strategic planning. These include identifying new sources and expanding existing sources of financial support; continuing to expand legislative activities seeking more proactive engagement with Congress; continuing to expand the focus on climate resilience and adaptation; expand ACHP involvement in some international preservation efforts; continuing to expand the internship program and maximize its organizational efficiency; and seek involvement in planning for the 250th anniversary of the United States in 2026.

Reno Franklin said the Native American Affairs Committee had tribal leadership at their meeting: Governor Tim Menchego of Santa Ana Pueblo, who offered words of encouragement and advice which Mr. Franklin took into account going through the recommendations.

He pointed out that there was only one tribal priority in the previous strategic plan, and there is need for having more than one in this upcoming strategic plan. The first suggestion offered by numerous people

was to revise the regulations. This would allow a more strategic approach to tribal and Native Hawaiian participation in the process. Mr. Franklin said Governor Menchego told the committee that nothing will change until tribal and religious leaders have the ability to make recommendations and not just participate in consultation.

Next, Mr. Franklin suggested making the success of the ACHP and Salish Kootenai Tribal College partnership a priority. It has been a fruitful relationship thus far, and he would like to expand on it. The goal of that project is to train Tribal Historic Preservation Officers (THPOs) at a tribal college. As a part of that, there was a recommendation to include a Native youth in the committee. The previous day they had a presentation from Victor Lopez-Carmen, ACHP staffer Guy Lopez's son, who recently edited a book *Global Indigenous Youth: Through Their Eyes*. He did worldwide research, interviewing and going to many different countries offering perspectives from Native youth or Indigenous youth.

Mr. Franklin said the committee wants to expand the ACHP training program to include cultural resource management (CRM) firms and practitioners. That is something that has come up numerous times when there are agencies working with CRM firms, sometimes the way they consult with tribes could be more effective.

He also said they want to get more into Indian Country. Governor Menchego invited the ACHP to New Mexico to sit down with his people and the other 19 or so Pueblo Tribes and talk to them on their lands. Mr. Franklin suggested making it a priority to get out more often and visit tribal partners.

Mr. Tannenbaum said the Federal Agency Programs (FAP) Committee members acknowledged that the ACHP has accomplished a great deal under the current plan and particularly under long range goals two and three. This includes fairly routine but important tasks related to participating in Section 106 consultations, the development of Section 106 guidance and program alternatives, but also important policy and program issues, like maintaining active participation in the Permitting Council and Broadband Workgroup as well as the One Federal Decision MOU and the Unified Federal Review Process.

He said there was also support for continuing to carry out the ACHP's role under the Preserve America Executive Order and further work on the historic preservation implications of climate change. The development of program alternatives for important forest management needs and issues, continued guidance and assistance to agencies on complying with the One Federal Decision, the recognition of the importance of traditional knowledge and effective tribal consultation, more work on integrating NEPA and Section 106 reviews.

Further, the committee suggested the strategic plan give advice on complying with Section 110 requirements, perhaps in coordination with the National Park Service (NPS), further support for communication between Federal Preservation Officers (FPOs) and State Historic Preservation Officers (SHPOs), as well as better communication among all Section 106 stakeholders.

It is advised to utilize the presence of a full-time chairman to tackle long-standing Section 106 policy issues, and leveraging partnerships to expand the influence of the ACHP and teach the public more about what the ACHP does and its accomplishments.

Robert Stanton said the Communications, Education, and Outreach (CEO) Committee met and discussed the importance of utilizing the wide array of news and electronic media to convey to the widest spectrum of the American public possible, the importance of citizen engagement in historic preservation. He said through a number of surveys and special studies that there still is not a full appreciation throughout the breadth of the American population on the importance of respecting and preserving the collective heritage. He said the committee proposes to continue to utilize all resources available to get the word out, and follow through on the goal of diversifying the preservation movement.

An important element of that whole effort is to emphasize the importance of engaging youth. The committee discussed a program that was inaugurated last year and which he said was “poetry in motion.”

It was a major partnership between NPS, the National Trust for Historic Preservation, Morgan State University, and the ACHP, where six outstanding students participated in “Touching History: Preservation in Practice.” Mr. Stanton said the program encouraged them to take another look at their career goals and perhaps some of them will be sitting around this table within the next six years demonstrating that they had made a commitment to pursuing a career in historic preservation.

According to the strategic plan, he said youth involvement is one of the key components of diversifying the preservation movement. This year will involve Morgan State and Tuskegee University in Alabama. One of the major considerations that came out of the discussion is whether to continue to develop this program. He noted the committee endorsed its continuation but also suggested developing the program to the extent that it could become replicated—involving other colleges and universities that have significant enrollment of minority students.

The committee wants to maximize the use of today’s technology, listening to youth in terms of whether the ACHP is communicating effectively with them, and be open to constructive input from them in terms of how their federal government is or is not serving them in terms of sharing what the opportunities are about their engagement.

Ms. Guen said she was impressed by the format of having the four committee meetings sequentially. She was interested in something Governor Menchego said that the discussion is about traditional knowledge or traditional ecological knowledge. His opinion was that Section 106 was formulated to protect the past but not so much the future. For his needs, there must be a living space. She suggested that this wisdom applies to all peoples. Looking at resilience and all these other issues, that will be an ongoing issue.

Mr. Fowler said the committees and meeting structure can change. When the new chairman comes in, the opportunity exists for the membership talk with the chairman about the best way to structure the operations of the ACHP. He said a challenge is that so much of the work gets done in committees, but the agency representatives at the committees are not the agency representatives sitting at the business meeting table. In order to get the federal agency input from the policy level, it is a challenge that needs to be considered.

He said at the July business meeting he might include a day or a half day set aside for strategic planning. Mr. Tannenbaum suggested serving lunch at the committee meetings

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