

*Preserving America's Heritage*

**ADVISORY COUNCIL ON HISTORIC PRESERVATION  
BUDGET JUSTIFICATION  
FY 2014**

March 2013

An independent federal agency, the ACHP promotes the preservation, enhancement, and sustainable use of our nation's diverse historic resources and advises the President and Congress on national historic preservation policy. It also provides a forum for influencing federal activities, programs, and policies that affect historic properties. The ACHP promotes historic preservation to foster the understanding of the nation's heritage and the contribution that historic preservation can make to contemporary communities and their economic and social well-being.

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# ADVISORY COUNCIL ON HISTORIC PRESERVATION BUDGET JUSTIFICATION, FY 2014

## FY 2014 Request

The ACHP requests \$6,531,000 with a staff of 36 FTE to fund its basic operations. This is a 7 percent increase in funding (\$432,772) from the FY 2012 enacted level without additional staff.

## SUMMARY

### FY 2014 Direction and Request

The Advisory Council on Historic Preservation (ACHP) will continue to pursue its major program directions:

- Providing timely expert advice to the President, the Congress, and the executive branch on policies and programs affecting historic preservation;
- Managing the federal historic preservation review process under Section 106 of the National Historic Preservation Act (NHPA) in an efficient manner that fully engages stakeholders and the public;
- Promoting historic preservation as a strategy for addressing national priorities such as economic development, transportation improvements, energy and infrastructure development, and community revitalization;
- Working with partners to promote the value of history and culture and the benefits of historic preservation in contemporary society; and
- Providing the training, guidance, and other tools necessary to address these needs.

Historic preservation contributes significantly to employment opportunity, enhanced investment, and economic vitality. Encouraging the use of historic preservation tools to promote job creation, economic development, renewable energy development, infrastructure improvement, and sustainable communities will continue to be priority activities for FY 2014. Developing efficiencies for the Section 106 review of federal projects designed to put Americans back to work, and making environmental reviews more efficient through better coordination among Section 106, the National Environmental Policy Act (NEPA), and other environmental statutes, will be high priorities. The ACHP will pursue distance learning and training, guidance and assistance through electronic media, and other cost-effective ways to meet many of the needs of its customers and partners. The ACHP will continue to improve and enhance its Web capabilities to provide information to stakeholders and the public efficiently. In addition, the ACHP will increase its use of social media to reach an increasingly diverse public. The ACHP will also continue to advise the Administration and the Congress on legislation that affects historic preservation interests or that can use preservation tools to achieve other national priorities, and offer its expertise on policy initiatives that could benefit from having a cultural heritage stewardship or education component.

This justification for FY 2014 of \$6,531,000 reflects a 7 percent increase from the FY 2012 enacted level of \$6,098,227.

This budget request commits the agency to addressing the highest priorities contained in its Six-Year Strategic Plan. The proposal includes funding two positions in the Office of Federal Agency Programs (OFAP) to address critical needs related to implementation of Administration initiatives. These are existing positions that are currently unfilled and will be reassigned to OFAP.

Since 2012, the ACHP has played a key role in Administration efforts on infrastructure, providing policy recommendations and guidance to the Office of Management and Budget (OMB) and the Council on Environmental Quality (CEQ) as a member of the Steering Committee that implements the requirements of Executive Order 13604, "Improving Performance of Federal Permitting and Review of Infrastructure Projects," and as a member on CEQ's Rapid Response Team for Transmission. These efforts are resulting in significant efficiencies and program improvements relating to Section 106 reviews, including the joint issuance of a handbook with CEQ on integrating NEPA and Section 106 reviews. Other initiatives include the development of draft guidance on electronic communication, preparing agreement documents, and educating applicants about the requirements of Section 106. The FY 2014 request will support a Senior Program Analyst dedicated to meeting the mounting demands of these initiatives. The incumbent would represent the ACHP on various work groups, including newly established regional workgroups, and oversee the development of program improvements at the ACHP including educating and training stakeholders on the use of the NEPA/106 handbook.

The ACHP is also pursuing a growing number of policy initiatives to address critical national preservation issues: rightsizing in cities across America, disaster recovery, post office closures, and the modernization of railroads and other transportation systems, to name a few. The request will support a Program Analyst position in OFAP to develop sensible approaches to meet the Section 106 challenges. As a case in point, in the wake of Hurricane Sandy in October 2012 and the ensuing recovery efforts, the Sandy Recovery Improvement Act of 2013 directed the President to establish an expedited and unified interagency review process by July 29, 2014. A steering committee comprised of CEQ, the Federal Emergency Management Agency (FEMA), and the ACHP will coordinate a broader group of federal agencies to improve the delivery of post-disaster recovery assistance. The goal is to expedite approvals and release of federal funding to applicants as they recover from disasters and emergency situations.

Funding these two positions will also offset recent staff losses. The ACHP has the authority to enter into reimbursable partnerships with other federal agencies under interagency agreements, whereby a staff position or staff services to assist the agency with historic preservation program improvement tasks along with travel and overhead are funded by that agency. The ACHP has maintained eight such partnerships in recent years. Due to sponsoring agency budget reductions, the ACHP has lost critical partnership positions with FEMA and the Army in the last two years. For FY 2014, the ACHP is optimistic that the remainder of the existing partnership agreements will be continued and the requested OFAP positions will fill the remaining need.

Supporting its efforts in the preceding areas, the ACHP will expand its training activities in FY 2014, primarily in the distance learning area, recognizing that budget restrictions in other agencies may impact participation in onsite training opportunities. Distance learning is lower in overall cost to both the ACHP and participants, although it does require some up-front development cost.

It will be necessary to provide training and outreach to federal officials, NEPA and Section 106 practitioners, tribal, state, and local governments, and the public regarding the newly issued NEPA/Section 106 handbook to realize the maximum benefits of aligning these two reviews. Funding is therefore requested to educate State and Tribal Historic Preservation Officers, the key players in applying the techniques in the handbook, as well as for webinars and onsite training directed at federal officials and applicants for federal assistance and permits. These funds will also facilitate ACHP participation in

regional meetings and professional conferences to educate stakeholders about the opportunities to align these reviews.

The ACHP's Web site will assume even greater importance as these program initiatives move forward. Likewise, the ACHP recognizes the value of online communication and social media to create more transparent government and to allow the ACHP to reach more diverse constituencies. The FY 2014 request includes \$100,000 to make the improvements necessary for modern online communications, including enhanced social media activity, an improved Web site with interactive capabilities, and a platform to support "e-106," an electronically-based communication and case management system for Section 106.

Engaging Indian tribes and Native Hawaiian organizations in the national historic preservation program, particularly the Section 106 process, has taken on much greater importance in recent years, as large energy development and transmission projects impact traditional cultural properties on an unprecedented scale. Recent ACHP initiatives, including the Traditional Cultural Landscapes Action Plan, the interagency Sacred Sites Memorandum of Understanding and interagency Action Plan, and a new ACHP plan for support of the U.N. Declaration on the Rights of Indigenous Peoples, will all advance that goal. The ACHP's Office of Native American Affairs, brought back up to its authorized level of three FTEs, will continue at that level in FY 2014.

In summary, additional requests for FY 2014 include the following:

- Senior Program Analyst and Program Analyst positions, OFAP, \$270,000
- NEPA-Section 106 training, \$50,000
- ACHP Web site and online communications enhancements, \$100,000

Certain cost saving actions and program efficiencies initiated in FY 2013 will continue in FY 2014, notably in the reallocation of certain staff positions to line functions and streamlining administrative processes.

In FY 2014 the ACHP is required to move out of the Old Post Office Building (OPO) in order to facilitate the General Services Administration's (GSA) redevelopment of the OPO. The President's budget for FY 2013 included funding for lease acquisition and costs associated with preparing for the move. The FY 2013 continuing resolution currently under consideration in Congress does not provide this funding. Unless the final FY 2013 appropriation includes sufficient funding for relocation costs, additional funding in FY 2014 will be needed. Information on new lease terms will be provided as soon as these figures are available. The ACHP anticipates a reduction in its annual rent charge after the move.

## **Budgetary History**

The enacted FY 2012 budget for the ACHP was \$6,098,227; the President's request for FY 2013 is pending final congressional action. The following table shows the recent funding background for comparison.

**Figure 1. Budgetary History, FY 2010-FY 2014**  
**(in thousands of dollars)**

	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014
President's Budget	5,908	5,908	6,108	6,136	6,531
Initial Appropriation	--	5,908	6,108	--	--
Appropriation Adjustment	--	-12	-9.8	--	--
Budget Authority	5,908	5,896	6,098	--	--
FTEs	36	36	36	34	36

## Budget Request

The ACHP budget request for FY 2014 is \$6,531,000 and 36 FTEs.

**Figure 2. Appropriation and Authorization Language**

<p><b>Appropriation Language</b></p> <p>ADVISORY COUNCIL ON HISTORIC PRESERVATION  SALARIES AND EXPENSES</p> <p>For necessary expenses of the Advisory Council on Historic Preservation (Public Law 89-665,  as amended), [\$6,098,227] \$6,531,000</p> <p><i>Consolidated Appropriations Act, 2012</i>  <i>[Public Law 112-74]</i></p>
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<p><b>Authorization Language</b></p> <p>There are authorized to be such amounts as may be necessary to carry out this title.</p> <p><i>National Historic Preservation Act Amendments Act of 2006</i>  <i>[Public Law 109-453]</i></p>
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# PROGRAM STRUCTURE

## Mission and Authorities

The ACHP was established by Title II of the NHPA (16 U.S.C. 470). The NHPA charges the ACHP with advising the President and the Congress on historic preservation matters and entrusts the ACHP with the unique mission of advancing historic preservation within the federal government and being a leader in the national historic preservation program. In FY 2011, the ACHP revised and adopted the following mission statement:

*The Advisory Council on Historic Preservation promotes the preservation, enhancement, and sustainable use of our nation's diverse historic resources, and advises the President and the Congress on national historic preservation policy.*

The ACHP's authority and responsibilities are principally derived from the NHPA. General duties of the ACHP are detailed in Section 202 (16 U.S.C. 470j) and include the following:

- Advising the President and Congress on matters relating to historic preservation;
- Encouraging public interest and participation in historic preservation;
- Recommending policy and tax studies as they affect historic preservation;
- Advising state and local governments on historic preservation legislation;
- Encouraging training and education in historic preservation;
- Reviewing federal policies and programs and recommending improvements; and
- Informing and educating others about the ACHP's activities.

Under Section 106 of the NHPA, the ACHP reviews federal actions affecting historic properties to ensure historic preservation needs are balanced with federal project requirements. The ACHP achieves this balance through the Section 106 review process, which applies whenever a federal action has the potential to impact historic properties.

## ACHP Membership

The ACHP has 23 statutorily designated members, including the chairman who heads the agency, and seven observers who have been invited to participate in the work of the ACHP (See Figure 5). The ACHP members address policy issues, direct program initiatives, and make recommendations regarding historic preservation to the President, Congress, and heads of other federal agencies.

Council members pursue ACHP activities both collectively and individually. The ACHP is organized into an Executive Committee and three program committees: Federal Agency Programs; Preservation Initiatives; and Communications, Education, and Outreach. Member task forces and committees are also formed to pursue specific needs such as policy development or regulatory reform oversight.

## ACHP Staff

ACHP staff members, housed in Washington, D.C., carry out the day-to-day work of the ACHP and provide all support services for council members. The executive director supervises all staff components.

**Figure 3. Staff Organization Proposed, FY 2013-2014**

<b>Function</b>	<b>2012 FTE</b>	<b>2013 FTE</b>	<b>2014 FTE</b>
Executive Director	1	1	1
Office of Native American Affairs	3	3	3
Office of General Counsel	2	1	1
Office of Administration	8	7	7
Office of Preservation Initiatives	3	3	3
Office of Federal Agency Programs	14	15	17
Office of Communications, Education, and Outreach	5	4	4
<b>TOTAL</b>	<b>36</b>	<b>34</b>	<b>36</b>

**The Executive Director** has senior management responsibility for all staff organizational units and reports to the chairman.

**Office of General Counsel** provides legal advice and analyses, reviews and manages Freedom of Information Act requests, and oversees the agency ethics program.

**Office of Native American Affairs** advises the ACHP leadership and staff on policy and program matters related to Native American issues, and offers technical assistance and outreach for tribal and Native Hawaiian organization (NHO) consultation under the Section 106 review process.

**Office of Preservation Initiatives** analyzes legislation, develops policy recommendations, oversees special studies and reports, and implements programs related to national preservation benefits such as community development, economic impacts, sustainability, and tourism.

**Office of Federal Agency Programs** conducts Section 106 reviews, develops and implements program improvement initiatives, provides technical assistance and guidance for Section 106 users, and works to improve federal agency and stakeholder understanding of Section 106. It also develops and administers the ACHP’s training program, including delivery of the two-day ACHP course, “The Section 106 Essentials,” the one-day “Advanced Section 106 Seminar,” and distance learning initiatives.

**Office of Communications, Education, and Outreach** creates and conveys the ACHP’s message to partners, stakeholders, and the general public via print and electronic media, meets information requests, handles media relations, and manages ACHP outreach, awards, and publications.

**Office of Administration** oversees a full range of administrative, personnel, procurement, space planning, information technology, budget, and fiscal services and coordinates related services provided by the Department of the Interior (DOI) and GSA on a reimbursable basis. The office also provides administrative and clerical support to ACHP leadership and the executive director.

## **ACHP'S PROGRAM PRIORITIES and EFFECTS OF BUDGET REQUEST**

The major program emphases for FY 2014 outlined below continue to be derived from the ACHP's Six-Year Strategic Plan, adopted in January 2011. The plan will be reviewed and updated in FY 2014.

The ACHP will continue to work with federal agencies, State and Tribal Historic Preservation Officers, and other stakeholders to improve the efficiency of the historic preservation program. Management of the federal historic preservation review process, mandated by Section 106 of the NHPA, has long been a core mission of the ACHP. The ACHP anticipates that priority in its involvement in individual cases will continue to be on the efficient review of high-priority economic recovery, infrastructure development, and energy-related projects, including alternative and traditional energy production as well as associated transmission facilities. Emphasis will continue to be on early consideration of historic resource impacts and effective engagement of stakeholders to ensure outcomes that properly balance development and preservation issues. The development of programmatic Section 106 alternatives, which provide long-term savings and efficiencies for federal agencies, will focus on the priority areas noted above and include efforts that are underwritten by the requesting agency.

Section 106 training remains a critical component of an effective historic preservation review process and will continue to be a major focus of the ACHP's work. Special emphasis will be placed on expanding the ACHP's Web-based distance learning program (including online courses and webinars) in order to better reach audiences who cannot participate in on-site courses.

The ACHP will continue to promote historic preservation as a means to advance Administration policies for economic development, sustainability, and community revitalization. It will focus on advocating heritage tourism and other sustainable, economically viable uses of historic properties through its member agencies and organizations, its national network of nearly 900 Preserve America Communities, and its public and private partners. Participation in other initiatives, such as the National Travel and Tourism Strategy and the Administration's America's Great Outdoors Initiative (where the ACHP was an effective advocate for the inclusion of cultural heritage components) will continue.

Woven throughout these topical areas will be the ACHP's ongoing effort to do a better job of engaging and involving a broad range of diverse constituencies in the national historic preservation program. Building on and continuing its traditional focus on the participation of Indian tribes and NHOs, the ACHP will strive to reach other constituencies often underrepresented in the federal historic preservation program. The ACHP will make concerted efforts, working with its members and preservation partners, to ensure that the national program reaches and serves the needs of all Americans.

Likewise, the ACHP will continue to promote the engagement of more young people in historic preservation and heritage education. Benefits include a wider understanding among youth of the importance of the nation's heritage and future employment opportunities for youth. The ACHP will partner with other federal agencies to pursue this goal.

Finally, the ACHP will continue to invest staff resources in a revamped ACHP Web site, which will rely on considerable staff-generated content development and content management work. The Web site, along with evolving ACHP social media tools, will be central to many aspects of the ACHP's activities and outreach efforts. The result will be a significant improvement in customer service and historic preservation information, offering greater access for stakeholders and the public, and bringing greater efficiencies to the Section 106 process.

## **2014 Program Priorities and Proposed Activity Highlights**

**Continue to communicate the value of historic preservation and advance the policies and goals laid out in the National Historic Preservation Act of 1966 as a federal government priority and an instrument of national policy.**

In 2013:

- Participate in the development and implementation of Administration policies and programs as an advocate for historic preservation, including implementation of the surface transportation program reauthorization.
- Provide analysis and advice on high-priority legislation in the 113th Congress, particularly historic preservation tax credits, amendments to the National Historic Preservation Act, federal property disposal, and National Heritage Areas legislation.
- Work with other preservation organizations and stakeholders to begin planning for the NHPA 50th anniversary commemoration in 2016.
- Enhance and update the ACHP Web sites to ensure stakeholders and the public have regular access to information about the benefits of historic preservation, the principle elements of the NHPA, the role of the ACHP, and special preservation initiatives.
- Use the 10th anniversary of the Preserve America program in 2013-2014 to highlight the value of preservation in local communities as well as the accomplishments of the program to Congress; the executive branch; state, tribal, and local governments; and the public.

In 2014:

- Participate in new Administration initiatives as the voice for historic preservation.
- Continue to provide analysis and advice focused on the highest-priority legislation with consequences for historic preservation in the 113th Congress.
- Participate in ACHP-specific tasks as part of preservation partner planning for marking the 50th anniversary of the NHPA.
- Manage and provide content for the updated ACHP Web sites, and expand the use of the ACHP's electronic social media tools.

**Promote historic preservation as a tool to help achieve energy efficiency, support sustainable communities, and as a strategy to help cities and other communities “right-size” building stock and infrastructure.**

In 2013:

- Complete the activities of the Task Force on Sustainability and Historic Preservation, including any remaining interagency actions, transition to handling sustainability issues through a regular ACHP standing committee, and incorporate relevant sustainability information and guidance on the ACHP's Web site.
- Complete the work of the Task Force on Right-Sizing, including issuance of its recommendations and starting implementation actions.
- Continue to cooperate with the CEQ and other executive branch agencies on the implementation of E.O. 13514 as it relates to federal historic buildings and agency strategic sustainability plans.

In 2014:

- Continue to track sustainability issues relevant to historic preservation and Section 106 review, and promote historic preservation in sustainability and other environmental and energy efficiency initiatives, as resources allow.
- Carry out the ACHP responsibilities contained in the report of the Task Force on Right-Sizing and follow up on recommendations made to others agencies.

**Promote historic preservation as a means to continue to support economic recovery and development, stimulate investment, and create jobs.**

In 2013:

- Promote historic preservation and heritage tourism components as part of the National Travel and Tourism Strategy under E.O. 13597.
- Compile and disseminate information (including statistics and examples) on the economic value of historic preservation, and make available an enhanced, illustrated online version of the ACHP's 2011 study *Measuring the Economic Impacts of Historic Preservation*.
- Manage the Preserve America program, especially Preserve America Communities and Stewards, and provide case studies, best practices, and other helpful information about local preservation and federal assistance resources through various strategies including the ACHP Web sites.

In FY 2014:

- Act on National Travel and Tourism Strategy promotion within existing resources and partnerships.
- Participate in the interagency America's Great Outdoors Initiative as resources allow and the program continues.
- Continue to manage the Preserve America program, connecting it to Administration initiatives, and provide information through the ACHP Web sites.

**Promote historic preservation as a means of recognizing and documenting cultural diversity, and integrate different traditions and viewpoints into the national historic preservation program.**

In FY 2013:

- Implement selected projects designed to support the goal of "building a more inclusive preservation program" and improve the consideration of the interests of diverse constituencies in the ACHP's work.
- Begin collaboration with other agencies and Non-Governmental Organizations (NGOs) on a project to connect the benefits of historic preservation to the ongoing commemoration and interpretation of "Civil War to Civil Rights" places and people.
- Begin to publicize and support partnership efforts that expand the understanding of diverse views of places of cultural importance, and examine ways to take into account a more complete understanding of the full range of the American experience under the NHPA.
- Begin to identify and share case examples that would appeal to diverse and underserved constituencies so they can be better engaged in historic preservation.

In FY 2014:

- Pursue projects and initiatives connected to the goal of "building a more inclusive preservation program" to improve the consideration of the interests of diverse constituencies in the ACHP's work.

- Continue to engage partners on collaborative efforts to advance the “Civil War to Civil Rights” initiative.
- Increase awareness of the diversity of the American experience by working to integrate different traditions and viewpoints into the national historic preservation program.
- Provide information to diverse constituencies through the Web site or established partners, and seek out new partnerships and opportunities to reach these groups as resources permit.
- Encourage federal agencies to expand their outreach to diverse communities through the Section 106 process.
- Through the use of distance learning tools and webinars, explore ways to develop and offer training to help improve the participation of diverse communities in the Section 106 process.

**Increase the efficiency and effectiveness of the Section 106 process by encouraging improved planning and consultation, and by developing guidance and training.**

In FY 2013:

- Work with CEQ to distribute and educate stakeholders on the jointly-issued handbook regarding the coordination and integration of compliance with Section 106 and NEPA.
- Disseminate ACHP guidance that supports the effective participation of stakeholders in the Section 106 process, with special attention to Indian tribes, including guidance on Section 106 agreement documents and a toolkit for applicants for federal assistance in the Section 106 process.
- Support the development and implementation of nationwide program alternatives that promote efficiencies and improve decision making for certain programs subject to Section 106 review in the Federal Highway Administration, Department of Energy, and Natural Resources Conservation Service through partnerships with each agency that include the support of liaison positions.
- Carry out the plan to improve the implementation of the Section 106 regulations developed pursuant to E.O. 13563 through the development of further procedural efficiencies and working with federal agencies and others to improve their compliance efforts with a special emphasis on Web-based applications.
- Issue guidance on the use of electronic communication in Section 106 reviews.
- Issue guidance on Section 106 agreement documents, including provisions on developing, implementing, and monitoring Memoranda of Agreement and Programmatic Agreements.
- Continue the ACHP’s onsite training program at current levels and expand the distance learning program, to add on-demand courses to the current program of webinars, and identify opportunities to market the expanded offerings to new clients including diverse constituencies, applicants for federal assistance, and the public.

In 2014:

- Carry out a major effort to implement the NEPA/Section 106 handbook to promote operational efficiencies in environmental reviews.
- Expand use of electronic communication to improve efficiency and transparency of Section 106 decision making.
- Work with applicants for federal assistance or permits to educate them about the Section 106 process and improve their ability to participate in it.
- Provide training and education on the use of ACHP guidance on agreement documents.
- Expand ACHP guidance on improving the efficiency and effectiveness of the Section 106 process and continue implementing the plan to improve the Section 106 process pursuant to E.O. 13563.

- Support the development of federal agency program improvements and the use of program alternatives.
- Work with the Federal Railroad Administration and others to implement the recommendations of a recent study on Section 106 and rail facilities.
- Work as a member of a Steering Group with CEQ and the Department of Homeland Security/FEMA to develop a Unified Federal Process for disaster recovery efforts consistent with the Sandy Recovery Improvement Act of 2013.
- Continue to expand the distance learning program to incorporate additional online, on-demand courses and Webinars.

**Assist federal agencies in improving their stewardship, accountability, and resource management.**

In FY 2013:

- Continue to coordinate with federal agencies to address issues identified by the ACHP in its 2012 Report to the President on federal historic property stewardship as required by Section 3 of E.O. 13287.
- Encourage the active involvement of Senior Policy Officials (SPOs) in the consideration of historic preservation issues in agency programs and policies and promote federal agency program improvements pursuant to E.O. 13287.
- Establish a working relationship with the Federal Real Property Council (FRPC) to address the recommendations of the December 2012 Government Accountability Office Report on Federal Historic Buildings and gain access to historic property data that would better enable the ACHP to measure and comment on the progress agencies are making in identifying, using, and protecting historic properties under their ownership.
- Assist the NPS in its efforts to revise the Secretary of the Interior's Professional Qualifications Standards for cultural resources management.

In 2014:

- Revise guidance on developing agency progress reports to include certain data submitted to the Federal Real Property Profile (FRPP) and assist agencies in the development of progress reports in FY 2014 pursuant to E.O. 13287.
- Work with FRPC to ensure that federal reporting on historic properties under the FRPP is consistent, useful, and supportive of existing goals for identifying, using, and protecting historic properties.
- Work with SPOs to identify and address critical historic preservation policy issues in the ACHP's upcoming 2015 triennial report to the President under E.O. 13287.

**Help accommodate infrastructure and energy development both on and off federal lands.**

In FY 2013:

- Seek further efficiencies and improvements to the federal environmental review and permitting process by serving on the Steering Committee established by E.O. 13604 and working to implement the Federal Plan and the ACHP's Agency Plan developed consistent with the executive order. Advise OMB on measures to expand the use of these efficiencies to all federal environmental reviews consistent with any newly issued Administration initiatives that continue or expand the reach of this E.O.
- With DOI, support the work of the Energy and Historic Preservation Workgroup in addressing historic preservation challenges related to the development and transmission of renewable energy projects in the west.

- Serve on Rapid Response Teams managed by CEQ for transportation, renewable energy, and transmission to identify specific environmental review efficiencies in these areas.
- Serve on workgroup to implement Executive Order 13616 “Accelerating Broadband Deployment” by identifying efficiencies in environmental reviews for broadband projects.
- Work with FHWA to implement a Program Comment on effects to concrete bridges subject to Section 106 review.

In FY 2014:

- Continue to serve on the E.O. 13604 Steering Committee and participate on five new regional teams to implement its provisions across certain regions and development sectors.
- Support implementation of Administration directives that might expand the use of efficiencies established under E.O. 13604 for all federally reviewed projects.
- Facilitate the review of individual projects being tracked under E.O. 13604.
- Implement the ACHP’s agency plan under E.O. 13604, including the implementation of guidance on electronic communication in Section 106 reviews, guidance on agreement documents, and an applicant toolkit which includes expanded education and outreach to applicants.
- Implement with CEQ the recommendations of the handbook on NEPA and Section 106 reviews, including onsite and online training and education for NEPA and Section 106 practitioners; state, tribal, and local governments; and industry.
- Support implementation of Administration directives that might seek further efficiencies in the review of transmission projects tracked by the Rapid Response Team on Transmission.
- Continue working with DOI to consider the impacts of energy development on historic properties through the Energy and Historic Preservation Workgroup.
- Seek agency-supported partnerships to improve efficiency in the review of energy development and transmission.

**Develop and advance policy and program initiatives that support and enhance the involvement of Indian tribes and Native Hawaiian organizations in the national historic preservation program and in the Section 106 review process.**

In FY 2013:

- Implement the ACHP’s Native American Traditional Cultural Landscapes Action Plan in cooperation with the National Park Service (NPS), other federal agencies, and intertribal organizations.
- Participate actively in the Interagency Working Group on Indian Affairs and the Native Hawaiian Federal Interagency Working Group to promote improved tribal consultation in federal project planning.
- Develop and adopt an ACHP plan to support the U.N. Declaration on the Rights of Indigenous Peoples consistent with Administration policy.
- Participate as a signatory in the Sacred Sites Memorandum of Understanding (MOU) to Protect Sacred Sites including development of an action plan.

In FY 2014:

- Continue implementation of the Native American Traditional Cultural Landscapes Action Plan.
- Continue active engagement in the Interagency Working Group on Indian Affairs and the Native Hawaiian Federal Interagency Working Group to address consultation challenges.
- Implement the ACHP’s plan to support the U.N. Declaration on the Rights of Indigenous Peoples.

- Implement the Sacred Sites Action Plan with the other signatory agencies, in fulfillment of the MOU.
- Develop guidance to improve tribal and Native Hawaiian organization consultation in the Section 106 process with a focus on early coordination and information gathering.

**Improve understanding of the ACHP’s mission and programs and the benefits of historic preservation through a variety of media and tools, including an enhanced Web site, social media, and print materials.**

In FY 2013:

- Use the Web site as a primary source of information for historic preservation information and as a vehicle for increased agency transparency.
- Create and use selected other media, including informational brochures, releases, and fact sheets on the ACHP’s programs.
- Participate in a limited number of key conferences and meetings focused on priority ACHP programs, including citizen participation in Section 106 review, cultural diversity and historic preservation, and the economic impacts of preservation.
- Conduct ACHP awards programs to promote a preservation ethic.

In FY 2014:

- Expand use of the Web sites and social media to communicate information about the ACHP and the national historic preservation program
- Upgrade the capability of ACHP Web sites and develop other online initiatives including e-newsletters and e-106 tools, to reach a wider range of constituencies.
- Continue to grow the social media program in an effort to reach out to Americans who rely more regularly on electronic communication.
- Utilize emerging online technologies connected to the ACHP Web site, such as interactive mapping, in order to improve understanding of ACHP work and advance government effectiveness.
- Target involvement in conferences and meetings to those of highest ACHP priority and return on investment.

**Highlight and share successful models for engaging youth in historic preservation.**

In FY 2013:

- Work with NPS and other partners on the War of 1812 and Civil War to Civil Rights educational and service learning model programs to advance youth engagement in historic preservation.
- Use the Web site and social media tools to disseminate service learning models, templates, and related youth-oriented educational content about preservation.

In FY 2014:

- Work with partners to create a national effort to engage young people in preservation by tying historic preservation to the overall appreciation of “Civil War to Civil Rights” places and people.
- Create a template for youth service learning projects that can be used in conjunction with partners such as the Department of Education to reach historically underserved youth.
- Help promote youth summit programs that can bring more awareness about historic preservation to a new generation of preservationists.

- Use emerging technologies and new media to publicize youth efforts to memorialize young people's contribution to community history and historic preservation.
- Begin to plan a youth-oriented initiative as part of recognition of the 50th anniversary of the NHPA in 2016 that can appeal to younger and more diverse audiences.

**Develop, improve, and manage the ACHP's organizational and administrative capacity.**

In FY 2013:

- Complete the information technology (IT) infrastructure improvement project to support office work and teleworking, and provide necessary support for distance learning initiatives.
- Acquire leased office space for the move from the Old Post Office Building and contract with outside vendors to provide needed support for aspects of the relocation process such as space planning and move management.
- Maintain existing agency partnerships supporting liaison positions and cultivate additional ones if possible to address ACHP priority needs.
- Contract with outside vendors to provide IT system support for IT online training program and ensure effective operation of distance learning for students and instructors.
- Finalize Records Retirement Schedules and an updated plan for archiving records with the National Archives and Records Administration in order to meet office relocation needs.
- Carry out the agency's Strategic Sustainability Performance Plan in cooperation with CEQ and as called for by E.O. 13514.

In FY 2014:

- Complete the move from the Old Post Office Building to new leased space.
- In conjunction with move, implement Records Retirement Plan.
- Continue to carry out the agency's Strategic Sustainability Performance Plan in cooperation with CEQ.

**Effects of Requested Level**

The requested level will permit the ACHP to continue to pursue the most significant policy initiatives and program activities that advance the ACHP's mission and the purposes of the NHPA. It will provide enhanced resources to effectively meet the demands before the ACHP in FY 2014. The focus would be on those activities that support Administration priorities of infrastructure development, job creation, economic recovery, sustainability, and energy independence, as well as government transparency.

**Member involvement in policy and program oversight.** The FY 2014 request would allow the ACHP to return to its customary quarterly meeting schedule, which was reduced to three meetings a year in FY 2013 due to restricted resources for travel and meeting support. Member oversight and policy direction is essential to the ACHP fulfilling its mission as historic preservation advisor and advocate within the Administration.

**Policy development and recommendations.** Priority policy issues, such as new Administration initiatives with significant impact on historic preservation as well as critical legislative issues affecting preservation, such as tax reform and surface transportation reauthorization, will continue to be pursued. The ACHP will actively participate in interagency coordination for infrastructure, energy development, disaster planning and recovery, sustainability, and tourism strategy and development.

**Section 106 work.** The addition of a Senior Program Analyst in OFAP will allow the ACHP to consolidate its efforts to support Administration priority initiatives on infrastructure and transmission

under one position and provide the focus and resources necessary to effectively engage on these steering committees and workgroups. This engagement includes critical actions to fulfill the ACHP's agency plan under E.O. 13604, serve on regional teams under the E.O., and implement the NEPA/Section 106 handbook. The addition of a Program Analyst in OFAP will allow the ACHP to address critical preservation issues relating to economic changes that have led to right-sizing in cities across America, disaster recovery, and the modernization of railroads, to name a few. The addition of this position would further allow the ACHP to assist federal agencies in a variety of Section 106 reviews relating to these initiatives, as well as support program improvements within these and other agencies.

Section 106 case work would be managed efficiently. The additional positions would allow the ACHP to assist federal agencies in developing program alternatives in other areas, departing from the current policy of requiring agencies to provide the resources to support their development.

**Section 106 training.** The requested increase will allow the ACHP to commit increased staff time to training. Particular attention will be paid to developing and delivering low-cost and widely-accessible distance learning products, such as online courses and webinars. This focus will reap longer-term rewards by raising the level of proficiency of Section 106 stakeholders, reducing inefficiencies in project reviews. In addition, the ACHP will embark on a major initiative to educate and train federal agencies, NEPA and Section 106 practitioners, tribal and state governments, and industry on the benefits of aligning NEPA and Section 106 reviews consistent with the NEPA/106 handbook. These efforts will include onsite training and webinars and attendance at conferences.

**Tribal and Native Hawaiian outreach and engagement.** The requested level will permit the ACHP to continue its leadership role in the federal government as an advocate and facilitator for the engagement of Indian tribes and NHOs in the national preservation program.

**Engagement of youth and diverse constituencies.** The requested level will allow the ACHP to continue its catalytic role in activities, such as the ACHP's successful service learning prototypes, under Administration priorities such as the "Civil War to Civil Rights" partnership. The requested resources will also allow continued development of Web tools and related strategies to support an overall focus of the ACHP on building a more inclusive preservation program.

**Public outreach, communications, and information.** The requested level will enable the ACHP to upgrade its Web sites and electronic media for communications. It will support the ACHP's basic public information and outreach activities, permit the ACHP to actively participate in meetings and conferences of key constituencies, maintain its public recognition programs, and support the production of necessary printed materials.

**Organizational and administrative support.** Assuming that requested funding for the OPO relocation costs is approved for FY 2013, the requested level will provide administrative capacity sufficient to meet anticipated needs at the enhanced staffing level.

**Figure 4. Expenditures by Object (in thousands of dollars)**

		FY 2012 Enacted	FY 2012 Actual	FY 2013 Continuing Resolution	Change from FY 2012 Actual	FY 2014 Request	Change from FY 2012 Actual
11/12	Salary/Benefits	4,270	4,304	4,297	(7)	4,587	283
21	Travel	182	106	124	18	149	43
22/23	Freight, Rent, Communications, Utilities	761	786	729	(57)	717	(69)
24	Printing	17	12	15	3	15	3
25	Contract Services	803	853	925	72	1,025	172
26	Supplies	44	17	23	6	17	--
31	Equipment	21	20	23	3	21	1
	<b>TOTAL</b>	<b>6,098</b>	<b>6,098</b>	<b>6,136</b>	<b>38</b>	<b>6,531</b>	<b>433</b>
	FTEs	36	36	34	(2)	36	2

**Figure 5. Members, Advisory Council on Historic Preservation  
(March 2013)**

**Chairman**

Milford Wayne Donaldson, FAIA (California)

**Vice Chairman**

Clement A. Price, Ph.D. (New Jersey)

**Expert Members**

Horace H. Foxall, Jr. (Washington)

Terry Guen, FASLA (Illinois)

Dorothy T. Lippert, Ph.D. (Washington, D.C.)

Lynne Sebastian, Ph.D. (New Mexico)

**General Public Members**

Teresa Isabel Leger de Fernandez (New Mexico)

Bradford J. White (Illinois)

**Native American Member**

John L. Berrey (Oklahoma)

**Governor**

vacant

**Mayor**

Hon. Michael B. Coleman

Columbus, Ohio

**Architect of the Capitol**

Stephen T. Ayers, FAIA

**Secretary, Department of Agriculture**

Hon. Thomas J. Vilsack

**Secretary, Department of Commerce**

Rebecca Blank, Ph.D., Acting

**Secretary, Department of Defense**

Hon. Charles T. "Chuck" Hagel

**Secretary, Department of Education**

Hon. Arne Duncan

**Secretary, Department of Housing and  
Urban Development**

Hon. Shaun Donovan

**Secretary, Department of the Interior**

Hon. Ken Salazar

**Secretary, Department of Transportation**

Hon. Ray LaHood

**Secretary, Department of Veterans Affairs**

Hon. Eric K. Shinseki

**Administrator, General Services**

**Administration**

Daniel M. Tangherlini, Acting

**Chairman, National Trust for Historic  
Preservation**

Carolyn S. Brody (Washington, D.C.)

**President, National Conference of State  
Historic Preservation Officers**

Elizabeth A. Hughes (Maryland)

**Observers:**

**Secretary, Department of Energy**

Hon. Steven Chu

**Secretary, Department of Homeland Security**

Hon. Janet Napolitano

**Administrator, Environmental Protection  
Agency**

Bob Perciasepe, Acting

**Chair, Council on Environmental Quality**

Hon. Nancy H. Sutley

**Chairman, National Alliance of Preservation  
Commissions**

Jo Ramsay Leimenstoll (Greensboro, North  
Carolina)

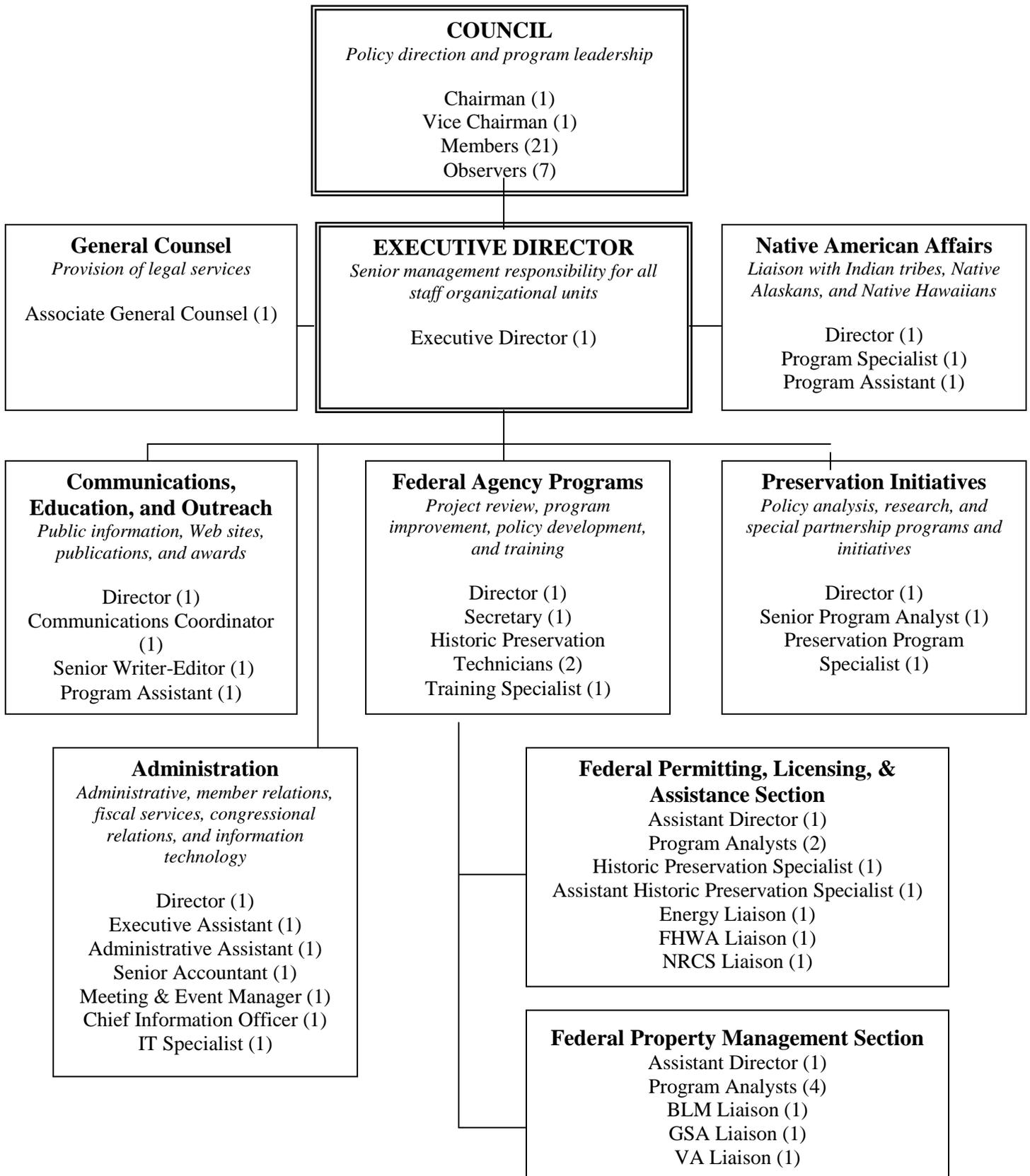
**General Chair, National Association of Tribal  
Historic Preservation Officers**

Reno Franklin (Stewart's Point Rancheria,  
California)

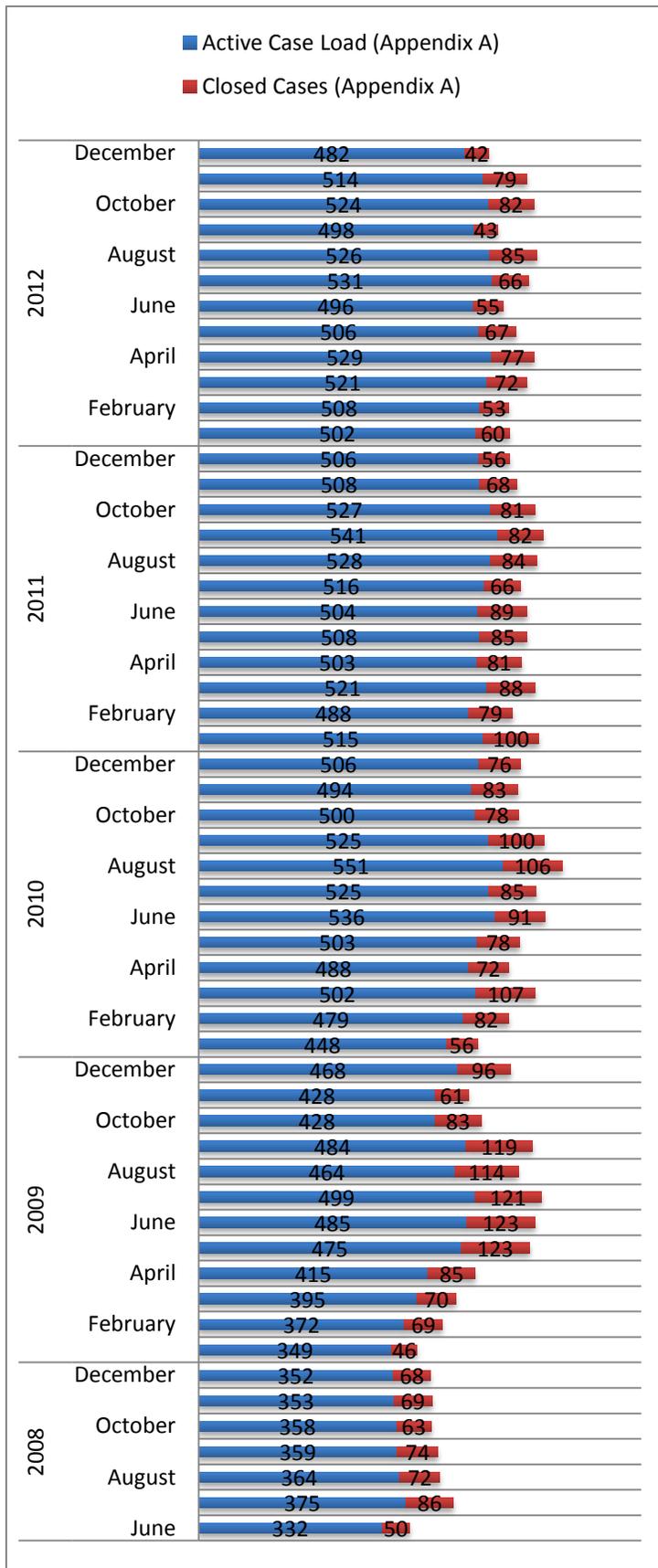
**ACHP Alumni Foundation**

Katherine Slick, President

**Figure 6. ACHP Organizational Structure (March 2013 )**

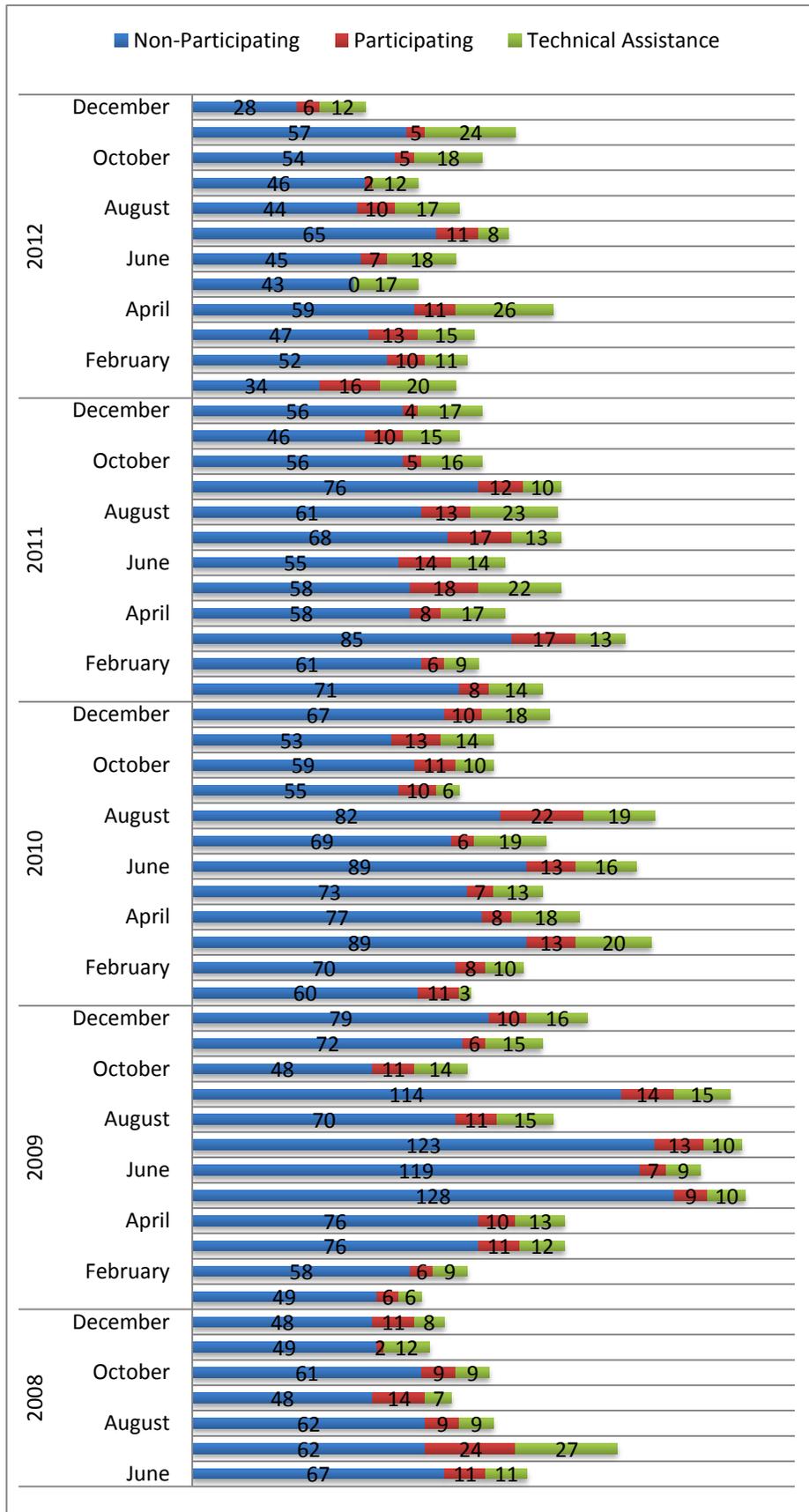


**Figure 7. Section 106 Performance Measures**



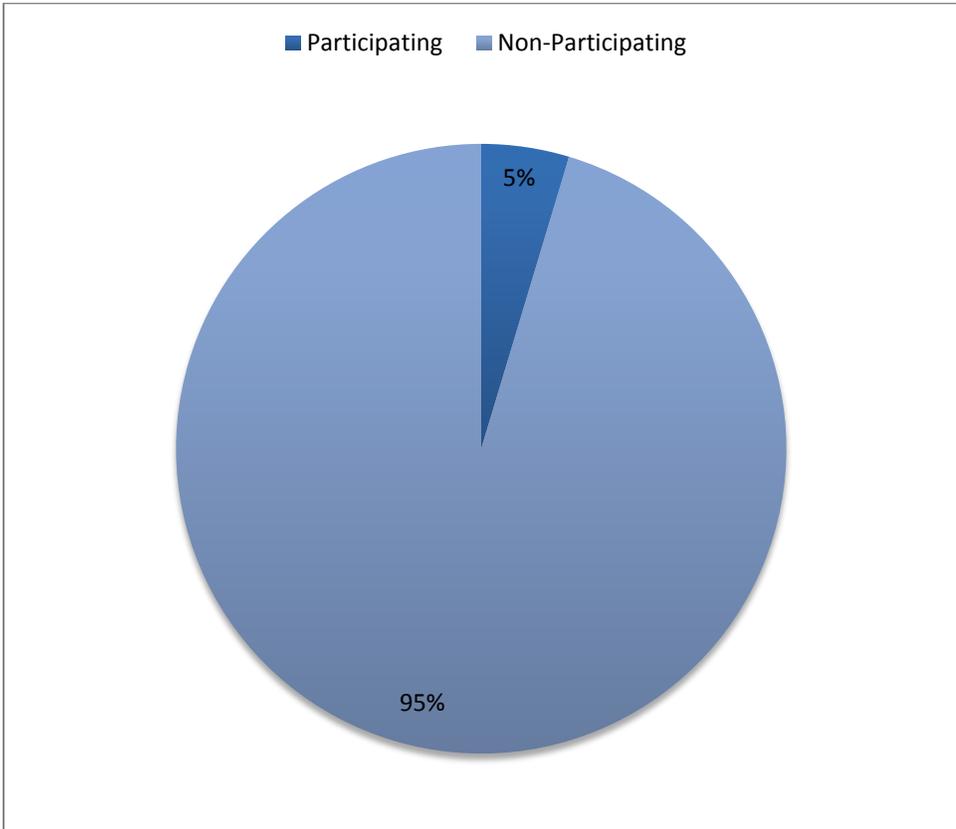
**Table A: Monthly Case Load vs. Closed Cases (June 2008-December 2012)**

This chart shows the cases federal agencies formally presented for action to the ACHP. The blue bar represents the total number of cases under active consideration by the ACHP in the month shown; the red bar represents the total number of cases closed by the ACHP in the same month.



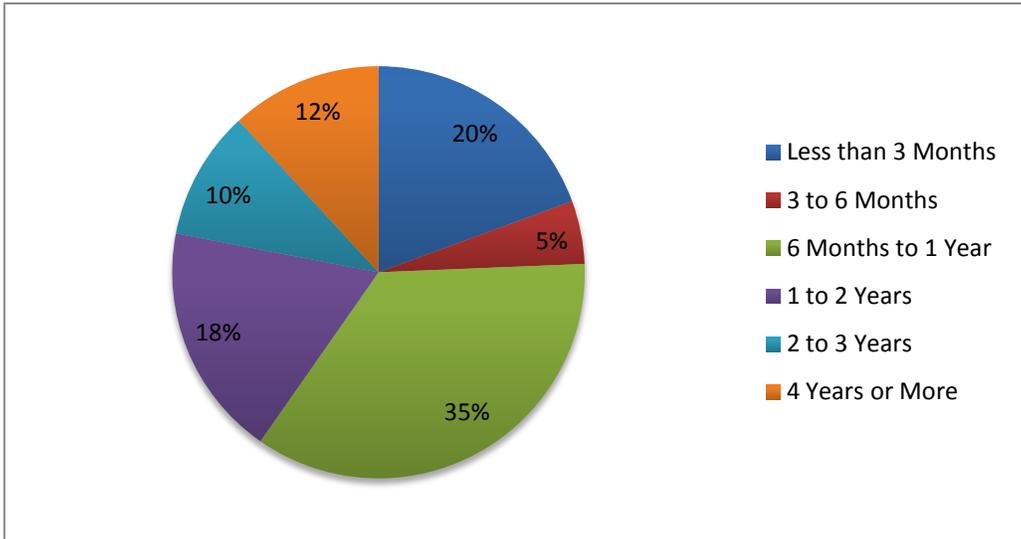
**Table B: New Cases Each Month By Type (June 2008-December 2012)**

This chart illustrates the number of cases received by the ACHP in the month shown. Included are only those cases federal agencies formally presented for action to the ACHP. Each bar shows those where the ACHP decided it would participate and those cases where the ACHP declined to participate. Also shown are those cases not formally presented for action to the ACHP by federal agencies but where one or more stakeholders asked the ACHP for technical assistance.



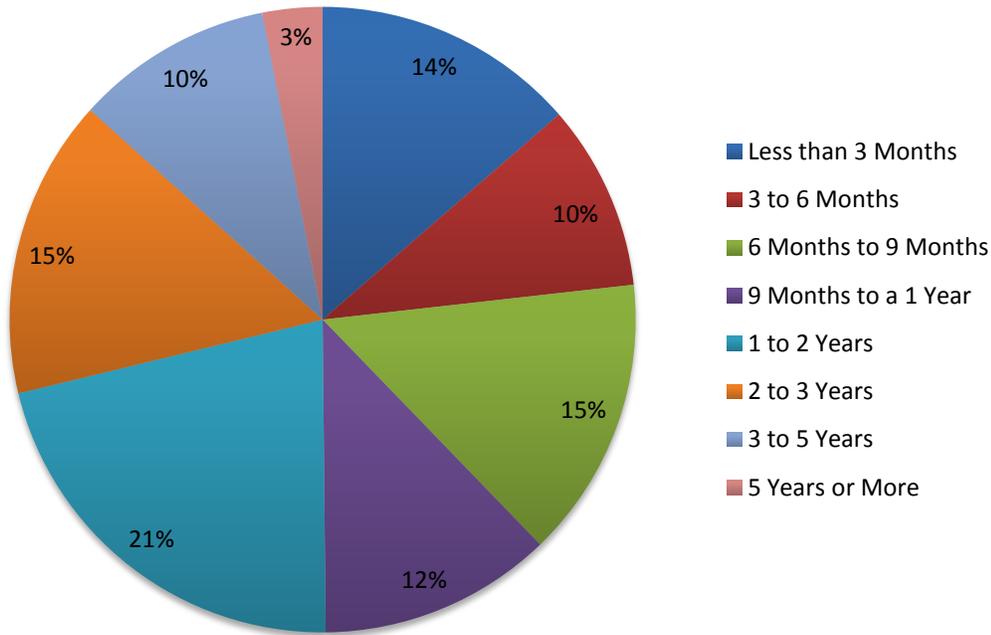
**Table C: Participating vs. Non-Participating Cases (June 2008-December 2012)**

This chart shows the overall percentage of cases where the ACHP decided it would participate (the darker blue section), and those cases where the ACHP declined to participate (the lighter blue section) during the period.



**Table D: Case Lifecycle: Participating Closed Cases (as of December 31, 2012)**

This chart shows the amount of time a case remained open after it was formally presented to the ACHP for review by federal agencies and the ACHP decided to participate.



***Table E. Case Lifecycle:  
Participating Open Cases  
(as of December 31, 2012)***

This chart shows the amount of time cases that were open as of December 31, 2012, have been open since they were formally presented to the ACHP for review by a federal agency.





*Preserving America's Heritage*

ADVISORY COUNCIL ON HISTORIC PRESERVATION

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