

Preserving America's Heritage

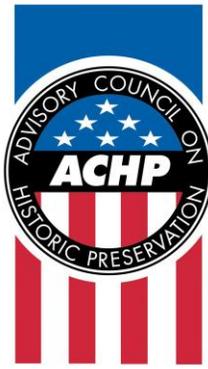
ADVISORY COUNCIL ON HISTORIC PRESERVATION SUMMER BUSINESS MEETING

WASHINGTON, DC
SEPTEMBER 15-16, 2010

ADVISORY COUNCIL ON HISTORIC PRESERVATION

1100 Pennsylvania Avenue NW, Suite 803 • Washington, DC 20004
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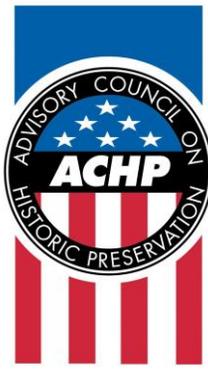
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Preserving America's Heritage

**MEETING
ADVISORY COUNCIL ON HISTORIC PRESERVATION**

Room M-09
Old Post Office Building
Washington, DC
September 16, 2010

PROVISIONAL AGENDA

Call To Order—9 a.m.

- I. Chairman's Welcome and Swearing In
- II. Award Presentation
- III. Chairman's Report
- IV. Executive Director's Report
- V. Native American Activities
 - A. Native American Program Report
 1. HUD Delegation of Tribal Consultation Responsibilities
 2. DOI-DoD-ACHP Memorandum of Understanding on Consultation with Native Hawaiians
 - B. Native American Advisory Group
- VI. Sustainability and Historic Preservation Task Force
- VII. Preservation Initiatives Committee
 - A. America's Great Outdoors Initiative and Historic Preservation
 - B. Preserve America Program Update
 - C. Economic Benefits Study
 - D. Legislation

VIII. Federal Agency Programs Committee

- A. Gulf Oil Spill Activities
- B. Historic Preservation and Energy Development Working Group
- C. Archaeology Subcommittee
- D. Section 106 Update

IX. Communications, Education, and Outreach Committee

- A. Engaging Youth in Historic Preservation
- B. New Directions for ACHP Awards Programs
- C. ACHP Outreach and Communications Initiatives

X. New Business

XI. Adjourn



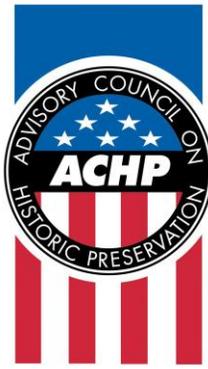
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ANNOTATED AGENDA

Call To Order—9 a.m.

- I. Chairman's Welcome and Swearing In
- II. Award Presentation. *The award will be presented to the Departments of the Interior and Agriculture along with their preservation partners for the Colorado Youth Summits engaging youth in historic preservation.*
- III. Chairman's Report. *The chairman will provide his views on the role and future direction of the ACHP.*
- IV. Executive Director's Report. *The executive director will report on the ACHP budget and staff matters.*
- V. Native American Activities
 - A. Native American Program Report.
 1. HUD Delegation of Tribal Consultation Responsibilities. *John Berrey will report on recent meetings with HUD on this issue.*
 2. DOI-DoD-ACHP Memorandum of Understanding on Consultation with Native Hawaiians. *John Berrey will report on the proposed agreement.*
 - B. Native American Advisory Group. *John Berrey and NAAG Chairman Arden Kucate will present a proposal for reorganizing the group.*
- VI. Sustainability and Historic Preservation Task Force. *Susan Barnes will report on activities of the task force since its inception. Members will have an opportunity to discuss priorities and future directions.*
- VII. Preservation Initiatives Committee. *Ann Pritzlaff will present the committee's report.*
 - A. America's Great Outdoors Initiative and Historic Preservation. *The members will be updated on the development of the initiative and the ACHP's role in it. Possible action.*
 - B. Preserve America Program Update. *The members will be informed of recent developments in the program.*

- C. Economic Benefits Study. *The members will be informed of the contract to conduct the study.*
 - D. Legislation. *The members will get a status report on the CLEAR Act and the Public Lands Service Corps Act.*
- VIII. Federal Agency Programs Committee. *Mark Sadd will deliver the report.*
- A. Gulf Oil Spill Activities. *The National Park Service will report on historic preservation aspects of the spill.*
 - B. Historic Preservation and Energy Development Working Group. *The members will be informed of the launch of the working group and have an opportunity to discuss priorities.*
 - C. Archaeology Subcommittee. *Julia King will report on the recent work of the subcommittee.*
 - D. Section 106 Update. *The members will get an update on the Army Program Comment on Interiors, the BLM Nationwide Programmatic Agreement, the Solar II project in California, the Pond Eddy Bridge case in New York and Pennsylvania, and the Guam Defense Department buildup. Possible action.*
- IX. Communications, Education, and Outreach Committee. *Jack Williams will deliver the report.*
- A. Engaging Youth in Historic Preservation. *The members will get an update on recent activities and future directions.*
 - B. New Directions for ACHP Awards Programs. *The committee will present suggestions for reshaping various components of the awards programs. Possible action.*
 - C. ACHP Outreach and Communications Initiatives. *Members will be informed of ongoing efforts and be asked for suggestions on further distribution of the recently published Citizen's Guide to Section 106.*
- X. New Business. *The chairman and the executive director will brief members on the ACHP strategic plan revision process and the schedule of future ACHP meetings.*
- XI. Adjourn



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NATIVE AMERICAN ISSUES UPDATE

Office of Native American Affairs

Office of Native American Affairs. The Native American Program was elevated to an office, on a par with the other ACHP offices, in recognition of the important role Indian tribes and Native Hawaiian organizations play in the ACHP's work. ONAA will continue all of the current initiatives as well as take on new responsibilities such as carrying out research and producing policy papers on tribal and Native Hawaiian historic preservation issues.

Native Hawaiian Federal Interagency Working Group. Staff of the Departments of Defense and the Interior and the ACHP have been informally meeting and working cooperatively on Native Hawaiian issues for several years. To formalize the relationship, the agencies are working on a Memorandum of Understanding (MOU). In the draft MOU, the member agencies agree to identify impediments to meaningful, regular, and appropriate consultation with Native Hawaiian organizations, and to make consensus-based recommendations to DOI's Office of Native Hawaiian Relations that may be appropriate for consideration throughout the executive branch. An information paper follows.

Presidential Memorandum on Tribal Consultation. The memorandum directs each agency head to submit to the Director of the OMB, by August 2, and annually thereafter, a progress report on the status of each action included in its plan together with any proposed updates to its plan. A copy of the ACHP's report is included in Tab 1.

HUD Delegation of Tribal Consultation. On June 3, at the urging of the ACHP and the United South and Eastern Tribes (USET), HUD staff convened a meeting to include ACHP, USET, and the National Congress of American Indians (NCAI). HUD staff was not prepared to address the fundamental issue regarding the agency's position that it has the authority to delegate its government-to-government consultation but presented several proposals for improving tribal consultation for HUD-funded undertakings. While the USET and NCAI representatives clarified that anything short of solving the delegation issue places Indian tribes in a very challenging position, they would consider HUD's proposals. The ACHP, NCAI, and USET are waiting for HUD to convene the next meeting.

Interagency Working Group on Indian Affairs (IWGIA). The ACHP continues to chair the IWGIA. One of the most important initiatives for the ACHP that comes out of the working group is a new collaboration between the ACHP and the Corporation for National and Community Service (CNCS). While the ACHP has been working with CNCS on promoting service learning and historic preservation, the agencies have begun collaborating to promote this in Indian Country. Not only can a service learning project offer tribal youth the opportunity to participate in projects centered on their culture and history but it can also introduce them to historic preservation as a career option. The benefits to Indian tribes, particularly tribal preservation programs, include accomplishing projects for which they do not have the means to otherwise carry them out.

To launch this initiative, the ACHP and CNCS partnered to offer a presentation at the annual meeting of the National Association of Tribal Historic Preservation Officers. Guy Lopez of ONAA and Donna Gourd, Director, Cherokee Nation AmeriCorps, presented, “Strategic Approaches for Tribes to Bring Cultural Preservation and Service Learning Together.”

The ACHP has also been invited by CNCS to participate in its first Learn and Serve America Tribal Grantee Training Conference on September 13 in Washington, D.C.

Native American Advisory Group. John Berrey and Arden Kucate have developed a plan to ensure that the mission and composition of NAAG are responsive to the Administration’s goals and policies regarding Indian tribes. Many federal agencies are working on similar plans to rework existing tribal committees or to establish new ones at leadership levels in response to the President’s memorandum. The proposal is attached for consideration by the members.

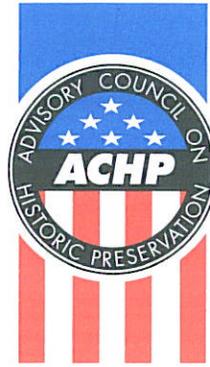
Action Needed. An endorsement of the proposal to update the membership and mission of NAAG is needed.

September 3, 2010

Milford Wayne Donaldson
Chairman

Susan S. Barnes
Vice Chairman

John M. Fowler
Executive Director



Preserving America's Heritage

July 26, 2010

Mr. Peter R. Orszag
Director
Office of Management and Budget
725 17th Street, NW
Washington, DC 20503

Subject: Report on the Status of Actions under the ACHP's E.O. 13175 Consultation Plan

Dear Mr. Orszag:

In accordance with the President's memorandum of November 5, 2009, entitled, "Tribal Consultation," the Advisory Council on Historic Preservation (ACHP) is submitting this report on the status of actions since the ACHP submitted its E.O.13175 consultation plan to the Office of Management and Budget (OMB) on February 3, 2010.

The President's memorandum directed each agency to develop a plan of action for ensuring compliance with E.O. 13175. The executive order required federal agencies to:

"have an accountable process to ensure meaningful and timely input by tribal officials in the development of regulatory policies that have tribal implications. Within 30 days after the effective date of this order, the head of each agency shall designate an official with principal responsibility for the agency's implementation of this order. Within 60 days of the effective date of this order, the designated official shall submit to the Office of Management and Budget (OMB) a description of the agency's consultation process."

Accordingly, the ACHP submitted a description of its consultation process to OMB in 2001. In the intervening years, the ACHP has not had occasion to officially apply this consultation process. The nature of the ACHP's authorities and mission is such that its actions generally do not result in "substantial direct effects on one or more Indian tribes." However, the ACHP has not only carried out tribal consultation when it has considered the adoption of preservation policies or the issuance of tribal consultation guidance but has expanded its outreach to Indian tribes to ensure that they are afforded their rights to consult in the Section 106 process.

In response to the President's memorandum, the ACHP clarified and strengthened its existing consultation plan and submitted it to OMB on February 3, 2010. As we reported via letter on February 3, 2010, we conducted 2 teleconferences with Indian tribes to discuss our draft revised plan, made changes to accommodate the comments we received, and finalized the plan.

The ACHP also has a tribal consultation policy, adopted in 2000, and a publicly available statement regarding our trust responsibility. Additionally, the ACHP has a very active Office of Native American

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Affairs (ONAA) which serves as the agency's liaison to Indian tribes. ONAA is responsible for ensuring that the ACHP complies with all requirements to consult with Indian tribes and ONAA's director, Ms. Valerie Hauser, is the ACHP's designee for purposes of the executive order and the President's memorandum.

ONAA is also responsible for ensuring that every ACHP staff person receives training in working with Indian tribes and recently completed such training for new staff. ONAA also conducts training for Indian tribes to enable them to fully participate in the Section 106 review process and develops guidance for federal agencies to ensure that they afford Indian tribes the opportunities to consult as required under the National Historic Preservation Act and the ACHP's regulations.

Finally, the ACHP has, since 2004, worked with a Native American Advisory Group comprised of 13 members representing the 12 BIA regions and Hawaii. The group advises the ACHP on policy and major program issues of concern to Indian tribes and Native Hawaiian organizations.

If you any questions or would like additional information, please feel free to contact Ms. Hauser at (202) 606-8530 or

Sincerely,

A handwritten signature in cursive script, appearing to read "John M. Fowler".

John M. Fowler
Executive Director



Preserving America's Heritage

NATIVE HAWAIIAN FEDERAL INTERAGENCY WORKING GROUP Office of Native American Affairs

Background. Staff of the Department of the Interior (DOI), the Department of Defense (DOD), and the Advisory Council on Historic Preservation have, for some time, been meeting on an informal basis to exchange ideas, provide advice, and to share information about Native Hawaiian consultation issues and challenges. This collaboration has proven to be extremely helpful, often resulting in the timely resolution of issues before they develop into problems. Therefore, DOI, DOD, and the ACHP have proposed entering into a Memorandum of Understanding (MOU) to formalize the working group. A draft MOU is currently under development.

Working Group. The Departments of Defense and the Interior manage a large percentage of land in Hawaii, much of which contains historic properties of religious and cultural significance to Native Hawaiian organizations (NHOs). Both agencies have a great deal of interaction with NHOs, particularly in the context of the Section 106 review process.

The ACHP's oversight of the Section 106 process and its experience in addressing historic preservation and NHO consultation issues working group will initially be comprised of the three agencies and will seek to expand membership to include any interested federal agency. As the three federal agencies with the most significant presence, impact, and experience, the benefits of this collaboration are likely to extend beyond these agencies.

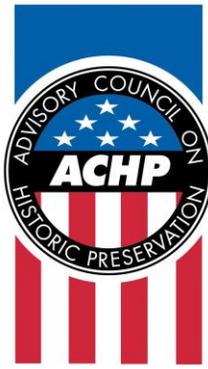
Membership. Other federal agencies with a presence in Hawaii will be invited to participate in the working group either as full members or observers. As appropriate, representatives from state or local agencies of NHOs may also be invited to participate in meetings or other initiatives to further the goals of the working group.

Working Group Goals. The working group intends to provide advice on the establishment or implementation of policies regarding Native Hawaiians to leadership of the member agencies and to be available to provide advice to other federal agencies. The group will also identify the impediments to federal agency consultation with Native Hawaiian organizations both for the member agencies but also with government-wide applicability.

Relationship to the ACHP's Native Hawaiian Policy. In 2008, the ACHP adopted the *Policy Statement on the ACHP's Interaction with Native Hawaiian Organizations* which includes a number of commitments to work with other federal agencies to ensure that they understand and carry out their Native Hawaiian consultation responsibilities. Participation in this working group will afford the ACHP the opportunity to meet many of these commitments.

Action Needed. None at this time.

September 3, 2010



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THE ACHP NATIVE AMERICAN ADVISORY GROUP Office of Native American Affairs

Background. The stated purpose of the Native American Advisory Group (NAAG) is to provide the members and staff of the ACHP with advice regarding policy and program issues of concern to Indian tribes and Native Hawaiian organizations and to provide a greater Native voice in the work of the ACHP. This fundamental goal remains valid.

NAAG membership has been composed of tribal and Native Hawaiian leadership, cultural resource experts, and representatives from other related fields such as heritage tourism. They have contributed to the development of NAAG's agenda and participated in varying degrees to advancing the recommendations of that agenda.

NAAG has had many successes in addressing federal program issues including BLM's nationwide Programmatic Agreement and HUD's tribal consultation for its grant programs and has drawn attention to tribal consultation challenges at the federal agency level. In the Bush Administration, NAAG members also interacted with White House staff, elevating the attention of the Administration on tribal issues.

Given the focus of the current Administration on policy level issues and consultation at the highest levels of government, there are new opportunities for NAAG to influence federal preservation policy and practice. However, the leadership of NAAG and the ACHP's tribal member believe that changes in the focus and composition of NAAG are needed to make the most of these opportunities.

Updated Mission. While historic preservation and cultural resource management have been gaining attention with Indian tribes and Native Hawaiian organizations and their participation in Section 106 reviews has grown exponentially, there is still very little attention to or participation by tribal and Native Hawaiian leadership. Accordingly, policy level issues in the national historic preservation program do not regularly include tribal or Native Hawaiian leadership perspectives unless included by the ACHP or DOI. Issues should, instead, be shaped by input from Indian tribes and Native Hawaiian organizations. One way to elevate the attention given to such issues by tribal and NHO leaders is to involve them in policy level committees and working groups.

Given the original purpose of NAAG, the group was not focused on high level policy issues. With several issues now under consideration by DOI and the ACHP including energy development, the new directions of the National Park Service and DOI with regard to tribal issues, and the America's Great Outdoors initiative, there is a great opportunity for Indian tribes and Native Hawaiian organizations to offer their perspective and to ensure that the initiatives are responsive to tribal and Native Hawaiian concerns. Only tribal and Native Hawaiian leadership possesses the depth and breadth of knowledge and experience to adequately represent a Native perspective in these kinds of national discussions.

Revised Membership. With a new focus and direction for the group, membership should be comprised of only tribal and Native Hawaiian leaders. In response to the President's memorandum, many federal

agencies are, in fact, either recasting existing committees or establishing new ones comprised of tribal leadership.

The current membership does include several tribal leaders, two of which are relatively new. They should be asked to continue to serve. Additionally, the current chairman of NAAG is a tribal leader and for the sake of continuity, should be asked to continue to serve in that capacity for the foreseeable future. There should, of course, continue to be representation from Hawaii and the current representatives from Hawaii are, in fact, Native Hawaiian leaders.

The current size of the group is 13, but it should be reduced to no more than seven. The original concept of having a representative from each of the BIA regions and one from Hawaii is not necessarily applicable to tribal leadership. Most tribal leaders serve on national and/or regional committees and boards and are well versed in broad issues.

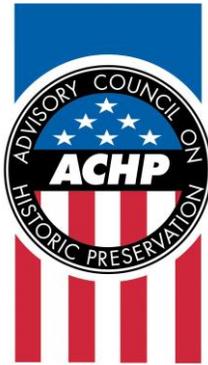
The ACHP should also have the tribal or Native Hawaiian member of the ACHP serve on the group. This would ensure a close working relationship between ACHP leadership and the NAAG.

The current tribal member of the ACHP, John Berrey, should recommend additional members from among current tribal leaders nationwide to be invited to serve on the group. The group should then be asked to work with the ACHP to consider how membership is determined in the future, how often the group should meet, and other details.

Relationship to Administration Goals for Indian Country. In response to the Obama Administration's focus on nation-to-nation consultation with Indian tribes, it is timely for the ACHP to update the purpose and composition of its Native American Advisory Group.

Action Needed. ACHP Member John Berrey and NAAG Chairman Arden Kucate will request that the members endorse the proposal.

September 3, 2010



Preserving America's Heritage

UPDATE ON SUSTAINABILITY AND HISTORIC PRESERVATION TASK FORCE

Background. The Task Force on Sustainability and Historic Preservation has been meeting monthly since April, chaired by ACHP Vice Chairman Susan Barnes and principally staffed by Dru Null of the Office of Preservation Initiatives. Creation of the task force reflects the priority placed on sustainability by the Administration and follows upon President Obama's issuance in October 2009 of Executive Order 13514, "Federal Leadership in Environmental, Energy, and Economic Performance." The task force is addressing two key areas of concern—energy efficiency and community livability—and will play multiple roles in promoting the full integration of historic preservation into the federal government's policies and programs addressing sustainability. The ACHP and task force member agencies have initiated a number of activities and have completed several, as highlighted below.

Strategic Sustainability Performance Plan. Among the requirements of Executive Order 13514, federal agencies must appoint a Senior Sustainability Officer (SSO) and prepare a Strategic Sustainability Performance Plan (SSPP). Ralston Cox is the ACHP's SSO, and he submitted the agency's SSPP to the Council on Environmental Quality (CEQ) in June. The plan addresses how the ACHP will enhance the energy efficiency of its day-to-day operations. It also identifies actions that the ACHP will take to promote historic preservation as a sustainability tool and to assist federal agencies in addressing preservation as they work to meet their goals under Executive Order 13514. Proposed actions include the following:

- Section 3 of the Preserve America Executive Order requires that agencies with real property management responsibilities report to the ACHP and the Department of the Interior (DOI) every three years on their progress in the identification, protection, and use of historic properties. The next reporting deadline is September 30, 2011. This fall, the ACHP will revise or supplement its existing Section 3 advisory reporting guidelines to ask agencies for information on how they are pursuing sustainability goals in their management of historic properties.
- This fall, the ACHP will convene a meeting of preservation Senior Policy Officials and Federal Preservation Officers, and sustainability and Executive Order 13514 will be principal agenda topics.

Energy Efficiency. The construction, operation, and demolition of buildings accounts for 48 percent of America's greenhouse gas emissions, so improving the energy efficiency of existing buildings is an important priority. The federal government can encourage this both through its programs and by setting an example through the management of its own properties. The task force is working to ensure these federal actions adequately address the unique needs of historic buildings.

- Section 2(g) of Executive Order 13514 sets forth how agencies should design, construct, and maintain buildings in a sustainable fashion, and Section 2(g)(vii) requires that agencies ensure "that rehabilitation of federally owned historic buildings utilizes best practices and technologies

in retrofitting to promote long-term viability of the buildings.” With input from the task force, the Office of Federal Agency programs is leading a workgroup to develop guidance to assist property-managing agencies in complying with this section, and the ACHP will work with CEQ to disseminate this guidance. Workgroup members include DOI, the Department of Defense (DoD), the General Services Administration (GSA), the Department of Veterans Affairs (VA), and the National Park Service (NPS). A final product is expected in early December. (For more information, see the briefing paper on this topic in Tab 3.)

- The ACHP has been coordinating with CEQ on several other initiatives. In July, the ACHP participated in a CEQ-sponsored White House Forum on Federal Leadership and High Performance Sustainable Buildings. The ACHP is also represented on a work group convened by CEQ to develop guidance on sustainable landscaping. CEQ is sponsoring the GreenGov Symposium in October, and while the program has not yet been finalized we are working with CEQ on a session titled *“High Performance and Sustainable Solutions for Historic Federal Buildings.”*
- In May, the ACHP provided comments to the International Code Council (ICC) on the draft International Green Construction Code. The draft code would exempt historic buildings from its provisions when implementing the code would conflict with the historic nature of such properties. While this provision will reduce conflicts between the code and preservation projects, the ACHP suggested several changes to the code that could help to reduce the need for invoking the exemption clause and better integrate consideration of historic buildings into the code. These proposed changes were not approved by the ICC, but a second public comment period on the draft code is scheduled for this fall, which will provide another opportunity to address the issue.
- The Department of Energy (DOE) has identified several opportunities to promote the integration of preservation with its programs. The ACHP and NCSHPO are exploring the possibility of identifying candidate projects for DOE’s Building America Program, which provides technical expertise on energy retrofitting demonstration projects. Also, ACHP and DOE staff are meeting to discuss possible development of preservation guidance as part of DOE’s FY 2011 weatherization program. In addition, the ACHP commented in August on a recent DOE notice of proposed rulemaking on energy efficiency and sustainable design standards for new federal buildings (including major renovations.) No conflicts with preservation policy were identified in the proposed rule, but several suggestions were made for changes that would mutually support both preservation and sustainability goals.
- Energy Star is a joint program of the Environmental Protection Agency (EPA) and DOE to promote energy efficient products and practices. The Energy Star Web site is a major source of public information on making buildings more energy efficient; however, there is no guidance on the site regarding retrofitting historic properties. The task force is working to facilitate ongoing discussions between EPA and the National Trust for Historic Preservation on addressing this omission.

Sustainable Communities. Launched last year, the HUD-DOT-EPA Partnership for Sustainable Communities is working to coordinate federal housing, transportation, and other infrastructure investments to protect the environment, promote equitable development, and help to address the challenges of climate change. As highlighted below, the partnership provides a framework within which the task force can coordinate with the Department of Housing and Urban Development (HUD), EPA, and the Department of Transportation (DOT) to ensure historic preservation is integral to their planning, investment, research, and outreach regarding community livability.

- In March, the ACHP provided comments in response to HUD's request for public comments on its new Sustainable Communities Regional Planning Grants Program. This grant program will support metropolitan and multijurisdictional planning efforts that integrate housing, land use, economic and workforce development, transportation, and infrastructure investments. In June, ACHP staff provided HUD with suggested research topics in response to that agency's call for comments on its FY 2011 Research Agenda. Recommended topics included 1) how historic buildings can be rehabilitated to serve as affordable housing while both improving their energy efficiency and preserving their historic character, and 2) quantifying job creation and other short-term employment as a result of HUD-assisted preservation projects and how associated economic development is meeting the needs of communities while enhancing local character.
- With advice from the task force, EPA is exploring the possibility of funding a Smart Growth Implementation Assistance (SGIA) Special Project to look at how historic preservation issues can be tackled in a sustainable redevelopment approach. The SGIA Program provides communities with technical assistance from a team of national experts to help those communities foster both economic growth and environmental protection. Task force members will be helping EPA review possible candidates for the special preservation project. The task force also provided input to EPA on its newly launched Web page, "Smart Growth and Sustainable Preservation of Existing and Historic Buildings."
- Executive Order 13514 tasked DOT, in consultation with other agencies, to develop recommendations on the sustainable siting of federal facilities. Of the resulting 10 recommendations, which were issued in April, one directly addresses the importance of historic preservation as a sustainability tool: "Encourage adaptive reuse of historic buildings and districts." The ACHP will be developing comments on the recommendations, which are currently open for public comment.
- In June, President Obama issued a Presidential Memorandum on disposal of unneeded federal real estate, both to reduce costs and improve energy efficiency. The goal is \$3 billion in savings by the end of FY 2012, and the Office of Management and Budget (OMB) is tasked with developing implementing guidance, in consultation with GSA and the Federal Real Property Council. The task force used one of its meetings as a forum for a discussion with an invited OMB representative regarding the implications of the Presidential Memorandum for historic properties and the communities where they are located.

Research and Outreach. Much of the research on sustainability done to date has focused on new buildings and materials, leaving a relative dearth of quantifiable evidence about the best ways to improve the energy efficiency of historic buildings without compromising their historic character. The task force is advocating with federal agencies for needed research and also is exploring avenues for increasing public outreach on preservation and sustainability.

- The NPS National Center for Preservation Technology and Training (NCPPT) has developed a draft preservation and sustainability research agenda. The task force is developing comments on which items it believes are of the highest priority and will be working with DOE to seek support for those research priorities.
- The task force is exploring the potential for Preservapedia.org, a new preservation wiki, to serve as a clearinghouse for sustainability information.
- The ACHP is exploring how its awards programs might be retooled to encourage sustainability through historic preservation.

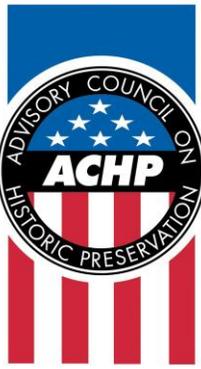
- The ACHP posted a new section on sustainability and the work of the task force on its Web site.

Action Needed. ACHP committees and individual members may wish to offer suggestions for task force consideration regarding its priorities and possible work products.

Attachments: Supplementary Sustainability Task Force Documents for those interested may be found as a separate link on the meeting book Web site; they include the following:

- ACHP Agency Sustainability Plan (15 pages)
- Comments on International Green Construction Code (3 pages)
- Comment letter on DOE's notice of proposed rulemaking on energy efficiency and sustainable design standards for new federal buildings (2 pages)
- Comments on Sustainable Communities Regional Planning Grants Program (2 pages)
- Comments on HUD's FY11 Research Agenda (1 page)

September 3, 2010



Preserving America's Heritage

DEEPWATER HORIZON (GULF COAST) OIL SPILL **Office of Federal Agency Programs**

Background. On April 20, 2010, the Deepwater Horizon/Mississippi Canyon 252 Incident Oil Spill (Gulf Coast Oil Spill) occurred in the Gulf of Mexico resulting in a catastrophic environmental disaster of unprecedented proportions to the Gulf Coast states. The response to the oil spill by British Petroleum (BP) and the federal government resulted in the involvement by the private and public sectors to contain the leak, clean up, and protect the Gulf Coast shores from a broad array of adverse environmental impacts. While BP has assumed responsibility for the oil spill and is working aggressively to address liability issues, federal and state agencies are actively engaged in response and restoration activities in Louisiana, Alabama, Florida, and Mississippi.

At the outset of the response efforts to the Gulf Oil spill, activities were guided by the Oil Pollution Act of 1990 (OPA). The OPA expanded the role and breadth of the National Oil and Hazardous Substances Pollution Contingency Plan, establishing a planning and response system to improve preparedness and response efforts. With the designation of the U.S. Coast Guard (USCG) as the On-Scene-Coordinator for the Gulf Coast Oil Spill, efforts were initiated to address cultural resources affected by the incident and compliance with the 1997 *Programmatic Agreement on Protection of Historic Properties During Emergency Response Under the National Oil and Hazardous Substances Pollution Contingency Plan*. The Department of the Interior (DOI), the National Park Service (NPS) and the National Oceanic and Atmospheric Administration (NOAA) provided technical oversight, with the assistance of other federal agencies, state officials, and Indian tribes (Trustees) to develop protocols and best management practices to guide response efforts for cultural resources. As a result of DOI's involvement and the active involvement of NPS representatives on the ground in the Gulf, the On-Scene-Coordinator approved the appointment of Historic Preservation Specialists and Tribal Liaisons at the Incident Command Posts established throughout the impacted areas.

DOI has held weekly calls with the "Trustees" since late May to update parties regarding the actions taken by BP and its contractors and to discuss events and activities related to the Gulf Coast Oil Spill. The discussions have addressed the need for damage assessments for areas beyond the coastline areas; monitoring of impacts caused by the installation of boom; affects resulting from staging areas for cleanup activities; and the use of ethnographers for non-tribal communities. A formal Trustees meeting was convened in New Orleans, Louisiana, on August 20, during which the On-Scene-Coordinator provided a status report, and BP was able to clarify its strategy for responding to the effects on cultural resources.

Discussion. The existence of the 1997 Programmatic Agreement (PA) executed among USCG, NOAA, DOI, the Environmental Protection Agency, Department of Commerce, Department of Defense, Department of Agriculture, the National Conference of State Historic Preservation Officers, and the ACHP has provided the framework for Section 106 compliance during the response efforts. In addition to archaeological resources, the PA has addressed diverse types of historic properties, particularly traditional cultural properties, which may have otherwise been overlooked. Although the 1997 PA requires the

development of National Contingency Plans, a plan had not been formally adopted for the Gulf Region. Considerable time, therefore, was spent on planning and strategizing to develop protocols for developing base line information, damage assessment, and best management practices. Likewise, the role and input of Indian tribes had to be coordinated given the impact the Gulf Oil Spill was likely to have on properties of religious and cultural significance to tribes.

As response efforts wind down and the Gulf Oil Spill begins to proceed into recovery efforts, it is critical that the Trustees and other federal agencies assess how to best utilize the data and documentation prepared by the On-Scene-Coordinator. Since the incident resulted from BP's actions, the issue of liability and federal involvement of the funding of recovery activities remains to be resolved. In the meantime, a recovery plan must be developed with the stakeholders, and the role of Section 106 clearly defined. During the August 20 Trustee meeting, it was obvious that the federal government will continue to have an active role in all aspects of the Gulf Oil Spill, including a debrief on the effectiveness of the 1997 PA, possible revisions to OPA, improving the protocols and guidance regarding the treatment of historic properties during responses to oil spills, and release of hazardous substances into the atmosphere.

Next Step. The National Park Service will provide the ACHP members with an overview of its role and oversight during the Gulf Oil Spill response. The ACHP's role in recommending modifications or improvements to the existing 1997 PA and OPA will be shared with members as efforts to revise the PA move forward so that the ACHP can continue to play a leadership role during future response and recovery efforts.

Relationship to the ACHP's Strategic Plan. The work of the ACHP in assisting federal agencies in the implementation of the nationwide PA on oil spills fulfills the ACHP's current strategic plan at Section II.A [Six-Year Strategic Goal: Improve the effectiveness, coordination, and consistency of the federal preservation program].

Action Needed: None.

September 3, 2010

Insert Tab 2 Here



Preserving America's Heritage

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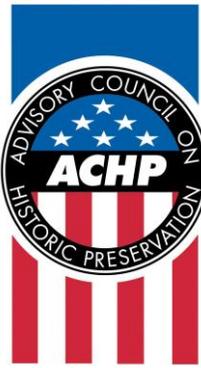
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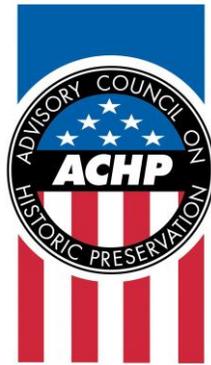
Preserving America's Heritage

**MEETING
PRESERVATION INITIATIVES COMMITTEE**

**Wednesday, September 15, 2010
Old Post Office Building, Room 817
1100 Pennsylvania Avenue, NW
Washington, D.C.
1:30 p.m. to 4:30 p.m.**

PROVISIONAL AGENDA

- I. Call to Order
- II. Review of PI Committee Meeting (April 8, 2010) and Teleconference (August 26, 2010)
- III. Discussion and Possible Action
 - A. Preserve America Program Implementation
 - 1. Program Update
 - 2. Preserve America Community Outreach and National Trust Conference
 - 3. Brainstorming for Program Support and Promotion
 - B. Sustainability
 - C. America's Great Outdoors Initiative and Related Activities (Youth, Volunteerism)
 - D. Economic Impacts of Historic Preservation
 - 1. Study on Measurement
 - 2. Heritage Tourism
 - E. Legislative Update
 - F. Work and Strategic Planning Priorities for FY 2011 and FY 2012
- IV. Recommendations for Committee Report to ACHP Members and Staff Assignments
- V. Issues for Referral to the Executive Committee
- VI. Adjourn



Preserving America's Heritage

PRESERVE AMERICA PROGRAM IMPLEMENTATION

Office of Preservation Initiatives

Program Status Summary. First Lady Michelle Obama designated an additional 29 new Preserve America Communities on July 8, raising the total to 843 communities, and on August 2 Mrs. Obama also designated nine new Preserve America Stewards for a total of 30 (see below for list). Funding for Preserve America Grants totaling \$4.6 million was included in the 2010 Department of the Interior and related agencies appropriations, but no funding was requested by the Administration for FY 2011. Efforts continue in Congress to ensure that funding for Preserve America Grants continues.

The Preserve America Steering Committee last met on April 8, 2010. The Steering Committee will meet soon, and they and ACHP members should discuss current and short-term priorities for the Preserve America program into FY 2011 as well as mid- to long-term priorities through the rest of 2011 and into FY 2012.

2010 PA Grants and 2011 Budget. On the budget front, the \$4.6 million included for 2010 is to fund the 2009 grant awards that were announced last year but not funded, as well as a further round of 2010 grants. A total of \$2.8 million covered the outstanding grants, and DOI finalized arrangements for those to proceed. There was a deadline of February 12 for grant applications for the remaining balance, about \$1.4 million. About 107 grant applications were received (a few of those were ineligible), and NPS, with ACHP assistance, conducted a preliminary review. ACHP staff also participated in the federal panel which met in April. Grant awards were recommended in May; these grants are likely to be announced in mid-September.

For 2011, no funding was requested by the Administration for Preserve America Grants. The reason given for this was that the grants were not proven to be effective and were being terminated, along with Save America's Treasures, "in order to focus on core NPS mission activities" (from *Department of the Interior FY 2011 Budget in Brief*). Efforts have been underway since the spring to have Preserve America Grants, funding for Save America's Treasures, and other budget cuts (including the 50 percent reduction in funding for the National Heritage Areas) reinstated. Also being sought is additional support for SHPOs and THPOs through the Historic Preservation Fund (see the Legislative Update report for details).

On July 22, the House Appropriations Subcommittee on Interior and the Environment met to mark up the FY 2011 Interior Appropriations bill. Chairman James Moran (D-VA) indicated in his statement that "we have restored many grant programs that have for years been Congressional Priorities, including Save America's Treasures, Heritage Area Partnerships, [and] Preserve America." There was a recommended increase from the President's budget request in the National Park Service overall allocation (including the above programs) of about \$36 million to cover these and related costs, although the total recommended amount for the overall bill was the same as FY 2010 and about \$133 million below the President's

request. Both the National Endowment for the Arts and the National Endowment for the Humanities, as well as the Smithsonian Institution, were recommended for increases.

The final markup figures have not yet been released, pending full House Appropriations Committee action on the recommendations. For FY 2010, Preserve America received \$4.6 million, and Save America's Treasures was funded at \$25 million. When Congress returns after the August recess, the committee will complete its work, and the action will shift to the full House as well as the Senate.

Preserve America Grants Performance Measures. As discussed in December 2009, the lack of performance measures or other objective means to judge success and effectiveness for the Preserve America Grants was identified as a weakness in zeroing out the funding and it would still be desirable to develop such measures. A report on this with some recommended measures was presented at the ACHP quarterly meeting last December and at that month's Steering Committee meeting, and comments were invited. None were received. In spite of the recommendation to zero out funding for the program in FY 2011, we expect to continue to work with NPS on this during FY 2011. NPS is planning to seek additional information from grant recipients on employment and other economic indicators through interim reporting on the past outstanding grants, and would strengthen what is requested for the new grants that were awarded in 2010.

We expect to pursue further discussions with NPS and others on ways to develop employment and other economic information, including jobs created and local investment leveraging, from the grants that have been or will be awarded. This information is generally important but would be especially critical if funding is restored for FY 2011 and/or FY 2012.

Communities and Stewards. The First Lady's office was once again involved with new Community and Steward designations, and Mrs. Obama signed 29 letters for Communities and nine letters for Stewards on July 8 and August 2, respectively. We had circulated a list of the new designations to the council members, but they are also listed below.

New Preserve America Communities: Booneville and Calico Rock, AR; Alameda, Napa, Pasadena, San Francisco, and Ukiah, CA; Tallahassee, FL; Hawkinsville and Winder, GA; Marion, IA; Fort Wayne, IN; Carthage, MO; Pyramid Lake Paiute Tribe, NV; Portsmouth, NH; Binghamton, NY; Asheboro, Hendersonville, Hillsborough, Transylvania County, and Waxhaw, NC; Durham Township and East Pikeland Township, PA; Columbia, SC; Sioux Falls, SD; Frisco and George West, Texas; Elkins, WV; and Fremont County, WY.

New Preserve America Stewards: Society for the Preservation of Federal Hill and Fell's Point, Baltimore, and Grand United Order of Odd Fellows, Sandy Spring Lodge 6430, MD; DeTour Reef Light Preservation Society, MI; Valles Caldera National Preserve, NM; Olmsted Historical Society, OH; Independence NHP, Philadelphia, PA; Texas Historical Commission and German Texan Heritage Society, TX; and the Fairfield Foundation, VA.

The next deadline for new submissions for both programs is December 1.

Preserve America Community Assistance and Networking. The ACHP will hold another Preserve America Affinity Session or Forum at the National Preservation Conference in Austin, Texas, in October 2010.

Events and Recognition. During FY 2010, community and stewards recognition events have been held in a number of locations throughout the country and in the Pacific (see attached list). An example of media coverage of one of these events in Smithville, Texas, is attached.

Other Activities. Colorado Preserve America Youth Summit. Now in its fourth year, the Colorado Preserve America Youth Summit was held in two week-long field events in 2010. The first, titled “Learning Landscapes,” was held June 15-18 in and around the Great Sand Dunes National Park and Preserve. Activities focused on the integration of cultural and natural landscapes in the San Luis Valley, and the sustainability of both. Students deepen their appreciation of the Hispanic cultures that are featured in the new Sangre de Cristo National Heritage Area. The second, “A Float Through Time,” took place in Dinosaur National Park from August 3-6. Students were introduced to the field of paleontology and gained a greater understanding of deep time and extinction. A river trip introduced riparian resources and the complex issues of water in the West. Evenings were devoted to learning about the night sky. Funding has been secured to develop seven new field programs over the next two years, related to the theme “Colorado at Work.” Participants will examine the role of Colorado industry, mining, ranching, transportation, and recreation in the state’s history and heritage resources.

Action Needed. ACHP members should discuss and identify how the Administration’s priorities and Preserve America can mutually reinforce each other, and how the productive partnership among federal agencies that has been a hallmark of the program can continue to work toward these complementary goals. The PI Committee should discuss the program’s progress to date and indicate where further emphasis should be placed to improve implementation of the program through FY 2011 and into FY 2012. Specifically:

Sustainable communities. The PI Committee may wish to offer suggestions for Sustainability Task Force consideration on how available Preserve America resources, such as the Preserve America Communities or the Preserve America Executive Order Section 3 Report, might be used to collect information and examples or identify local issues and concerns on sustainability (see paper on Sustainability Task Force progress in Tab 1).

Youth Engagement. One of the key recommendations emerging from the Preserve America Summit in 2006 was to “engage youth in historic preservation by promoting programs that involve them in hands-on preservation activities and through the possible establishment of an ongoing youth summit as part of the Preserve America initiative.” This is also a critical part of the proposals being developed for America’s Great Outdoors. While the Communications, Education, and Outreach Committee has taken the lead with this recommendation and has developed a service learning initiative, other aspects of the Preserve America program including communities, grants, and stewards foster great examples of heritage education and youth engagement. A model program for a statewide Preserve America Youth Summit has completed its fourth year in Colorado. The PI Committee might consider ways that other aspects of the Preserve America program could support youth engagement and experiential learning related to cultural, natural, and recreational resource values.

Preserve America and Save America’s Treasures. The PI Committee should continue to discuss ways that the two programs might find better support within the Administration and also better complement other initiatives, such as America’s Great Outdoors. One area that clearly will need attention in FY 2011 is the development of meaningful performance measures to measure the achievements of these programs. This was raised at the December 2009 ACHP meeting but has been on hold pending further clarity on the future of the grants program. Information on job creation and investment leveraging from grant projects would be especially critical if funding is restored for FY 2011 and/or FY 2012.

Information, participant networking, and coordination. Finally, efforts to lay the foundation for a Preserve America Partners organization have so far not borne fruit. A couple of states, notably Arkansas, have been pursuing statewide and regional collaborative projects and outreach. Absent a larger organized network for information sharing and communication beyond existing mechanisms, such as the Preserve America Web site and the Preserve America e-newsletter, there is a recognized need to improve interaction with and among Preserve America Communities. The committee should also discuss how to work with NPS on improving the development and delivery of community assistance and support “beyond the parks,” as previously recommended in the NPS Second Century Commission report.

As the ACHP’s Web site(s) are further improved and a content management system is put in place in FY 2011, it should be easier to share useful information and strategies with and among the various Preserve America partners. The ACHP vice chairman and committee chairs have also suggested planning and organizing one or more teleconferences or webinars for communities during the course of the year on specific topics, and OPI staff can explore this option with assistance from other ACHP offices and federal agency partners in FY 2011.

Attachments. Preserve America Communities Status Update, August 27, 2010
Preserve America Events in 2010
Preserve America Event in Smithville, Texas, August 23, 2010

September 3, 2010



Preserve America Communities August 27, 2010 Status Report

Overall Status: As of August 27, 2010, a total of 1,031 communities and neighborhoods in all 50 states, the District of Columbia, the Commonwealth of Puerto Rico, American Samoa, and the U.S. Virgin Islands have applied to become Preserve America Communities. A total of 843 communities have been recognized as Preserve America Communities to date. Nineteen of these are distinct neighborhoods within large cities - those with populations of 200,000 or higher. Also among the designated communities are 79 counties or city-county governments, five tribal communities, and one territory.

The state-by-state status report follows:

- Alabama** *Designated:* Birmingham, Chickasaw, Huntsville, Mobile, Selma, Valley (6)
- Alaska** *Designated:* Anchorage, Juneau, Ketchikan, Seward, Sitka, St. George Island (6)
- American Samoa** *Designated:* American Samoa
- Arizona** *Designated:* Glendale, Nogales, Peoria, Phoenix, Prescott, Scottsdale, Springerville, Tombstone, White Mountain Apache Tribe, Williams, Yuma (11)
Pending: Tucson
- Arkansas** *Designated:* Batesville, Benton, Blytheville, Booneville, Calico Rock, Camden, Conway, Dumas, El Dorado, Eureka Springs, Fayetteville, Fort Smith, Helena, Hot Springs, Little Rock, North Little Rock, Osceola, Pine Bluff, Pocahontas, Randolph County, Texarkana, Tyronza, Van Buren, West Memphis (24)
Pending: Drew County, Heber Springs, Mammoth Spring, Manila, Ozark, Warren
- California** *Designated:* Alameda, Elk Grove, Fresno, Fullerton, Livermore, Los Angeles-Chinatown, Los Angeles-Koreatown, Los Angeles-Little Tokyo, Los Angeles-Thai Town, Mendocino, Monterey, Monterey County, Napa, Ontario, Palm Springs, Pasadena, Redlands, Richmond, Sacramento, San Buenaventura (Ventura), San Clemente, San Diego-Little Italy, San Francisco, San Francisco-Japantown, San Juan Bautista, San Ramon, Santa Ana, Santa Barbara, Santa Monica, Santa Paula, Santa Rosa, Solvang, Tuolumne County, Ukiah, Weaverville (35)
Pending: Carpinteria, Encinitas, Filipinotown, Firebaugh, Folsom, Ione, Madera, Reedley, Riverside-Heritage Square neighborhood, Salinas, San Diego-University Heights, Ventura County
- Colorado** *Designated:* Baca County, Bent County, Breckenridge, Colorado Springs, Cripple Creek, Crowley County, Denver, Durango, Fort Collins, Fremont County, Frisco, Georgetown, Gilpin County, Glenwood Springs, Golden, Greeley, Kiowa County, Lake City, Leadville, Montezuma County, Montrose, Otero County, Pagosa Springs, Park County, Prowers County, Pueblo, Redstone, Silverton, Steamboat Springs (29)
Pending: Berthoud, Boulder, Cortez, Delta, Delta County, Ouray, Trinidad

ADVISORY COUNCIL ON HISTORIC PRESERVATION

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Connecticut	<i>Designated:</i> Bridgeport, Colchester, Hebron, Ledyard, New Britain, New London, Norwalk, Old Lyme, Simsbury, Southbury, Suffield, Wethersfield, Windham (13)
Delaware	<i>Designated:</i> Dover, Milton, Lewes (3) <i>Pending:</i> Delaware City
District of Columbia	<i>Designated:</i> Washington
Florida	<i>Designated:</i> Coral Gables, Daytona Beach, DeLand, Delray Beach, Dunedin, Fernandina Beach, Ft. Myers, Gainesville, Key West, Kissimmee, Miami, Miami Springs, Sarasota, St. Augustine, St. Petersburg, Sanford, Tallahassee, Tampa, Tarpon Springs (19) <i>Pending:</i> Mayport Village, Plantation, Polk County
Georgia	<i>Designated:</i> Alpharetta, Americus, Augusta, Cobb County, Crawford County, Dahlonega, Dalton, Darien, Douglasville, Fayetteville, Forsyth, Fort Valley, Harlem, Hawkinsville, Jefferson, Kennesaw, LaGrange, Macon, Madison, Montezuma, Monticello, Richmond Hill, Rome, Roswell, Sandersville, Savannah, St. Marys, Thomasville, Tifton, Valdosta, Vienna, Walker County, Washington, Whitfield County, Winder (35) <i>Pending:</i> Cartersville, Clayton County, Elberton, Flovilla, Rochelle, Sylvania
Hawaii	<i>Designated:</i> Honolulu-Chinatown Special Historic District, Kaua'i County, Maui County (3)
Idaho	<i>Designated:</i> Boise, Caldwell, Hailey, Kamiah, Mackay, Pierce (6) <i>Pending:</i> Kooskia, Salmon
Illinois	<i>Designated:</i> Blue Island, Lemont, Lockport, Moline, Oak Park, Palestine, Plainfield, Riverside, Rock Island, Will County (10) <i>Pending:</i> Chicago-Bronzeville neighborhood, Franklin Park
Indiana	<i>Designated:</i> Bedford, Bloomington, Crown Point, Elkhart, Fort Wayne, Greensburg, Indianapolis-Irvington neighborhood, Jeffersonville, La Porte, Lafayette, Logansport, Madison, Monroe County, Muncie, New Albany, New Harmony, Nappanee, Noblesville, Richmond, South Bend, St. Joseph County, Wabash (22) <i>Pending:</i> Hamilton County, Huntington
Iowa	<i>Designated:</i> Adams County, Coon Rapids, Davenport, Dubuque, Fort Madison, Hardin County, Marion, Mason City, Oskaloosa, Sioux City, Waterloo (11)
Kansas	<i>Designated:</i> Lawrence, Leavenworth, Riley County, Wichita (4)
Kentucky	<i>Designated:</i> Anchorage, Ashland, Augusta, Barbourville, Bardstown, Bellevue, Benham, Boone County, Bowling Green, Cadiz, Campbellville, Carrollton, Cloverport, Covington, Cumberland, Cynthiana, Danville, Dawson Springs, Dayton, Elizabethtown, Erlanger, Flemingsburg, Fort Thomas, Frankfort, Franklin, Georgetown, Glasgow, Greensburg, Harlan, Harrodsburg, Hart County, Henderson, Hodgenville, Hopkinsville, Horse Cave, LaGrange, Lawrenceburg, Lebanon, Letcher County, Lexington-Bell Court neighborhood, Lexington-Gratz Park neighborhood, Liberty, London, Louisville-Historic Portland neighborhood, Louisville-West Main Street neighborhood, Lynch, Madisonville, Maysville, Midway, Morehead, Mount Sterling, Mt. Vernon, Munfordville, Murray, New Castle, Newport, Nicholasville, Paducah, Perryville, Pikeville, Pineville, Princeton,

Rabbit Hash, Richmond, Russellville, Scottsville, Shelbyville, Springfield, Stanford, Versailles, Warsaw, West Point, Winchester (73)

Pending: Berea, Bloomfield, Elkhorn City, Elkton, Eminence, Guthrie, Lexington-Cadentown neighborhood, Lexington-Mulberry Hill neighborhood, Lexington-South Hill neighborhood, Lexington-Western Suburb neighborhood, Lexington-Woodward Heights neighborhood, Ludlow, Mayfield, Monticello, Olive Hill, Somerset, Trenton, Wheelwright, Williamsburg

Louisiana *Designated:* Arcadia, Bastrop, Baton Rouge, Crowley, DeRidder, Dubach, Ferriday, Lafayette, Mandeville, Natchitoches, New Orleans, Opelousas, Slidell (13)
Pending: Jonesville, Monroe

Maine *Designated:* Bath, Biddeford, Camden, Dover-Foxcroft, Farmington, Gardiner, Lewiston, Portland, Rockland, Saco, Sanford (11)
Pending: Skowhegan

Maryland *Designated:* Annapolis, Baltimore, Calvert County, Charles County, College Park, Cumberland, Dorchester County, Easton, Frederick, Oakland, Rockville, St. Mary's County, Salisbury, Snow Hill, Worcester County (15)
Pending: Brunswick, Caroline County, Princess Anne

Massachusetts *Designated:* Blackstone, Douglas, Falmouth, Gloucester, Grafton, Hopedale, Holyoke, Leicester, Lowell, Mendon, Millbury, Millville, Northbridge, Plymouth, Salem, Springfield, Sutton, Upton, Uxbridge, Worcester (20)
Pending: Scituate

Michigan *Designated:* Alpena, Bay City, Boyne City, Cadillac, Douglas, Ferndale, Flat Rock, Grand Rapids, Huron Township, Ludington, Menominee, Saginaw, Saugatuck, Sault Ste. Marie, Sparta Township, Wyandotte (16)
Pending: Cedar Springs, Ecorse, Frankenmuth, Ishpeming, Marquette, St. Joseph

Minnesota *Designated:* Carver, Little Falls, Minneapolis, New Ulm, Northfield, Red Wing, St. Cloud, Stillwater, Wabasha (9)
Pending: Blackduck

Mississippi *Designated:* Baldwin, Biloxi, Canton, Cleveland, Columbus, Corinth, Greenville, Greenwood, Hattiesburg, Hernando, Leland, Meridian, Natchez, Ocean Springs, Oxford, Pascagoula, Port Gibson, Raymond, Sharkey County, Tupelo, Vicksburg (21)
Pending: Stone County, Sumner, Walthall Village

Missouri *Designated:* Arrow Rock, Boonville, Cape Girardeau, Carthage, Clinton, Excelsior Springs, Florissant, Fredericktown, Independence, Jefferson City, Liberty, Rocheport, Saint Charles, Ste. Genevieve, St. Louis-Soulard neighborhood, Washington, Weston (17)
Pending: Canton, Louisiana, University City

Montana *Designated:* Anaconda-Deer Lodge, Big Horn County, Billings, Bozeman, Butte-Silver Bow, Crow Tribe of Indians, Fort Benton, Great Falls, Havre, Helena, Hill County, Jefferson County, Kalispell, Lewis & Clark County, Lewistown, Livingston, Miles City, Missoula, Missoula County, Red Lodge, Stevensville, Terry, Virginia City (23)
Pending: Fairview, Laurel

Nebraska *Designated:* Brownville, Lincoln, Plattsmouth (3)
Pending: St. James

- Nevada** *Designated:* Las Vegas, Pyramid Lake Paiute Tribe, Sparks (3)
- New Hampshire** *Designated:* Hooksett, Keene (2)
Pending: Newbury, Portsmouth
- New Jersey** *Designated:* Newton, Wall Township, Woodbridge Township (3)
Pending: Bridgeton, Florence Township
- New Mexico** *Designated:* Las Vegas, Silver City (2)
Pending: Santa Fe
- New York** *Designated:* Beacon, Beekman, Binghamton, Brockport, Buffalo, Canandaigua, Clayton, Cortland, Dutchess County, Great Neck Plaza, Halfmoon, Highland Falls, Hunter, Ithaca, Liberty, Newburgh, North Castle, Ossining, Owego, (Hamlet of) Oyster Bay, Peekskill, Pittsford, Putnam County, Ramapo, Rensselaer County, Rochester, Rockland County, Roxbury, Saratoga Springs, Schenectady, Schenectady County, Shelter Island, Southampton, Syracuse, Troy, Waterford (36)
Pending: Buffalo-Broadway Fillmore neighborhood, Cooperstown, East Hampton, Poughkeepsie, Saratoga County
- North Carolina** *Designated:* Asheboro, Asheville, Banner Elk, Beaufort, Boone, Burlington, Cleveland County, Edenton, Fayetteville, Gaston County, Gastonia, Greenville, Hatteras Village, Hendersonville, Hillsborough, Kinston, Lincoln County, Lincolnton, Manteo, New Bern, Ocracoke, Shelby, Thomasville, Transylvania County, Waxhaw, Wilkes County, Wilmington, Winston-Salem-West Salem Historic District (28)
Pending: Goldsboro, Henderson, Laurinburg, Warren County, Waynesville
- North Dakota** *Designated:* Fargo, Medora (2)
Pending: Barnes County
- Ohio** *Designated:* Bowling Green, Canal Winchester, Columbus-German Village neighborhood, Dayton, Delaware, Georgetown, Granville, Hudson, Marysville, Medina, Nelsonville, New Richmond, Oberlin, Olmsted Falls, Perrysburg, Piqua, Shawnee, Tipp City, Toledo-Old West End Historic District (19)
Pending: Aurora, Grand Rapids, Hanover, Licking County, Marietta, Somerset, Warren County, Wyandot County
- Oklahoma** *Designated:* Ardmore, Durant, Enid, Muskogee, Newkirk, Oklahoma City, Ponca City, Shawnee, Tulsa (9)
- Oregon** *Designated:* Astoria, Corvallis, Enterprise, Jacksonville, Oregon City, Salem (6)

- Pennsylvania** *Designated:* Ambridge, Bedford County, Bethlehem, Blairsville, Bradford, Carlisle, Chambersburg, Cheltenham Township, Columbia (Borough of), Connellsville, Durham Township, East Pikeland Township, Easton, Gettysburg, Hanover, Harrisburg, Lancaster, Lancaster County, Lansdowne, Lower Merion Township, Media, Montgomery County, Newtown Borough, Newtown Township, Philadelphia, Philipsburg Borough, Pittsburgh, Pottstown, Saltsburg, Scottdale (Borough of), Tredyffrin Township, Washington County, West Chester, York (34)
Pending: Bedford (Borough of), Bristol Borough, Chalfont, Kennett Square (Borough of), Meyersdale, Morrisville Borough, New Hope Borough, Phoenixville, Somerset, Upper St. Clair Township, West Newton, Wrightsville, Yardley Borough
- Puerto Rico** *Pending:* San Juan-Miramar neighborhood
- Rhode Island** *Designated:* Bristol, Burrillville, Central Falls, Cranston, Cumberland, East Greenwich, East Providence, Gloucester, Lincoln, Little Compton, Newport, New Shoreham, North Smithfield, Pawtucket, Providence, Smithfield, South Kingstown, Warren, Westerly, Woonsocket (20)
Pending: Barrington, Coventry, Tiverton, Warwick
- South Carolina** *Designated:* Abbeville, Aiken, Anderson, Beaufort, Bluffton, Blythewood, Camden, Charleston, Cheraw, Chesterfield, Columbia, Conway, Dillon, Fountain Inn, Gray Court, Greenville County, Horry County, Lancaster County, McCormick, Pacolet, Rock Hill, Walterboro, York County (23)
Pending: Hampton County, Port Royal
- South Dakota** *Designated:* Aberdeen, Brookings, Lead, Pierre, Sioux Falls, Vermillion (6)
Pending: Faith, Fort Pierre, Spearfish
- Tennessee** *Designated:* Blount County, Columbia, Franklin, Jonesborough, Memphis-Victorian Village, Nashville-The District neighborhood, Oak Ridge, Rugby (8)
Pending: Cumberland County, Cumberland Homesteads, Monroe County, Pickett County, Pittman Center, Roane County, Sumner County
- Texas** *Designated:* Abilene, Albany, Alpine, Atlanta, Austin, Bastrop, Belton, Brownsville, Bryan, Calvert, Canton, Canyon, Castroville, Celina, Clarksville, Crosbyton, Cuero, Dallas, Dallas-Junius Heights neighborhood, Denton, Electra, El Paso, Farmersville, Fredericksburg, Frisco, Galveston, George West, Georgetown, Giddings, Gonzales, Granbury, Grapevine, Harris County, Hearne, Hidalgo, Kerrville, Lipscomb County, Llano, Luling, Marshall, Matagorda County, McAllen, McKinney, Mesquite, Milam County, Mineola, Mount Vernon, Nacogdoches, New Braunfels, Odessa, Orange, Palestine, Paris, Pharr, Pilot Point, Pittsburg, Plano, Rio Grande City, Roaring Springs, Sabine County, San Antonio, San Marcos, Seguin, Shiner, Smithville, Taylor, Victoria County, Waco, Walker County, Waxahachie, Wimberley, Winnsboro (72)
Pending: Armstrong County, Brownwood, Clifton, Dallas-Kessler neighborhood, Dallas-Swiss Avenue Historic District, Dallas-Winnetka Heights neighborhood, Del Rio, Gainesville, Graham, Jefferson, Lampasas, Leon County, Lufkin, Motley County, Pflugerville, Port Aransas, Robertson County, Rockdale, San Angelo, Schulenburg, Slaton, Sonora, Van Horn, Wharton
Pending: Blanco
- Utah** *Designated:* Brigham City, Centerville, Farmington, Kanab, Manti City, Mount Pleasant, Murray, Payson, Pleasant Grove, Provo, Salt Lake City, Tooele County (12)
Pending: Cache County, Midway City, Price, Salina

- Vermont** *Designated:* Barre, Bennington, Bradford, Brandon, Brattleboro, Burlington, Middlebury, Montpelier, Morristown, Poultney, Richford, Rockingham, Rutland, St. Albans, St. Johnsbury, Vergennes, White River Junction, Windsor, Winooski (19)
Pending: Fayston, Springfield, Waitsfield, Warren
- Virgin Islands** *Designated:* Charlotte Amalie, Christiansted, Frederiksted (3)
- Virginia** *Designated:* Alexandria, Chesterfield County, Fauquier County, Hanover County, Harrisonburg, Herndon, Hillsville, Leesburg, Lynchburg, Middleburg, Petersburg, Prince William County, Purcellville, Roanoke, Scott County, Smithfield, Spotsylvania County, Stafford County, Strasburg, Suffolk, Warrenton, Williamsburg (22)
Pending: Carroll County, Chesapeake, Floyd County, Norfolk
- Washington** *Designated:* Anacortes, Bainbridge Island, Bellingham, Dayton, Edmonds, King County, Palouse, Port Townsend, Redmond, Ritzville, Roslyn, Skykomish, Spokane, Stevens County, Vancouver (15)
Pending: Auburn, Ferry County, Gig Harbor
- West Virginia** *Designated:* Beverly, Bramwell, Charles Town, Elkins, Fairmont, Harpers Ferry, Hinton, Mannington, Martinsburg, Wheeling (10)
Pending: Monroe County, Ripley
- Wisconsin** *Designated:* Bayfield, Cedarburg, De Pere, Eau Claire, Fond du Lac, Lac du Flambeau Band of Lake Superior Chippewa Indians, Green Bay, Lodi, Mazomanie, Mineral Point, New Berlin, Osceola, Richfield, Ripon, Stoughton, Waukesha, Wausau, West Allis, Whitewater (19)
Pending: Evansville, Greendale, Lancaster
- Wyoming** *Designated:* Casper, Cheyenne, Evanston, Fremont County, Green River, Jackson, Laramie, Rock Springs, Teton County (9)



Preserve America Designations and Events in 2010

February 2, 2010: First Lady Michelle Obama sends a letter of congratulation to 19 new Preserve America Communities, for a total of 814 designated communities.

The 19 new communities are:

American Samoa	Lawrence, Kansas	Pottstown, Pennsylvania
Peoria, Arizona	Biddeford, Maine	Greenville County, South Carolina
Camden, Arkansas	Boyne City, Michigan	McCormick, South Carolina
Douglasville, Georgia	Big Horn County, Montana	Pierre, South Dakota
Hailey, Idaho	Boone, North Carolina	Walker County, Texas
La Porte, Indiana	Muskogee, Oklahoma	
Adams County, Iowa	Oregon City, Oregon	

February 3, 2010: First Lady Michelle Obama sends a letter of congratulation to eight new Preserve America Stewards, for a total of 21 designated volunteer programs.

The eight new Preserve America Stewards are:

The Friends of 'Iolani Palace (Hawaii)
Kaibab Vermilion Cliffs Heritage Alliance (Arizona)
Maine Maritime Museum
Museum at Eldridge Street (New York)
Pennsylvania German Cultural Heritage Center
Pleasant Home Foundation (Illinois)
Southern Nevada Agency Partnership & Public Lands Institute, UNLV
Thacher Island Association (Massachusetts)

February 5, 2010: Tupelo, Mississippi Mayor Jack Reed, Jr., Congressman Travis Childers, D-Miss., and a representative of Congressman Roger Wicker, R-Miss., join members of the City Council and the Historic Preservation Commission to celebrate Tupelo's Preserve America Community designation. The ceremony features the Preserve America street sign and certificate of designation. Also participating in the City Hall event are former Mayor Ed Neely and former Council members, during whose term the designation process began.

February 26, 2010: Mr. Jim Chaplin, Department of Housing and Urban Development Field Office Director, presents a Preserve America Community designation certificate to Greenville County, South Carolina Councilors Liz Seaman and Fred Payne as part of a ceremony dedicating the Williams-Earle Cabin. This former slave cabin, threatened by development, is now part of a Living History Farm at the Roper Mountain Science Center. The cabin's relocation and rehabilitation was funded, in part, by a Save Our History grant from the History Channel and a grant from the National Trust for Historic Preservation. The farm is owned by the Greenville County Schools, and over 120,000 South Carolina students visit each year. The ceremony is followed by an informal tour of the farm's historic buildings, with interpreters on hand to answer questions.

ADVISORY COUNCIL ON HISTORIC PRESERVATION

1100 Pennsylvania Avenue NW, Suite 803 • Washington, DC 20004
Phone: 202-606-8503 • Fax: 202-606-8647 • www.PreserveAmerica.gov

March 5, 2010: Solvang, California celebrates its Preserve America Community designation at an event held at the Elverhoj Museum of History and Art. Mayor Jim Richardson and over 60 dignitaries and guests, including city, county and state officials and representatives of preservation and tourism organizations participate in a ceremony and reception sponsored by the Solvang Conference and Visitors Bureau.

March 22, 2010: Boone, North Carolina, Mayor Loretta Clawson, Town Council Member Rennie Brantz, and State Representative Cullie Tarleton participate in a reception for elected officials, Boone town staff, and representatives of arts and history organizations. Also in attendance to celebrate Boone's designation as a Preserve America Community is a representative of U. S. Senator Kay Hagan's office. The event takes place in Jones House, an historic home owned by the town which has been restored as a venue for community and cultural activities and events.

March 30, 2010: Brandon Reese, a representative from Congressman Kevin Brady's office, presents the Preserve America designation certificate to the Commissioner's Court of Walker County, Texas, at the Sam Houston Memorial Museum. Over 200 people participate in the event, which takes place during the opening reception of the third annual "Huntsville: Then & Now" exhibit, which displays historic photos next to contemporary photos of the same locations.

April 10, 2010: Bureau of Land Management (BLM) Director Bob Abbey presents Preserve America Steward certificates to two organizations that partner with BLM in helping to preserve cultural resources. At a ceremony opening the new Red Rock Canyon National Conservation Area Visitor Center in Las Vegas, Nevada, Director Abbey presents certificates to the Kaibab Vermillion Cliffs Heritage Alliance and the Southern Nevada Agency Partnership.

April 16, 2010: A reception is held honoring Mayor Roy Smith and the citizens of McCormick, South Carolina upon receipt of their Preserve America certificate. Senator Jim DeMint and Shaaron Kohl of the McCormick Chamber of Commerce participate in the program. The event is held at The McCormick Arts Council at the Keturah, an historic former hotel.

May 14, 2010: Douglasville, Georgia's Preserve America Community designation is announced at the annual City Historic Preservation Luncheon at the Downtown Douglasville Conference Center. The program, with the theme, "Old is the New Green," focuses on preservation and sustainability. Local volunteers are also honored.

July 8, 2010: First Lady Michelle Obama sends a letter of congratulation to 29 new Preserve America Communities, for a total of 843 designated communities.

The 29 new communities are:

Boonville, Arkansas	Fort Wayne, Indiana	Waxhaw, North Carolina
Calico Rock, Arkansas	Carthage, Missouri	Durham Township, Pennsylvania
Alameda, California	Pyramid Lake Paiute Tribe, Nevada	East Pikeland Township, Pennsylvania
Napa, California	Portsmouth, New Hampshire	Columbia, South Carolina
Pasadena, California	Binghamton, New York	Sioux Falls, South Dakota
San Francisco, California	Asheboro, North Carolina	Frisco, Texas
Ukiah, California	Hendersonville, North Carolina	George West, Texas
Tallahassee, Florida	Hillsborough, North Carolina	Elkins, West Virginia
Hawkinsville, Georgia	Transylvania County, North Carolina	Fremont County, West Virginia
Winder, Georgia		
Marion, Iowa		

July 26, 2010: The Honorable Togiola T.A Tulafono, Governor of American Samoa, and Daniel J. Basta, Director, National Oceanic and Atmospheric Administration's Office of National Marine Sanctuaries, participate in a ceremony marking the designation of the territory of American Samoa as a Preserve America Community. Other government officials, representatives of the Fagatele Bay National Marine Sanctuary, and the education coordinators from the entire ONMS system join the celebration at Utulei Beach Park, Utulie Village, Pago Pago. The event features an island market day, the blessing of the sanctuary's vessel "Manuma" and island performances.

August 2, 2010: First Lady Michelle Obama sends a letter of congratulation to nine new Preserve America Stewards, for a total of 30 designated volunteer programs.

The nine new Preserve America Stewards are:

DeTour Reef Light Preservation Society (Michigan)
 Fairfield Foundation (Virginia)
 German Texan Heritage Society
 Grand United Order of Odd Fellows, Sandy Spring Lodge #6430 (Maryland)
 Independence National Historical Park (Pennsylvania)
 Olmsted Historical Society (Ohio)
 Society for the Preservation of Federal Hill and Fell's Point (Maryland)
 Texas Historical Commission
 Valles Caldera National Preserve (New Mexico)

August 23, 2010: Congressman Lloyd Doggett, D-Texas, celebrates the designation of Smithville, Texas as a Preserve America Community with Mayor Mark Bunte and members of the community instrumental in securing the designation. The Preserve America sign is unveiled at the City Hall event with an announcement that five additional signs were purchased to post at all the major entrances to Smithville.

Wednesday, August 25, 2010

Preserve America Party Monday, August 23, 2010 | Denis McGinness |

Smithville's designation as a Preserve America community was officially feted on Monday at city hall with speeches, handshakes and hugs as supporters gathered to celebrate a milestone event for the community.

Congressman Lloyd Doggett, representing the 25th District of Texas, said the national recognition was worth celebrating. "This puts Smithville on a national map of designated historical communities," Doggett said. "The signs along the highway will encourage people to come into town, learn about the community and spend time and money here."

Receiving the designation was no easy feat, according to Mayor Mark Bunte. "If it wasn't for the volunteers, so many of them who are in this room today, Smithville would not be where it is today," Bunte said. "The volunteers bring so much to our community and to the businesses here."

Doggett also lauded several members of the community who were instrumental in securing the historical designation. "The fact that there are two historical districts here – residential and commercial – and the fact that in a town of modest size, there are two museums that focus on history is really a testament to how much there is to preserve," Doggett said.



Smithville's designation as a Preserve America community was celebrated on Monday with, from left, Congressman Lloyd Doggett, Carol Snyder, Jill Strube, Robert Tamble, Kay Wesson, Mark Bunte, Lenel Tamez, Adena Lewis, Mike Kahanek, Barbara Erickson representing Congressman Glenn Hegar, and Tex Middlebrook.

Preserve America is a White House initiative that encourages and supports community efforts in the preservation of historical, cultural and natural resources. Goals of the program include a greater shared knowledge of the nation's history, strengthening regional identities and local pride and in support for the community's economic vitality.

Carol Snyder of the Smithville Heritage Society said the commercial historic district is part of six blocks in the downtown area, with 23 structures contributing to the district. It was listed in the national register of historic places in 1982.

"In 1996, the National Parks Service notified Cherrell Rose and the Smithville Heritage Society that the residential historic district had been approved," Snyder said. "I don't think we realize the size – there are almost 50 blocks in that district and over 185 structures listed."

Snyder also talked about successfully securing a historical designation for West End Park, an area in the African-American community that was a center of culture and music, and was a stop on the Chitlin' Circuit that brought significant musical talent through the area.

City grants administrator Jill Strube said Preserve America provides opportunities to secure grant funding for a variety of projects that will enhance the community.

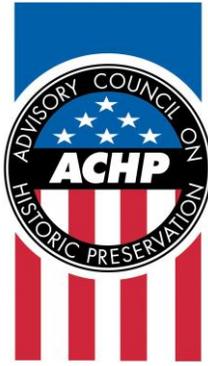
"It's a matching grant program, we pay 50 percent, so we have to find a project that we can afford to do," Strube said. "But it offers opportunities in planning, development, implementation and enhancement in programs for heritage tourism, adaptive reuse and living history programs. That gives us a lot to work with."

The official Preserve America signs will be posted along entrances to the city in the next few days. The city received one sign as part of the designation, but Keep Smithville Beautiful chairwoman Catherine Miller knew that wouldn't be enough.

"The Keep Smithville Beautiful committee bought five additional signs to cover all the major entrances to the city," Miller said.

Earlier this year, Bunte and his wife Becky visited Washington D.C. and met with Doggett and representatives from Senator Cornyn's office. In closing the ceremony, Bunte said the visits might have paid off.

"Since May we have received grants totaling about \$530,000." Bunte said.



Preserving America's Heritage

AMERICA'S GREAT OUTDOORS INITIATIVE AND ACHP INVOLVEMENT Office of Preservation Initiatives

Background. A Presidential Memorandum signed by President Obama on April 16, 2010, establishes the America's Great Outdoors Initiative (AG). The Memorandum (see attachment) was signed by the President at a White House Conference on America's Great Outdoors, which was held at the Department of the Interior and attended by ACHP Executive Director John Fowler. Representatives from the National Trust, the National Conference of SHPOs, the National Association of Tribal Historic Preservation Officers, and a few other members of the preservation community joined numerous members of the conservation and outdoor recreation communities as well as many other representatives from both the public and private sectors.

The Initiative, led by the Secretaries of the Interior and Agriculture, the Administrator of the Environmental Protection Agency, and the Chair of the Council on Environmental Quality, was charged with developing a 21st century conservation agenda that builds on community-led efforts and innovative ideas presented through a series of listening sessions held across the country as well as through an electronic bulletin board hosted by the Interior and Agriculture departments. The major objectives of the Initiative are to do the following:

- Promote outdoor recreation;
- Advance job and volunteer opportunities related to conservation and outdoor recreation;
- Educate and engage Americans in our natural, cultural, and historical resources;
- Promote locally-led or community-based conservation that builds upon state, tribal, local, and private priorities;
- Restore and conserve federal lands and waters; and
- Develop science-based tools that directly contribute to the conservation and management of lands and waters or the provision of recreational activities.

A special emphasis has been placed on engaging youth. The Council on Environmental Quality and the Office of Management and Budget have been assisting in overseeing the process. A report to the President with specific action-oriented recommendations is due November 15, 2010.

Public Input and Development of Recommendations for the President. Listening sessions began in June 2010, and an online "conversation" electronic bulletin board for submitting comments was put in place. To date (late August), at least 30 public listening sessions as well as special youth gatherings have been held or are planned through early September, with hundreds of pages of comments recorded, and more than 7,000 comments have been received through the electronic bulletin board. Through the sessions and comments, participants have been asked for their views on the following:

- What are the most effective strategies for conservation, recreation, and reconnecting people to the outdoors?

- What are the challenges and obstacles?
- How can the federal government be a more effective partner?
- What additional tools and resources would be helpful?

ACHP members and staff have attended sessions in several parts of the country, and the chairman and vice chairman as well as a number of the members have attended and participated in sessions.

The ACHP first heard about the initiative in its embryonic state from Department of the Interior representatives at the ACHP meetings in December 2009 and April 2010. Following the early listening sessions, the ACHP was invited in early July to join one or more of the federal agency policy teams that were charged with using the public input and other information to help develop the report to the President. Executive Director John Fowler, OPI Director Ron Anzalone, and OCEO Director Susan Glimcher have been actively participating, particularly on the education team, and currently Anzalone is representing the ACHP on three of the teams in an intensive process to develop report material and recommendations that address jobs and volunteerism, education and engagement, and local and private lands initiatives. As the ACHP meeting book went to press, recommendations were being considered that could include possible administrative changes; program improvements in conservation as well as connecting people to the outdoors; science application; funding; and innovative models and partnerships. It was not clear whether new legislation or significant new or re-programmed funding would be proposed.

Relationship of Historic Preservation to America's Great Outdoors. In spite of several references to history, culture, and historic and cultural resources, most of the focus of the America's Great Outdoors Initiative has quite naturally been on environmental conservation and outdoor recreation. However, many important examples of historic preservation and programs that integrate the outdoors with historic and cultural heritage have been raised in interagency discussions as well as through the listening sessions and other input. National Heritage Areas, battlefields, the role of the states, tribes, and others through the Historic Preservation Fund, Preserve America, and Save America's Treasures, and many creative partnerships and initiatives have been mentioned. A listening session hosted by NPS and held in Philadelphia adjacent to Independence National Historical Park (a World Heritage Site) focused on history and preservation. Hopefully, the final recommendations to the President will recognize an important role for cultural heritage preservation and interpretation in the broader context of America's Great Outdoors.

Action Needed. The PI Committee should recommend to the ACHP ways to promote the full integration of historic preservation and cultural heritage into the America's Great Outdoors Initiative as policy recommendations are presented to the President and proposals are shared with the Congress and the public. Such measures might include, for example:

- Explicit recognition of the value of a broad range of federal programs that can help accomplish AGO goals, such as:
 - Stewardship and interpretation of historic and cultural resources on private, public, and trust lands;
 - Federal assistance like Save America's Treasures, Preserve America, and the American Battlefield Protection Program that support historic preservation, heritage education, and heritage tourism within the larger landscape;
 - Partnership programs that support reconnecting people with the outdoors like National Heritage Areas, National Scenic Byways, and National Trails; and
 - Recognition programs that could be better adapted to AGO goals like the Preserve America Presidential Awards and the Take Pride in America Secretary's Awards.

- Enhanced and balanced support for complementary natural resource conservation, outdoor recreation, and historic and cultural preservation through adequate funding of the Land and Water Conservation Fund, the Historic Preservation Fund, and related financial and legal incentives.
- Hands-on youth programs and outreach to diverse audiences that combine employment, volunteer work, and educational opportunities with healthy outdoor pursuits while promoting a broad conservation and preservation ethic.

The committee should discuss both the short and long-term potential for integrating historic preservation and cultural heritage into the America's Great Outdoors Initiative, and ways to adapt existing programs like Preserve America recognition, awards, and funding to support these conservation, outdoor recreation, public health, and public awareness goals.

Attachment. Presidential Memorandum, "A 21st Century Strategy for America's Great Outdoors,"
April 16, 2010

September 3, 2010



Federal Register

**Tuesday,
April 20, 2010**

Part V

The President

**Memorandum of April 16, 2010—A 21st
Century Strategy for America's Great
Outdoors**

Presidential Documents

Title 3—

Memorandum of April 16, 2010

The President

A 21st Century Strategy for America's Great Outdoors

Memorandum for the Secretary of the Interior[,] the Secretary of Agriculture[,] the Administrator of the Environmental Protection Agency[, and] the Chair of the Council on Environmental Quality

Americans are blessed with a vast and varied natural heritage. From mountains to deserts and from sea to shining sea, America's great outdoors have shaped the rugged independence and sense of community that define the American spirit. Our working landscapes, cultural sites, parks, coasts, wild lands, rivers, and streams are gifts that we have inherited from previous generations. They are the places that offer us refuge from daily demands, renew our spirits, and enhance our fondest memories, whether they are fishing with a grandchild in a favorite spot, hiking a trail with a friend, or enjoying a family picnic in a neighborhood park. They also are our farms, ranches, and forests—the working lands that have fed and sustained us for generations. Americans take pride in these places, and share a responsibility to preserve them for our children and grandchildren.

Today, however, we are losing touch with too many of the places and proud traditions that have helped to make America special. Farms, ranches, forests, and other valuable natural resources are disappearing at an alarming rate. Families are spending less time together enjoying their natural surroundings. Despite our conservation efforts, too many of our fields are becoming fragmented, too many of our rivers and streams are becoming polluted, and we are losing our connection to the parks, wild places, and open spaces we grew up with and cherish. Children, especially, are spending less time outside running and playing, fishing and hunting, and connecting to the outdoors just down the street or outside of town.

Across America, communities are uniting to protect the places they love, and developing new approaches to saving and enjoying the outdoors. They are bringing together farmers and ranchers, land trusts, recreation and conservation groups, sportsmen, community park groups, governments and industry, and people from all over the country to develop new partnerships and innovative programs to protect and restore our outdoors legacy. However, these efforts are often scattered and sometimes insufficient. The Federal Government, the Nation's largest land manager, has a responsibility to engage with these partners to help develop a conservation agenda worthy of the 21st Century. We must look to the private sector and nonprofit organizations, as well as towns, cities, and States, and the people who live and work in them, to identify the places that mean the most to Americans, and leverage the support of the Federal Government to help these community-driven efforts to succeed. Through these partnerships, we will work to connect these outdoor spaces to each other, and to reconnect Americans to them.

For these reasons, it is hereby ordered as follows:

Section 1. Establishment.

(a) There is established the America's Great Outdoors Initiative (Initiative), to be led by the Secretaries of the Interior and Agriculture, the Administrator of the Environmental Protection Agency, and the Chair of the Council on Environmental Quality (CEQ) and implemented in coordination with the agencies listed in section 2(b) of this memorandum. The Initiative may

include the heads of other executive branch departments, agencies, and offices (agencies) as the President may, from time to time, designate.

(b) The goals of the Initiative shall be to:

(i) Reconnect Americans, especially children, to America's rivers and waterways, landscapes of national significance, ranches, farms and forests, great parks, and coasts and beaches by exploring a variety of efforts, including:

(A) promoting community-based recreation and conservation, including local parks, greenways, beaches, and waterways;

(B) advancing job and volunteer opportunities related to conservation and outdoor recreation; and

(C) supporting existing programs and projects that educate and engage Americans in our history, culture, and natural bounty.

(ii) Build upon State, local, private, and tribal priorities for the conservation of land, water, wildlife, historic, and cultural resources, creating corridors and connectivity across these outdoor spaces, and for enhancing neighborhood parks; and determine how the Federal Government can best advance those priorities through public private partnerships and locally supported conservation strategies.

(iii) Use science-based management practices to restore and protect our lands and waters for future generations.

Sec. 2. Functions. The functions of the Initiative shall include:

(a) *Outreach.* The Initiative shall conduct listening and learning sessions around the country where land and waters are being conserved and community parks are being established in innovative ways. These sessions should engage the full range of interested groups, including tribal leaders, farmers and ranchers, sportsmen, community park groups, foresters, youth groups, businesspeople, educators, State and local governments, and recreation and conservation groups. Special attention should be given to bringing young Americans into the conversation. These listening sessions will inform the reports required in subsection (c) of this section.

(b) *Interagency Coordination.* The following agencies shall work with the Initiative to identify existing resources and align policies and programs to achieve its goals:

(i) the Department of Defense;

(ii) the Department of Commerce;

(iii) the Department of Housing and Urban Development;

(iv) the Department of Health and Human Services;

(v) the Department of Labor;

(vi) the Department of Transportation;

(vii) the Department of Education; and

(viii) the Office of Management and Budget (OMB).

(c) *Reports.* The Initiative shall submit, through the Chair of the CEQ, the following reports to the President:

(i) Report on America's Great Outdoors. By November 15, 2010, the Initiative shall submit a report that includes the following:

(A) a review of successful and promising nonfederal conservation approaches;

(B) an analysis of existing Federal resources and programs that could be used to complement those approaches;

(C) proposed strategies and activities to achieve the goals of the Initiative; and

(D) an action plan to meet the goals of the Initiative.

The report should reflect the constraints in resources available in, and be consistent with, the Federal budget. It should recommend efficient

and effective use of existing resources, as well as opportunities to leverage nonfederal public and private resources and nontraditional conservation programs.

(ii) Annual reports. By September 30, 2011, and September 30, 2012, the Initiative shall submit reports on its progress in implementing the action plan developed pursuant to subsection (c)(i)(D) of this section.

Sec. 3. General Provisions.

(a) This memorandum shall be implemented consistent with applicable law and subject to the availability of any necessary appropriations.

(b) This memorandum does not create any right or benefit, substantive or procedural, enforceable at law or in equity by any party against the United States, its departments, agencies, or entities, its officers, employees, or agents, or any other person.

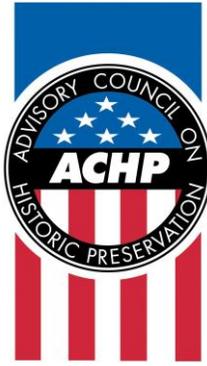
(c) The heads of executive departments and agencies shall assist and provide information to the Initiative, consistent with applicable law, as may be necessary to carry out the functions of the Initiative. Each executive department and agency shall bear its own expenses of participating in the Initiative.

(d) Nothing in this memorandum shall be construed to impair or otherwise affect the functions of the Director of the OMB relating to budgetary, administrative, or legislative proposals.

(e) The Chair of the CEQ is authorized and directed to publish this memorandum in the *Federal Register*.

A handwritten signature in black ink, appearing to be 'S. J. ...', written in a cursive style.

THE WHITE HOUSE,
Washington, April 16, 2010



Preserving America's Heritage

ECONOMIC IMPACTS OF HISTORIC PRESERVATION AND HERITAGE TOURISM Office of Preservation Initiatives

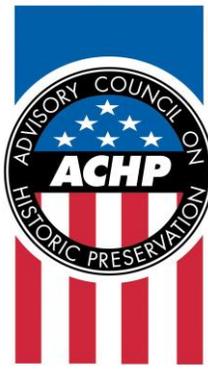
Background. An interagency agreement that was redone last year after some technical problems was signed on September 23, 2009, between the Department of Commerce (Economic Development Administration) and the ACHP. Funding was made available for two related projects: a pilot study on the economic benefits of historic preservation, and identification and compilation of case studies and best practices in heritage tourism development. Funding must be obligated by the end of this fiscal year (September 30, 2010).

Measuring Economic Impacts of Historic Preservation. In the spring of 2010 an attempt was made to put a contract in place for this project. A requirement for release of the contract RFP as a small business set-aside resulted in a dearth of quality submissions, as well as cost proposals that exceeded available funds. OPI staff revised the Scope of Objectives (SOO) and Request for Proposals (RFP) and resubmitted it to the Department of the Interior's National Business Center (NBC). NBC released the request, and by the closing date in July had a number of new proposals. Technical proposals were reviewed in August, and as the ACHP meeting materials were being finalized review of cost proposals was underway. Depending on final proposal acceptability, we hope to let a contract for this study by mid-September 2010. The study should be completed during the first half of FY 2011.

Heritage Tourism. Discussions between OPI staff and the Heritage Tourism Program of the National Trust for Historic Preservation took place several times in 2009 and 2010, and depending on any remaining available funds from the EDA agreement we may be able to finalize a sole source justification for an agreement with the Trust to move this project forward as well. Whether or not this is possible, OPI staff plan to work on research to complement work the Trust is already doing with the National Endowment for the Arts on a survival toolkit for heritage tourism organizations and attractions, and cooperatively develop case studies that could be jointly posted on the Trust and ACHP Web sites. The project would also supplement the Share Your Heritage materials currently available on the Trust's Heritage Tourism Web site, and would be posted and linked to both www.preserveamerica.gov and www.culturalheritagetourism.org.

Action Needed. Depending on the status of the contract for the economic impact study as well as the funding status, the PI Committee should discuss possible next steps in FY 2011.

September 3, 2010



Preserving America's Heritage

LEGISLATIVE UPDATE Office of Preservation Initiatives

Full Funding for the Historic Preservation Fund. On July 30, the House of Representatives passed the Consolidated Land, Energy, and Aquatic Resources (CLEAR) Act (H.R. 3534), which includes provisions for full, permanent funding for both the Land and Water Conservation Fund (LWCF) and the Historic Preservation Fund (HPF). This represents a major step forward in the push to address chronic underfunding of the HPF. In the Senate, however, funding for the LWCF is addressed in the latest energy bill, the Clean Energy Jobs and Oil Company Accountability Act (S. 3663), but funding for the HPF is not. It is not known how quickly the Senate bill will be considered following the Congressional August recess.

Inclusion of HPF funding in the CLEAR Act was achieved in large part through the work of the Coalition for Full Permanent Funding of the Historic Preservation Fund. The Coalition is comprised of more than 240 national, statewide, tribal, and local organizations and agencies. ACHP members and observers represented on the Coalition include the National Conference of State Historic Preservation Officers, National Trust for Historic Preservation, National Association of Tribal Historic Preservation Officers, and the National Alliance of Preservation Commissions.

FY 2011 Budget for Save America's Treasures and Preserve America. On July 22, the House Interior Subcommittee on Appropriations marked up the FY 2011 Interior Appropriations Bill. Although information on exact numbers for specific programs remains embargoed, Chairman Jim Moran stated that the subcommittee had restored to FY 2010 levels the funding for preservation programs that had been cut or zeroed out in the Administration budget. The Senate has not yet scheduled a mark-up, and discussion in the Senate about lower spending caps for agencies could affect that body's consideration of funding for the programs.

Sustainable and Livable Communities. On August 3, the Senate Banking, Housing and Urban Affairs Committee marked up the Livable Communities Act (S. 1619). The bill would codify the HUD-DOT-EPA Interagency Partnership for Sustainable Communities by creating an independent Interagency Council on Sustainable Communities. The bill would also require HUD's Office of Sustainable Housing and Communities to administer two grant programs, comprehensive planning grants and sustainability challenge grants. The former would help towns and regions create comprehensive plans that integrate transportation, housing, land use, and economic development. In turn, sustainability challenge grants would help to implement these long-term plans through investments in public transportation, affordable housing, transit-oriented development, and brownfield redevelopment.

Volunteer Service and Stewardship. On March 20, the House passed the Public Lands Service Corps Act (H.R. 1612), which would expand and strengthen the Public Lands Corps, an existing program wherein DOI and the Department of Agriculture use youth volunteers to advance natural and cultural conservation projects. On May 7, the ACHP wrote to the Senate Energy and Natural Resources Committee to express

its support for the legislation. (See the attachment) On July 21, the committee reported favorably on the bill, with amendments. The bill would expand the scope of eligible projects to include working with agency professionals on activities such as historical, scientific and cultural research, visitor services, and interpretation. It would also broaden the program's applicability by permitting the National Oceanic and Atmospheric Administration to participate and by establishing an Indian Youth Service Corps.

Proposed Restrictions on the Creation of National Monuments. On June 23, the National Monument Designation Transparency and Accountability Act (H.R. 5580) was introduced in the House, and, on July 28, a companion Senate bill (S. 3660) was introduced. The proposed bill would establish a process of public comment, reporting, and congressional review following Presidential proclamation of a national monument, a process that could lead to overturning the proclamation. The Antiquities Act of 1906 authorizes the President of the United States to protect landmarks, structures, and objects of historic or scientific interest on federal lands by designating them as National Monuments. The unilateral power of the President to do so has caused controversy many times over the years, and previous legislation was passed that now requires congressional approval of National Monument designations in Wyoming and Alaska.

Energy Retrofitting. The current Senate energy bill, the Clean Energy Jobs and Oil Company Accountability Act (S. 3663), would create the Home Star Retrofit Rebate Program. Homeowners would receive rebates for energy efficient upgrades and retrofits of their homes, thus promoting energy efficiency while promoting jobs in the manufacturing and construction industry. Among the measures that would be eligible for rebates is the installation of storm windows on homes listed on or eligible for the National Register of Historic Places. Home Star also would include a loan program to provide states with funds to pass on to homeowners to support retrofitting work.

Another proposed new program is called Building Star, which is similar to Home Star but would apply to commercial and multi-family residential buildings. On May 28, a House version (H.R. 5476) of the Building Star Energy Efficiency Act (S. 3079) was introduced. Building Star potentially could enhance the economic viability of preservation projects when combined with other incentives, such as the historic rehabilitation tax credit, New Markets tax credit, and low income housing tax credit.

Tax Incentives. Efforts continue to extend key tax credits important to historic preservation, including the New Markets tax credit and the expanded federal rehab and low income housing tax credits in the Gulf Opportunity Zone (GO ZONE) areas affected by Hurricane Katrina. Since agreement could not be reached on all aspects of relevant bills previously passed by the House and Senate, separate bills are being introduced addressing various parts of the earlier bills. The first, H.R. 5893, would provide incentives for use of the New Markets Tax Credit.

On July 26, the House Ways and Means Committee released a discussion draft of the Domestic Manufacturing and Energy Jobs Act, which includes a provision that would modify the existing energy-efficient commercial building deduction to provide an enhanced deduction for owners of certified historic structures. This represents a variant of a rehabilitation tax incentive included in the Community Restoration and Revitalization Act (H.R. 3715/S. 1743), but is less generous. The National Trust has indicated that it will be working with committee staff to attempt to revise the provision.

Other Pending Legislation. The following bills that previously were reported on have seen no recent action.

- Hardrock Mining and Reclamation Act (S. 796/ H.R. 699)
- National Lighthouse Stewardship Act (S. 715)

- Community Restoration and Revitalization Act (H.R. 3715/S. 1743)
- Homeowners Revitalization Act (H.R. 3670)
- Conservation Easement Incentive Act (H.R. 1831)
- Rural Heritage Conservation Extension Act (S. 812)
- Tax credit changes to promote rehabilitation of historic schools (S. 2970/H.R. 4133)
- Revolutionary War and War of 1812 Battlefield Protection Act (H.R. 1694)

Action Needed. The Preservation Initiatives Committee should consider what additional action may be appropriate to recommend to the ACHP in support of full funding for the Historic Preservation Fund. It should also determine which pending bills (if any) may warrant additional ACHP action at this time, such as letters of support from the chairman.

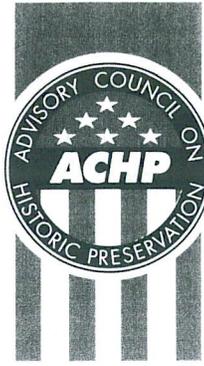
Attachment. Letter from Chairman John Nau to Senator Jeff Bingaman, May 7, 2010

September 3, 2010

John L. Nau, III
Chairman

Susan S. Barnes
Vice Chairman

John M. Fowler
Executive Director



Preserving America's Heritage

May 7, 2010

Honorable Jeff Bingaman
Chairman, Energy and Natural Resources Committee
U.S. Senate
304 Dirksen Senate Building
Washington, DC 20510

Dear Chairman Bingaman:

At its quarterly meeting on April 9, 2010, the Advisory Council on Historic Preservation reviewed the status of the proposed Public Lands Service Corps Act of 2010 (H.R. 1612) which has passed the House of Representatives, been transmitted to the Senate, and referred to the Senate Committee on Energy and Natural Resources (a second somewhat different Senate version, S. 1442, is also under consideration). The bill would expand the current Public Lands Corps under legislation passed in 1993, and extend the authorized program beyond the Departments of Agriculture and Interior to the National Oceanic and Atmospheric Administration (NOAA) in the Department of Commerce.

The ACHP supports the goals and objectives of the Public Lands Service Corps Act and applauds the inclusion of the National Marine Sanctuaries administered by NOAA in the revised definition of "public lands" covered by the provisions of H.R. 1612. The proposed bill supports many ideas and goals that the ACHP has been promoting for some time, including service-learning opportunities, heritage education and youth engagement, and better integration of cultural and natural resource conservation programs and results.

We thank you and the other members of Congress who have worked on and reviewed this bill, particularly Chairman Raul Grijalva in the House of Representatives. We understand that some differences remain between the House and Senate versions of the bill, but that the Departments of Interior, Agriculture, and Commerce have participated along with OMB in seeking changes to the House version of the bill to address specific concerns about administration and operation of the program. We hope that the various parties will consider retaining special opportunities for Indian Youth employment and education in any final version of the bill, as currently included in Senate version S. 1442, and we

ADVISORY COUNCIL ON HISTORIC PRESERVATION

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would be happy to provide advice and assistance on future implementation of the Public Lands Service Corps once the amended program is fully authorized.

Thank you for considering these views. If questions arise, please feel free to contact Executive Director John Fowler at (202) 606-8503.

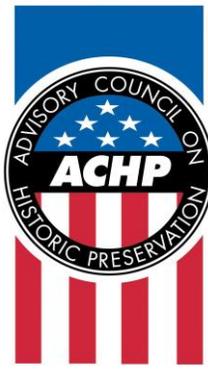
Sincerely,

A handwritten signature in black ink, appearing to read "John L. Nau, III". The signature is stylized with a large, looping initial "J" and a horizontal line extending to the right.

John L. Nau, III
Chairman

cc: Sen. Lisa Murkowski, Ranking Member, Energy and Natural Resources Committee
Chairman Raul Grijalva, Subcommittee on National Parks, Forests, and Public Lands, Committee on
Natural Resources, U.S. House of Representatives

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Preserving America's Heritage

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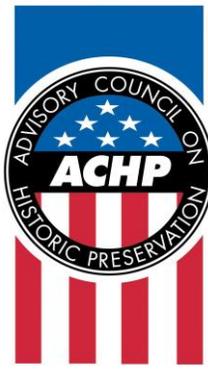
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Preserving America's Heritage

MEETING
FEDERAL AGENCY PROGRAMS COMMITTEE
Wednesday, September 15, 2010
Old Post Office Building Room M-07
1100 Pennsylvania Avenue, NW
Washington, D.C.
1:30 p.m. to 4:30 p.m.

PROVISIONAL AGENDA

- I. Call to Order
- II. National Environmental Policy Act and Section 106 Coordination
- III. Development of Guidance under Section 2(g) of Executive Order 13514
- IV. Army Interiors Program Comment
- V. Program and Section 106 Case Updates
 - A. Archaeology Subcommittee
 - B. Distance Learning
 - C. National Trust for Historic Preservation Report on Section 106
 - D. BLM Nationwide Programmatic Agreement
 - E. Imperial Valley Solar Project
 - F. Guam Build-up; Proposed Section 110(g) amendment
 - G. Pond Eddy Bridge Project
- VI. Adjourn



Preserving America's Heritage

NEPA/SECTION 106 GUIDANCE - UPDATE **Office of Federal Agency Programs**

Background. The Federal Agency Programs (FAP) Committee established a working group chaired by the Department of Defense (DoD) to prepare a draft guidance document on NEPA/Section 106 to clarify how the National Environmental Policy Act (NEPA) and Section 106 of the National Historic Preservation Act could be better coordinated. The primary purpose of the NEPA/Section 106 working group was to ensure that Section 106 was initiated early in project planning when the public could be informed through NEPA scoping that historic properties could be affected through project implementation. As the FAP Committee moves forward with this effort, the FAP chair and the working group chair have scheduled a meeting with the Council on Environmental Quality (CEQ) to discuss the content and recommendations of the draft guidance and its application by federal, state, and local agencies attempting to better coordinate the NEPA and related environmental reviews such as Section 106 of the National Historic Preservation Act (NHPA). Although the ACHP is prepared to issue the guidance on its own, the prospect of jointly issuing the guidance is a possibility that will be explored given the frequency in which agencies are meeting with the ACHP and CEQ on major initiatives.

The draft guidance will focus on similarities and differences between NEPA such as definitions; documentation requirements; project timelines; analysis of alternatives; and consultation versus public involvement. In clarifying these concepts, practitioners will be capable of determining when and how coordination of the NEPA and Section 106 reviews is appropriate to avoid duplication of effort and to best engage the public. Although the implementing regulations for Section 106, "Protection of Historic Properties" (36 CFR Part 800) encourages coordination of reviews, federal agencies have indicated that guidance about how this should be done will be helpful, particularly to applicants and consultants that assist with the preparation of NEPA documents.

Discussion. The ACHP is aware of the importance of issuing NEPA/Section 106 coordination guidance in 2010. It is the intent of the ACHP to immediately begin drafting guidance on NEPA/Section 106 Integration, which will assist in the implementation of Section 800.8 (c) of the ACHP's regulations, once the coordination guidance is completed. To that end, it is important that NEPA/Section 106 coordination is accurate, succinct, and applicable to the NEPA and Section 106 reviews done by agencies and localities. Since the prospect of integrating NEPA and Section 106 has gathered more interest within federal agencies responsible for the review of major actions such as disaster response, military buildup, high speed rails, and alternative energy development, the interest in a road map illustrating how this can be achieved has grown. The ACHP, therefore, will finalize the coordination guidance and draft the integration guidance utilizing the experiences and skills of the working group to share case studies and best practices that can be used by agencies implementing similar types of activities. In finalizing this guidance, the ACHP will also look to the recommendations anticipated within the National Trust for Historic Preservation's Section 106 report to determine how additional guidance and emphasis might be placed on the importance of initiating Section 106 early in the federal planning process.

Next Steps. Following a meeting with CEQ, the ACHP will be prepared to finalize the guidance on NEPA/Section 106 coordination and share it at the 2010 fall business meeting. The ACHP staff will continue to consult with the working group to draft guidance on NEPA/Section 106 integration and to identify projects that exemplify how integration can be done effectively.

Relationship to the ACHP's Strategic Plan. The work of the NEPA/Section 106 working group to improve the coordination of these related reviews fulfills the ACHP's current strategic plan at Section II.A. [Six-Year Strategic Goal: Improve the effectiveness, coordination, and consistency of the federal preservation program; Identify systemic federal agency compliance issues under Section 106 and develop plans for resolving them at the policy level.]

Action Needed. Provide input to ACHP staff regarding the development of an action plan, schedule, and deliverables for the NEPA/Section 106 work group; identify appropriate times for committee review of this guidance.

September 3, 2010



Preserving America's Heritage

**DEVELOPMENT OF GUIDANCE UNDER SECTION 2(g) OF EXECUTIVE ORDER 13514:
FEDERAL LEADERSHIP IN ENVIRONMENTAL, ENERGY, AND
ECONOMIC PERFORMANCE
Office of Federal Agency Programs**

Background. In 2009, President Barack Obama issued Executive Order 13514, “Federal Leadership in Environmental, Energy, and Economic Performance.” This Executive Order, commonly known as the “Sustainability Order,” establishes an overall federal policy on energy efficiency and sustainability, and sets goals for federal agencies to implement that policy. Following the issuance of the Sustainability Order, several federal property managing agencies entered into a Memorandum of Understanding (MOU) regarding Federal Leadership in High Performance and Sustainable Buildings. The MOU defined guiding principles for energy efficiency and sustainability and established the federal government’s leadership in ensuring that new direct and indirect federal undertakings meet those guiding principles. The Sustainability Order and the MOU are the latest in a series of similar and coordinated laws and regulations which guide federal agencies in their daily real property management decisions. These laws and regulations, which reflect increasing awareness about our built and natural environment, recognize the federal government’s important stewardship role, while also identifying logical synergies between historic preservation and sustainability.

Specifically, Section 2(g) of the Sustainability Order calls for each federal agency to “implement high performance sustainable Federal building design, construction, operation and management, maintenance and deconstruction...” by “ensuring that rehabilitation of federally owned historic buildings utilizes best practices and technologies in retrofitting to promote long-term viability of the buildings.” (EO 13514, Section 2(g)(vii))

Discussion. In response to this mandate and with the support of the Federal Environmental Executive at the Council on Environmental Quality, the ACHP formed a workgroup of federal agencies to develop guidance to assist federal agencies in their efforts to meet the expectations of Section 2(g) of the Sustainability Order. The workgroup consists of the General Services Administration, the National Park Service, and the Departments of Veterans Affairs, Interior, and Defense.

The goal of the guidance is to assist federal decision makers in considering historic preservation along with energy efficiency and sustainability concerns, to encourage historic preservation outcomes, and to highlight opportunities for meeting historic preservation and energy efficiency and sustainability goals together in the administration of federal buildings. Accordingly, this guidance recommends the following approach to decision making regarding federal buildings:

- Consider reusing a historic building before construction of a new building;
- Rehabilitate historic buildings and improve energy efficiency and sustainability at the same time;
- Design compatible new construction in existing historic communities when needed; and
- Consider disposing of historic buildings only after other options are exhausted.

The sections of the guidance are organized to reflect this approach to decision making and the Guiding Principles for sustainability: Historic preservation in Integrated Design Principles, Reuse Existing Buildings, Retrofit Existing Buildings, Reinvest in Historic Districts, and Considering Disposal. Each section will provide key information regarding who should be involved in decision making, what should be considered, and when it should be considered.

Next Steps. The workgroup has developed a first draft of the proposed guidance, which is currently in review by all workgroup members. Upon completion of that review, ACHP staff will revise the document to produce a second draft, which will be provided to the workgroup and the Sustainability Task Force members for review in late September 2010. Following review and comment by the task force and workgroup, the guidance will be finalized. It is anticipated that the final guidance will be distributed in early December 2010. Given the intersection with federal property management issues of interest to the FAP Committee, we will continue to update the committee on progress to complete this guidance.

Relationship to the ACHP's Strategic Plan. The work of the Section 2(g) Workgroup to develop guidance for implementation of the Sustainability Executive Order fulfills the ACHP's current strategic plan at Section II.A. [Six-Year Strategic Goal: Improve the effectiveness, coordination, and consistency of the federal preservation program.]

Action Needed: None.

September 3, 2010



Preserving America's Heritage

ARMY INTERIORS PROGRAM COMMENT **Office of Federal Agency Programs**

Background. The Department of the Army is in the early planning stages of developing a Program Comment for the interiors of contributing buildings and individually eligible buildings pursuant to 36 CFR 800.14(e). The Army has more than 10,000 buildings considered eligible for the National Register in its inventory. There are many examples of interiors within the Army inventory that have been altered to the extent that they no longer contribute to the significance of the building or structure or were never considered contributing to the building's or a historic district's significance. Over the past year, a number of Army initiatives and Executive Orders have been implemented that require installations to improve the energy efficiency and environmental sustainability of their facilities. These initiatives have the potential to impact interiors of eligible buildings; therefore a programmatic approach is needed to assist in the protection of historic interiors while also assisting in the implementation of sustainability guidance.

The Army has determined that a Program Comment would be useful to provide Cultural Resource Managers at Army installations an additional tool to use in meeting their responsibilities under Section 106 for these federal facilities, and to streamline the consideration of these interiors. The Army has proposed an initial approach that would relieve an installation from having to consider effects of undertakings on building interiors that have been deemed to be non-contributing or retain no character defining features. In order to facilitate the adequate assessment of the integrity of an interior or whether the interior is contributing to the significance of the building, an interiors survey format that is appropriate to this task would be developed as part of this Program Comment. This survey tool would streamline the process of Section 106 review for undertakings that may affect non-contributing interiors. If the procedures in the Program Comment are followed by the installation, no future Section 106 review would be required for those aspects of undertakings that may affect interiors that have been deemed to be non-contributing.

Outreach to Consulting Parties. The Army has had multiple meetings with an internal Army working group that consists of multiple participants from throughout the United States. This group was made up of Cultural Resource Managers from Army installations, staff members of the Army Environmental Center, Army National Guard Cultural Resource Practitioners, and other parties within the Army historic preservation community. In addition, the first informal stakeholder meeting took place on August 12, 2010, with the Department of the Army, National Park Service, National Conference of State Historic Preservation Officers, National Trust for Historic Preservation, and ACHP staff. Additional stakeholder meetings will be held in order to fine tune any future drafts of the proposed Program Comment.

Current Status. The Army anticipates it will formally request this Program Comment from the ACHP in the late fall of 2010. Additional meetings with stakeholders will be held as this process develops. The timing for the next ACHP quarterly meeting will be considered as to whether this alternative procedure will be available for a formal vote during the next meeting or be considered through an unassembled vote.

Relationship to the ACHP's Strategic Plan. Pursuing a Program Comment for Army interiors fulfills the ACHP's current strategic plan at Section II.A.2 [Six-Year Strategic Goal: Improve the effectiveness, coordination, and consistency of the federal preservation program. Encourage and advise federal agencies to develop and implement tailored historic preservation planning and review systems and programmatic approaches that both advance preservation goals and promote efficient decision making.].

Action Needed: None.

September 3, 2010



Preserving America's Heritage

ARCHAEOLOGY SUBCOMMITTEE UPDATE

Office of Federal Agency Programs

Update. The Archaeology Subcommittee met on August 26 to review new proposed questions and answers for the ACHP's online archaeology guidance. This subcommittee is chaired by Dr. Julia King and takes the place of the former ACHP Archaeology Task Force. Members include the Departments of Defense and Interior, NCSHPO, and the ACHP's Native American member.

Questions and answers currently being reviewed by the subcommittee include "When should the retrieval of surface artifacts from an archaeological site be considered an adverse effect under the regulations implementing Section 106 of the NHPA?" and "Does evaluation of National Register eligibility in Section 106 review require removal of artifacts from the land?" Discussions revealed a need to separate collections issues at the identification and eligibility determination stage from collection actions which may take place as a part of data recovery. The ACHP staff will revise the answers based on input from the subcommittee members and present them at the next subcommittee meeting. The subcommittee also considered opportunities to raise awareness of these issues and engage the professional community in discussions about the implementation of these policies and the need for additional guidance on archaeological issues.

The subcommittee also heard from the director of the ACHP's Office of Native American Affairs about how tribal and Native Hawaiian archaeologists could have their voices and perspectives better represented in the federal preservation program and the subcommittee's discussions. The subcommittee will give further consideration to this opportunity and discuss this more fully at its next meeting.

Next Steps. The subcommittee has set its next meeting on October 8.

Relationship to the ACHP's Strategic Plan. The work of the Archaeology Subcommittee fulfills the ACHP's current strategic plan at Section II.A. [Six-Year Strategic Goal: Improve the effectiveness, coordination, and consistency of the federal preservation program.]

Action Needed: None.

September 3, 2010



Preserving America's Heritage

DISTANCE LEARNING INITIATIVE

Office of Federal Agency Programs

Update. The Office of Federal Agency Programs has recently advanced efforts to expand the ACHP's Section 106 training program to include distance learning with the appointment of a training specialist. Blythe Semmer of OFAP recently accepted the newly-created position and will transition into this role from case management responsibilities over the coming weeks. Initial tasks for the training specialist include developing a work plan, articulating goals and objectives for the Section 106 training program in coordination with the OFAP director, and securing the services and expertise of a partner that can provide guidance on available technologies and opportunities to develop Section 106 training using distance learning tools and techniques. These tools may include Internet-based training, interactive webinars and video teleconferencing, and other electronic tools and media.

Next Steps. Currently the ACHP plans to launch its distance learning in the 2011 training year. Staff looks forward to updating the committee on progress on this initiative at the December business meeting, when it is anticipated that we will be able to provide additional detail on the schedule for course content development and production. We will also share information at that time about how the committee membership may provide guidance to staff on the topical focus and intended audiences for initial distance learning offerings. Efforts are also well underway to improve, expand, and update the ACHP's Information Technology infrastructure. These improvements should serve to better support the ACHP's technological needs as they relate to distance learning.

Relationship to the ACHP's Strategic Plan. The ACHP's effort to develop distance learning fulfills the current strategic plan at Section III.B. [Six-Year Strategic Goal: Foster outcomes in the federal consideration of impacts to historic properties that advance the purposes of the National Historic Preservation Act and the Preserve America initiative.]

Action Needed. None.

September 3, 2010



Preserving America's Heritage

UPDATE
NATIONAL TRUST FOR HISTORIC PRESERVATION SECTION 106 REPORT
Office of Federal Agency Programs

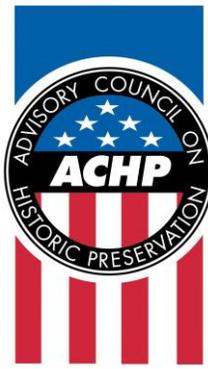
Update. The National Trust for Historic Preservation has embarked on the development of a report on the Section 106 process tentatively titled “Back to Basics.” The report, drafted by consultant Leslie Barras, provides both a history of the development and implementation of the Section 106 regulations as well as a series of recommendations by the NTHP for improving the Section 106 process. An initial draft of the report was shared with the ACHP for comment. Now in final revisions, the report is due out soon.

The NTHP report is intended to address a variety of issues relating to the role of federal agencies in implementing the Section 106 process, early consideration of Section 106 in the federal planning process, the ACHP role in overseeing the process, and a host of other topics. It is anticipated that the report will be of broad interest to the FAP Committee given its focus on improving program areas directly under this committee’s oversight. The NTHP will be asked to provide an update on its progress in completing the report and share its plan for addressing the report’s recommendations.

Relationship to the ACHP’s Strategic Plan. The consideration of the NTHP report and the pursuit of historic preservation program improvements fulfill the ACHP’s current strategic plan at Section II.A. [Six-Year Strategic Goal: Improve the effectiveness, coordination, and consistency of the federal preservation program.]

Action Needed: None.

September 3, 2010



Preserving America's Heritage

SECTION 106 CASE UPDATES Office of Federal Agency Programs

BLM National Programmatic Agreement (nPA). The Bureau of Land Management (BLM) has requested an extension to the addendum of the nationwide Programmatic Agreement (nPA). At its June 2010 meeting, the BLM Preservation Board urged that BLM not compress the comment and consultation period for the draft revised PA in order to meet the August 4 addendum date. In addition, BLM Washington staff have determined that the new emphasis on tribal consultation resulting from the change in Administration is impacting their ability to press forward with the revision process on the current schedule. The BLM Washington Office believes it would be difficult to move into the next phase of revising the nPA at this time given the importance of synchronizing this work with that of the Department of the Interior's recently formulated work group on tribal consultation policy. Despite that, the BLM sent out the latest version of the draft PA to Indian tribes in early September for their comment.

In the meantime, the BLM proposes issuing guidance on Section 106 as an Instructional Memorandum to bring agency-wide practices into closer conformity with certain provisions of the current 36 CFR Part 800 regulations. BLM Washington staff are also drafting a new revision to the nPA addendum to accommodate an extension, which should be circulated shortly. The ACHP will continue to work with BLM to consider this extension, the proposed Instructional Memorandum, and those steps necessary and appropriate to revise the nPA.

Imperial Valley Solar Project. The Imperial Valley Solar Project (formally Tessera Solar) includes the construction of a solar energy generating facility on 6,500 acres of public lands in southern California. It is the first major solar project among the fast-tracked American Recovery and Reinvestment Act (ARRA) projects, and the PA being developed prior to its implementation should serve as a model for others that will follow on similar projects. The third version of the PA was included in a Final Environmental Impact Statement released on July 26 with a 30-day comment period. The ACHP provided the BLM and the California SHPO staff with comments on the draft PA, which focused on improving the clarity of the document. The SHPO and National Trust also provided clarifying comments, and the BLM will incorporate those and any public comments on the PA before releasing a revised draft PA in early September for a quick final review. The Record of Decision is currently scheduled to be signed on Sept. 27, 2010, and the PA is on track to be signed before then.

Guam Build-Up. The Navy is lead agency for a project to relocate approximately 8,500 Marines and their 9,000 dependents from Okinawa to Guam. In addition, the Navy will create a new deep-draft wharf with shoreside infrastructure in Apra Harbor, and the Army will establish an air defense facility with 600 military personnel and their 900 dependents. The proposed military realignment activities are in addition to ongoing efforts by the Air Force to increase capacity and personnel. The island of Tinian will see increased use for training by all of the military services. In addition, construction on and off military land to accommodate the build-up will involve a temporary influx of civilian construction work force personnel and private development to accommodate the temporary construction workforce. Historic

properties within the area of potential effect for this undertaking include archaeological sites, traditional cultural properties, and architectural resources spanning multiple periods of significance, including pre- and post-contact indigenous and relocated populations, occupation by a series of nations, and scenes of significant wartime operations. Historic properties are expected to be affected through DoD construction, operations, roadways and utility upgrades, or reduced access, both on military-controlled land as well as on state and private lands.

The Navy is developing a PA among the DoD services, the Guam and Commonwealth of the Northern Mariana Islands (CNMI) Historic Preservation Officers, the National Park Service, and the ACHP. Various mitigation measures have been proposed for inclusion in the PA for the project including updating preservation plans, archaeological monitoring, archaeological data recovery, public education and interpretation, preparation of National Register nominations, and a commitment by the DoD to seek congressional authorization for financial assistance to the Guam Museum and Cultural Center and for the creation of a museum and interpretive center on Tinian. The project has garnered significant controversy over the extent and nature of anticipated impacts to historic properties and Guam and Tinian culture in general, as well as other related environmental impacts being considered under the National Environmental Policy Act.

Discussions about the impact of this undertaking on the workload of the Guam SHPO also raised awareness of the provisions in Section 110(g) of the NHPA, which allow for an agency to provide support directly to a state to assist them in meeting the agency's responsibilities under NHPA. In the interest of resolving this concern, the ACHP prepared a legal opinion and shared it with the Department of Defense regarding the availability of this authority to provide assistance to the Guam SHPO (see attachment). While the parties are still discussing the use of this provision in that context, the ACHP's staff analysis of this authority revealed that it fails to mention Indian tribes as potential recipients of such assistance and therefore generally cannot be used to provide assistance to Indian tribes (THPOs) even when circumstances may warrant it, such as when an Indian tribe serves in the same capacity as a SHPO. Consequently, the ACHP membership should consider proposing a technical amendment to the NHPA to include assistance to Indian tribes in Section 110(g) in recognition of the similar role that Indian tribes can play in the Section 106 process and the important role that Indian tribes and THPOs can play in providing such assistance.

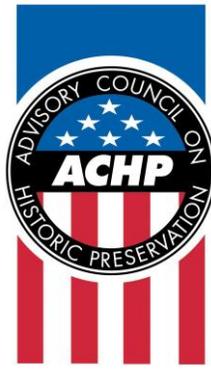
Pond Eddy Bridge Replacement. FHWA and the Pennsylvania Department of Transportation (PennDOT) along with the New York Department of Transportation propose to replace the existing Pennsylvania truss bridge carrying S.R. 1011 over the Delaware River between the communities of Pond Eddy, New York, and Pond Eddy, Pennsylvania. The new bridge would be a four-span continuous concrete structure with a 40-ton load capacity, intended to allow access to emergency vehicles and large delivery trucks to the isolated community of Pond Eddy, Pennsylvania. The existing one-lane bridge is in poor condition and no longer accommodates the needs of the community.

Since 2006, the ACHP has been working with FHWA to resolve concerns of preservation advocates, residing primarily on the New York side of the river, but agreement has been elusive. On July 15, 2010, the New York State Historic Preservation Officer (NYSHPO) notified the consulting parties that she is terminating consultation pursuant to Section 800.7(a) of the regulations (36 CFR Part 800). The NYSHPO concluded that alternatives to the demolition of the Pond Eddy Bridge have not been fully explored in a meaningful way, and that after more than a decade-long consultation, it is unlikely that further consultation will resolve the pending questions the NYSHPO has about the undertaking. In response, the ACHP wrote to FHWA requesting clarification on several questions regarding the possibility of rehabilitation to bring the load rating of the existing historic bridge up to a point that it could be used for smaller emergency vehicles and cars. Upon receipt of a reply from FHWA, the ACHP must decide

whether to issue formal comments pursuant to 36 CFR 800.7(c); or execute a Memorandum of Agreement with FHWA, PennDOT, and the Pennsylvania SHPO, who all support the bridge replacement option.

Attachment. Legal Opinion on Section 110(g) Authority

September 3, 2010



Preserving America's Heritage

National Historic Preservation Act Authorization for Federal Agency Assistance to State Historic Preservation Officers

Federal agencies have sought the opinion of the Advisory Council on Historic Preservation (ACHP) regarding whether federal law authorizes them to use appropriated funds to assist State Historic Preservation Officers (SHPOs) in connection with reviews under Section 106 of the National Historic Preservation Act (NHPA), 16 U.S.C. § 470f. The ACHP believes that this expenditure of federal funds to SHPOs is authorized by Section 110(g) of the National Historic Preservation Act (NHPA).

Section 110(g) of the NHPA states that:

Each Federal agency may include the costs of preservation activities of such agency under [the NHPA] as eligible project costs in all undertakings of such agency or assisted by such agency. The eligible project costs may also include amounts paid by a Federal agency to any State to be used in carrying out such preservation responsibilities of the Federal agency under [the NHPA], and reasonable costs may be charged to Federal licensees and permittees as a condition to the issuance of such license or permit.

16 U.S.C. § 470h-2(g) (emphasis added).

Under the NHPA, a key preservation responsibility of a federal agency is compliance with the requirements of Section 106 prior to making a final decision on an undertaking. Section 106 requires a federal agency to:

... take into account the effect of the undertaking on any district, site, building, structure, or object that is included in or eligible for inclusion in the National Register [of Historic Places]... [and] ... afford the Advisory Council on Historic Preservation ... a reasonable opportunity to comment with regard to such undertaking.

16 U.S.C. § 470f. Compliance with Section 106 is the legal responsibility of the federal agency. While the regulations implementing Section 106, 36 C.F.R. part 800, require the federal agency to consult with various parties, including the relevant SHPO, the ultimate responsibility for compliance remains with the federal agency.

Although the SHPOs are involved in the Section 106 process, Section 106 remains exclusively a “preservation responsibilit[y] of the Federal agency” covered by the authorizing language of Section 110(g). The SHPO role is one of assisting the federal agency in Section 106, and not one of assuming “responsibility” for it, making decisions for federal agencies, or replacing independent federal agency judgment. Section 101(b) of the NHPA makes the assistance role of the SHPO clear in providing that, with relation to Section 106, the SHPO will:

(E) advise and assist, as appropriate, Federal and State agencies and local governments in carrying out their historic preservation responsibilities; ... [and] ...

(I) consult with appropriate Federal agencies in accordance with [the NHPA] on-

(i) Federal undertakings that may affect historic properties; and

(ii) the content and sufficiency of any plans developed to protect, manage, or reduce or mitigate harm to such properties;...

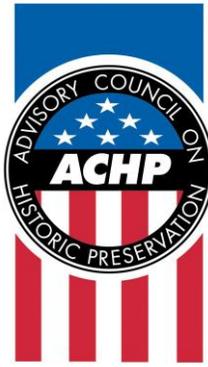
16 U.S.C. § 470a(b)(3) (emphasis added).

The role of the SHPO is to “advise,” “assist,” and “consult” with the federal agency to help the federal agency meet its Section 106 responsibilities. Funding SHPO work under Section 106 could help a federal agency carry out its “preservation responsibilities” and is therefore a use of appropriated funds authorized by Section 110(g) of the NHPA.

Federal assistance of SHPOs was explicitly built into the federal historic preservation program by Congress. Not only did the NHPA include the clear language of Section 110(g) regarding use of appropriated funds for states in Section 106 reviews, but it also established a system whereby the National Park Service (NPS) approves and evaluates the SHPO programs and issues grants to them to, among other things, support their role in Section 106 reviews. 16 U.S.C. § 470a(b), (d)(2), and (e). The amount appropriated for such grants to SHPOs for fiscal year 2010 was \$54.5 million. Of course, the NPS is one of the federal agencies whose undertakings are subject to Section 106 review with the cited participation by SHPOs. Congress understood that the money was not a way to inappropriately influence SHPOs’ opinions, but rather a partial payment for the services provided by those entities in helping federal agencies meet their federal responsibilities including those under Section 106. This federal oversight and matching grants system has been in place since the late 1960s, without raising concerns that SHPOs are somehow compromised by it in their Section 106 role.

In conclusion, compliance with Section 106 is one of the “preservation responsibilities of the Federal agency under the [NHPA]” identified in Section 110(g). Federal funding that allows the SHPO to assist the federal agency in meeting its Section 106 responsibilities would by definition be “used in carrying out such preservation responsibilities of the Federal agency under [the NHPA],” and therefore be authorized under Section 110(g) of the NHPA. This authorization is available to all federal agencies, regardless of whether they have separate, agency-specific authorizations for such expenditures.

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Preserving America's Heritage

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Communications, Education, and Outreach Committee

Agenda

Major Activities Update

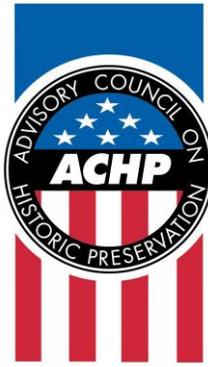
Summit Recommendations Update

Attachment: Award Letter to Journey Through Hallowed Ground Partnership

Media Plan Update

ACHP Awards Program

Attachment: Preserve America Presidential Awards Nomination Form



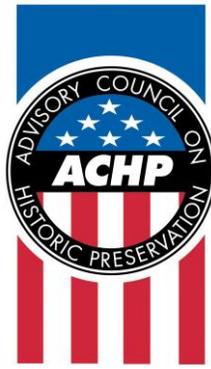
Preserving America's Heritage

**MEETING
COMMUNICATIONS, EDUCATION, AND OUTREACH COMMITTEE**

**Wednesday, September 15, 2010
Old Post Office Building, Room 817
1100 Pennsylvania Avenue, NW
Washington, D.C.
10:30 a.m. to 12:30 p.m.**

PROVISIONAL AGENDA

- I. Welcome
- II. Major Activities Update
- III. Summit Recommendations Update
- IV. Outreach Update
- V. Awards Discussion
- VI. New Business
- VII. Adjourn



Preserving America's Heritage

SUMMARY OF MAJOR ACTIVITIES
Office of Communications, Education, and Outreach
May, June, July, August 2010

Preserve America Summit Recommendation: Engaging Youth in Historic Preservation

The ACHP continues to support its charge to engage youth in historic through service learning, youth summits, and affiliated education and participation strategies. See separate update for information on new activities.

2010 Conference and Event Participation

The ACHP is preparing for another significant presence at the National Trust's Preservation Conference in Austin, Texas, in October 2010. Staff and members will be involved in teaching the "Section 106 Essentials" course, moderating an educational session and a Preserve America affinity session, presenting the joint National Trust/ACHP award, and displaying two booths in the exhibit hall.

OCEO continued expansion of ACHP member and staff participation and presence at preservation conferences and events, by providing speakers, exhibits, printed material, and participating in other partnerships, such as the Colorado Preservation Inc.'s annual Youth Summit, which brings together youth from all over Colorado.

OCEO and the Office of Native American Affairs (ONAA) continue to be engaged with Learn and Serve America's effort to increase service learning among Indian tribes, and we continue to present that message at events. ONAA staff member Guy Lopez made a service learning presentation at the August 9-13, 2010 National Association of Tribal Historic Preservation Officers annual conference in Green Bay, Wisconsin, explaining OCEO's efforts. ONAA and OCEO will make a presentation explaining the scope of the ACHP's service learning initiative on September 13, 2010, to the annual national gathering of tribal service learning grantees in Washington, D.C.

The ACHP/OCEO participated in three "listening sessions" sponsored by the Department of the Interior to gather public comments regarding President Obama's America's Great Outdoors Initiative. The listening sessions are taking place around the country to solicit information about the challenges, successes, federal role, and needed tools to utilize and conserve America's resources. CEO Chairman Jack Williams provided comment at the session in Seattle, Washington, on July 1, 2010. On the East Coast, CEO Director Susan Glimcher, OPI Director Ron Anzalone, and Executive Director John Fowler attended sessions in Annapolis, Maryland, (June 12) and Philadelphia, Pennsylvania (July 27.) The latter session focused specifically on cultural resources.

Priority Tasks

The OCEO concentrates on strengthening the ACHP's message and increasing visibility among preservation partners, federal agencies, and the American public. OCEO focuses on raising awareness

among new audiences, and informing and educating governmental representatives about the ACHP's mission, activities, and the national historic preservation program.

OCEO has continued its preliminary work to update the ACHP Web site. OCEO worked with OA and OIT to purchase licensing for a new Content Management System (CMS) and to create the contract for the construction of the new Web site (contract to be awarded in September 2010.) Additionally, OCEO will be working to support OFAP to create online distance learning opportunities for Section 106 training.

Outreach

OCEO continues to edit and produce literature about the ACHP, including a newly revised *Protecting Historic Properties: A Citizen's Guide to 106 Review* and the quarterly *ACHP Case Digest*, an illustrated report on Section 106-related resources or federal activities and cases. The Citizen's Guide to Section 106 has been published and sent to more than 10,000 recipients. The response has been extremely positive, and the ACHP has been inundated with requests for copies of the Citizen's Guide.

We invite the committee to make suggestions about how this document can be made available to other audiences, including the American public. For example, OCEO suggests that federal agencies work with the ACHP to make this publication available to their own wider distribution lists, including neighborhood associations, construction firms and contractors, historic districts, local communities, etc.

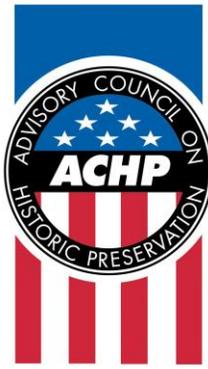
The Preserve America e-newsletter generally is sent out four times a year, and sometimes in special editions, containing updates about the program. Written, designed, and distributed by OCEO, the e-newsletter has a circulation of more than 3,000. Recently highlighted information has included Preserve America Grant information, America's Great Outdoors listening sessions, legislative updates about Preserve America and Save America's Treasures, as well as Preserve America Grant/Community designations, and information about service learning. The Preserve America updates continue with profiles and press for new community and steward designations.

Awards Program

At the April meeting, the CEO Committee introduced the reconsideration of the ACHP awards. This topic is on the CEO agenda. See separate update for specific discussion on awards.

Action Needed. With regard to the Citizen's Guide, committee members should contribute ideas for additional dissemination. For example, the committee may discuss recommending to the council members that the ACHP partner with federal agencies to make the Citizen's Guide available to them for broader distribution in an effort to make their Section 106 process more accessible and more efficient.

September 3, 2010



Preserving America's Heritage

**SUMMIT RECOMMENDATION IMPLEMENTATION:
INVOLVING YOUTH IN HISTORIC PRESERVATION
Office of Communications, Education, and Outreach**

Background. The ACHP is continuing its charge to widen the historic preservation constituency by engaging youth in the experience of places of heritage through service learning, youth summits, and other education and participation strategies. Since this effort has been launched we have seen progress, yet continue to face challenges.

The *Of The Student, By The Student, For The Student* effort by the Journey Through Hallowed Ground Partnership (JTHGP) has received nearly \$400,000 in grant funding from the National Endowment for the Humanities (NEH). This will allow the service learning project to connect students to the American Civil War through the use of primary source documents, music, dance, dramatic readings, role-playing, and digital technology to create vodcasts for the National Parks within the Journey Through Hallowed Ground National Heritage Area. These student-generated vodcasts will become part of the official interpretive materials at each of the 13 National Parks in the Journey heritage area and will be available to educators, students, and visitors worldwide through the Internet and traveling exhibits. The original project, (Harpers Ferry National Historical Park in 2008) was groundbreaking and led to this success.

While the JTHGP was awaiting word from the NEH regarding funding, it moved forward on a partnership with Albemarle County Schools and the Thomas Jefferson Foundation to have students from Sutherland Middle School in Charlottesville, Virginia, produce an *Of The Student, By The Student, For The Student* project for Monticello. These vodcasts were unveiled on June 22-23 during the annual JTHGP meeting held at Monticello.

Additionally, JTHGP has been selected to receive both the American Association for State and Local History (AASLH) Award of Merit and WOW! Award. (See attached letter.) Those will be presented on September 24 in Oklahoma City, Oklahoma.

Ongoing Efforts. The success of this project indicates that the ACHP should initiate efforts with new partners, which will also serve as templates. OCEO is looking at a possible project involving a minority health organization and the state of Maryland for one. We have met with the Department of Veterans Affairs to explore the possibility of another. Ongoing projects will have a direct connection with the America's Great Outdoors (AGO) initiative and will be the priority new development for OCEO.

OCEO and the Office of Native America Affairs (ONAA) are now engaged with Learn and Serve America's effort to increase service learning among tribes. We now are working actively with Calvin T. Dawson, the Learn and Serve America Program Coordinator for Indian Tribes and U.S. Territories, to spur service learning projects among tribes. ONAA staff member Guy Lopez made a service learning presentation at the August 9-13, 2010 National Association of Tribal Historic Preservation Officers annual conference in Green Bay, Wisconsin, explaining OCEO's efforts. ONAA and OCEO are

scheduled to make a presentation on the ACHP's service learning efforts on September 13, 2010, to the annual national gathering of tribal service learning grantees in Washington, D.C.

Future Efforts. OCEO recommends working with DOI and Department of Agriculture (Forest Service) to create a presentation and presence at the 2011 National Service Learning Conference that will focus on how to create service learning opportunities in conjunction with AGO. The conference will be held in Atlanta, Georgia, April 6-9, 2011.

The CEO Committee should recommend to the ACHP that youth efforts be integrated into the AGO initiative – led by the Secretaries of the Interior and Agriculture, the Administrator of the Environmental Protection Agency and the Chair of the Council on Environmental Quality. AGO is building on community-led efforts and creative ideas which are being presented through listening sessions held across the country to develop a 21st century conservation agenda. The priorities of AGO include the following:

- Promote outdoor recreation
- Advance job and volunteer opportunities related to conservation and outdoor recreation
- Educate and engage Americans in our natural, cultural, and historical resources
- Promote local and community-based conservation that builds upon state, tribal, local, and private priorities
- Restore and conserve federal lands and waters; and,
- Develop science-based tools that directly contribute to the conservation and management of lands and waters or the provision of recreational activities.

The CEO Committee should consider including the following goals in our youth efforts:

- Identifying the major “hands-on” formal and informal federal learning programs, especially those related to youth service learning (e.g., Passport in Time, HistoriCorps), that can be included in a user-friendly clearinghouse of such tools, support sources, and opportunities.
- Revising the ACHP-administered awards program in such a way that engaging youth is a core criterion. Connecting young people to historic preservation and community awareness, especially those who are part of an underserved audience, should be a central aspect of ongoing awards and recognition efforts.
- Create more local partnerships with community school systems to encourage place-based academic learning, and identify ways to support and facilitate K-12 school field trips to parks, historic sites, and other outdoor learning destinations.

Action Needed. The CEO Committee should adopt a proposal for endorsement by the ACHP membership to integrate the youth engagement efforts of the ACHP with the America's Great Outdoors initiative.

Attachment. AASLH Letter

September 3, 2010



AASLH

American Association
for State and Local History

1717 Church Street
Nashville, TN 37203-2991
Phone: 615/320-3203
Fax: 615/327-9013
membership@aaslh.org
www.aaslh.org

June 5, 2010

Ms. Angela Stokes
Journey Through Hallowed Ground Partnership
PO Box 77
Waterford, VA 20197

Dear Ms. Stokes:

On behalf of the American Association for State and Local History (AASLH), I am delighted to inform you that the project *Of the Student, By the Student, For the Student* was selected as a 2010 Award of Merit winner by the Leadership in History Awards committee. The AASLH Leadership in History Awards is the nation's most prestigious competition for recognition of achievement in state and local history. We congratulate you for the work that has brought this honor.

I am also pleased to announce that, in addition to the Award of Merit, *Of the Student, By the Student, For the Student* was selected as a 2010 WOW Award winner by the Leadership in History awards committee.

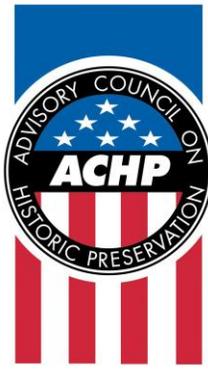
The WOW Award, given at the discretion of the Committee, is an additional award for an Award of Merit winner whose nomination is highly inspirational, exhibits exceptional scholarship, and/or is exceedingly entrepreneurial in terms of funding, partnerships, or collaborations, creative problem solving, or unusual project design and inclusiveness. Only 5% or less of the total number of award of merit winners can be given the WOW Award. We congratulate you for the work that has brought this honor.

The 2010 awards will be presented at a special banquet on Friday, September 24 from 6:30 to 9:30 p.m., as part of the AASLH annual meeting in Oklahoma City, Oklahoma. We cordially invite you to attend this presentation to receive your award. The enclosed material provides details regarding this event.

Thanks to a generous donation from the History Channel, one ticket to the awards banquet for your nomination is covered. If you would like to bring guests to the banquet, you may purchase additional tickets at \$55 each.

In addition to your award, AASLH would like to invite you to attend one day of the annual meeting as our guest. To obtain your complimentary day pass for attendance on Friday, September 24, complete the enclosed award winner registration form and mail it to AASLH, 1717 Church Street, Nashville, TN 37203. You are also welcome to register for an additional day or for the whole meeting. Enclosed is a copy of the 2010 Annual Meeting Program Guide.

YOUR HOME FOR STATE AND LOCAL HISTORY



Preserving America's Heritage

INCORPORATING MEDIA OUTREACH INTO CORE ACHP FUNCTIONS **Office of Communications, Education, and Outreach**

In order to leverage the ACHP's resources in regard to improving proactive media and public outreach and education, there are a few broad principles that are essential to improving public understanding of the ACHP and of the NHPA's role in government and society.

The ACHP must integrate public outreach into all aspects of its operations. Just as all federal agencies must consider the impact of their actions on historic resources, the ACHP must consider the opportunities created to educate and inform the public in routine activities. The ACHP should capitalize on its core functions to maximize effectiveness of member and staff time in regard to outreach.

For example, local public and media interest and concerns should be a fundamental consideration in the ACHP's out-of-DC business meeting planning. For out-of-town meetings, opportunities for media placement should be considered well in advance. OCEO should recommend to the executive director and the chairman that op-eds and/or editorial board visits by the chairman with local newspapers should be a routine consideration in advance of the meeting.

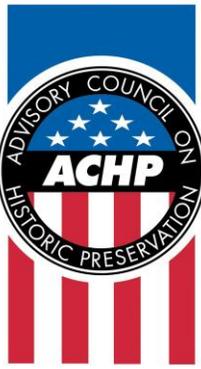
In creating the content of the meeting, OFAP, OPI, and ONAA business with potential to attract public interest should also be considered in advance and contact made with groups that can help construct the meetings with an eye toward local issues in which the ACHP and/or federal government play a role. This provides us an opportunity to educate the public and media about our broader role. Members of Congress and tribal and local governmental leaders' interests should be considered as part of the meeting preparation and integrated into the fabric of the meeting as much as possible.

Specific Considerations:

- The ACHP as a whole, as well as individual offices' needs, should be incorporated into ACHP public activities well in advance of public site visits by ACHP members.
- Opportunities for the chairman and ACHP members to interact with media and community leaders at historic sites should be sought when planning meetings, public hearings, and trips. Public meetings, by their nature, are not opportunities for op-eds and editorial board visits and dedicated interviews, etc., but are opportunities for building awareness of the ACHP's role under NHPA and the NHPA itself. (Cape Wind, Hangar One, etc.)
- OCEO should be involved in planning and briefing activities for all offices, as much as possible, to be aware and supportive of opportunities. (Attend OFAP staff meetings, formally meet with OPI and ONAA at least monthly to be brought up to speed on current and pending activities and opportunities.)
- Op-eds and letters to editors should be created quickly and opportunistically when a media opening occurs, and on major issues. For example, we could do specialty op-eds in *Indian Country Today* setting forth the chairman's vision for the ACHP's Native American efforts as a follow to participation in NATHPO conference.

Action Needed. Committee members should discuss media outreach and make recommendations for action by the membership and the staff as appropriate.

September 3, 2010



Preserving America's Heritage

ACHP AWARDS PROGRAM

Office of Communications, Education, and Outreach

Background. The goals of America's Great Outdoors (AGO) and the criteria of the Preserve America Presidential Award (PAPA) are remarkably similar. Both stress preservation, volunteerism, partnerships, education, and citizen engagement in experiencing the nation's cultural and natural heritage. However, there are ways that the existing PAPA criteria could be made more supportive of the AGO objectives and Obama Administration priorities, and OCEO believes modification of the PAPA criteria would be in the best interests of the program and the ACHP.

In the September committee meeting, CEO committee members will have the opportunity to consider new direction for the PAPA program.

This established presidential recognition program can be fully integrated into the AGO program. These awards would acknowledge projects and programs at the highest federal level.

The AGO initiative – led by the Secretaries of the Interior and Agriculture, the Administrator of the Environmental Protection Agency, and the Chair of the Council on Environmental Quality – is charged with developing a 21st century conservation agenda. AGO is building on community-led efforts and creative ideas which are being presented through listening sessions held across the country. Additionally, the AGO Web site is capturing recommendations and suggestions electronically. In reviewing the ACHP awards for their appropriate evolution, it is important to note that the priorities of AGO include the following:

- Promote outdoor recreation
- Advance job and volunteer opportunities related to conservation and outdoor recreation
- Educate and engage Americans in our natural, cultural, and historical resources
- Promote local and community-based conservation that builds upon state, tribal, local, and private priorities
- Restore and conserve federal lands and waters; and
- Develop science-based tools that directly contribute to the conservation and management of lands and waters or the provision of recreational activities.

Discussion. The following assessment of the existing criteria is designed to show how the PAPA program can be honed to become a central part of the AGO initiative. The goal for the committee meeting is to produce a concept for a continuing PAPA historic preservation recognition program that reflects the broader goals of AGO, while recognizing that the process for devising specific criteria and program elements will require the engagement of other policymakers. Since final decisions on specific criteria would be made in consultation with others in the Administration, the discussion should focus on content and direction, not specific wording changes.

Here are the current PAPA criteria:

1. Outstanding accomplishments in sustainable use and preservation of authentic cultural and/or natural heritage assets;
Comment: This broad criterion should remain as is.
2. Demonstrated commitment to protecting and interpreting America's cultural and/or natural heritage assets;
Comment: This criterion should be revised to emphasize active use of heritage resources as a part of every citizen's life.
3. Integration of heritage assets into contemporary community life
Comment: This criterion should be revised to focus on engaging Americans to experience their heritage resources.
4. Creative and responsible approaches to showcasing historic resources that may include, but are not limited to, successful preservation partnerships, community participation, and volunteer efforts;
Comment: This should be expanded to include cultural and natural resources, but the emphasis on partnership and volunteerism is sound.
5. Model heritage tourism or historic preservation achievement; and
Comment: The concept of recognizing efforts that can be models should be retained, but the range of areas worthy of recognition should be expanded from heritage tourism and historic preservation to embrace the broader objectives of AGO.
6. Significant and demonstrable outcomes – for example, substantial educational and outreach components, economic benefits compatible with preservation or conservation goals, and noteworthy advances in heritage tourism or historic preservation practices or technologies.
Comment: The concept of measurable outcomes should be retained, but the examples should be updated to reflect the AGO goals such as volunteerism and civic engagement.

In addition, new criteria should be developed or the current ones revised to factor in engaging youth, expanding diversity, and including currently underserved communities.

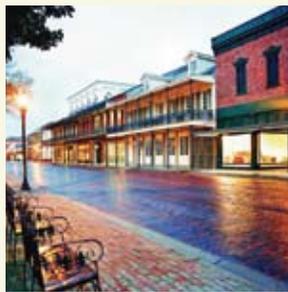
Action Needed. The CEO Committee should develop a recommendation for the ACHP to provide to the AGO leadership that suggests an AGO presidential awards program, acknowledging outstanding examples of projects and programs related to historic, cultural, and natural heritage resources. Such a program should be based on and incorporate the current Preserve America President Award program. This recommendation should be submitted for endorsement by the ACHP members.

Attachment. Nomination Form, Preserve America Presidential Award

September 3, 2010



Preserve America
PRESIDENTIAL AWARD
 2009 NOMINATION





Preserve America PRESIDENTIAL AWARD 2009 NOMINATION

INTRODUCTION

Preserve America is an initiative established by President Bush that encourages and supports community efforts to preserve and enjoy our nation's cultural and natural heritage assets. Goals of the initiative include a greater shared knowledge about the nation's past; strengthened regional identities and local pride; and support for the economic vitality of our communities.

The Preserve America Presidential Award is one component of the initiative. The award is presented to organizations, businesses, or government entities for:

- **Exemplary accomplishments** in sustainable use and preservation of cultural and/or natural heritage assets;
- **Demonstrated commitment** to protecting and interpreting America's cultural and/or natural heritage assets, and the integration of these assets into contemporary community life; and
- **Creative approaches** and **responsible stewardship** to showcase heritage assets.

The Preserve America Presidential Award is the highest federal award honoring historic preservation accomplishments. It celebrates model achievements that others can learn from and emulate. Each year, four awards are given for activities advancing heritage tourism and historic preservation projects or programs.

These awards, which are honorific, are presented to winners chosen through a national competition administered by the Advisory Council on Historic Preservation (ACHP) and the Department of the Interior, in cooperation with other federal agencies and the Executive Office of the President. The President and First Lady recognize award recipients at an annual event.

Anyone can submit a nomination. Completed nomination forms and accompanying material must be postmarked no later than **November 1, 2008**. Awards will be announced during Preservation Month, May 2009.

ELIGIBILITY

Any organization, business, or government entity is eligible to receive a Preserve America Presidential Award. It must be demonstrated that the nominated project, program, or activity: 1) was completed or made substantial improvements within the last five years; **and** 2) demonstrates sustainability over at least one full year prior to November 1, 2008, to establish viability.

Preserve America
PRESIDENTIAL AWARD 2009

Guidelines

CRITERIA

Selection of Preserve America Presidential Award winners will be guided by the following general criteria:

- **Outstanding accomplishments** in sustainable use and preservation of authentic cultural and/or natural heritage assets;
- **Demonstrated commitment** to protecting and interpreting America's cultural and/or natural heritage assets;
- **Integration of heritage assets** into contemporary community life;
- **Creative approaches** and **responsible stewardship** to showcase historic resources that may include, but are not limited to, successful preservation partnerships, community participation, and volunteer efforts;
- **Model** heritage tourism or historic preservation achievements; and
- **Significant and demonstrable outcomes**—for example, substantial educational and outreach components, economic benefits compatible with preservation or conservation goals, and noteworthy advances in heritage tourism or historic preservation practices or technologies.

DEFINITIONS

A *nominee* must be a project, program, or activity. A nominee is NOT an organization, business, individual, tribe, or government.

Cultural and natural heritage assets are physical places—natural and man-made—that are associated with themes, events, sites, or persons significant in the history or prehistory of the United States and its territories.

Heritage tourism is the business and practice of attracting and accommodating visitors to a place or area based especially on the unique or special aspects of that locale's history, landscape (including trail systems), and culture.

NOMINATION PACKAGE

Required documentation

All nominations must be submitted in a **single**, two-inch (or smaller), three-ring binder.

This binder must include the following:

- One original and eight copies of a fully completed, signed, and dated nomination form;
- One original and eight copies of the summary description, up to three pages, that includes the information specified below; and
- One original set and eight sets of high-quality copies of 8 to 12 images, as specified below.

Summary description. This document should not exceed three pages and must include the following information, in the order in which it is listed, for the nomination to be considered:

1. Describe the project, program, or activity being nominated. Be specific about what is being nominated.
2. Explain the significance of the cultural or natural heritage asset involved, and note if it is listed in any national, tribal, state, or local registry or inventory.
3. Describe how the nominee meets the award criteria stated above.
4. Describe the role of the organization, business, or government entity responsible for the nominated effort, and how it contributed to the success of the project, program, or activity. If partners are involved, briefly describe their roles and contributions.
5. Provide final cost figures for the nominated project, program, or activity. Specify each funding source, the proportion of private and public funding involved, and the amount of money or proportion of costs/resources provided by each source. Ongoing or cyclical programs may provide startup and annual costs to date.

Preserve America
PRESIDENTIAL AWARD 2009

Guidelines

6. If applicable, describe the quality of historic preservation efforts—for example, consultation with a State Historic Preservation Officer or other preservation professional, and/or use of the Secretary of the Interior’s Standards and Guidelines, or other historic preservation standard.
7. Please note if the nominee has previously won an award or been publicly recognized.
8. Note the completion date of the nominated activity. If cyclical or ongoing, please elaborate.

Images. One original set and eight sets of high-quality copies (nine sets total) of 8 to 12 color images (4” x 6” or larger), with captions and photo credits, are also required. The images should show, as appropriate, before and after results, types of resources affected, people carrying out the project, and people using, enjoying, and learning from the historic cultural or natural assets. Include a CD containing the images at a resolution of 300 dpi or 1200 x 1800 pixels (minimum for publication quality), as well as a text file with captions and credit information.

Optional documentation

Nominations may also include up to five news clippings, brochures, reports, or other publications. In addition, they may include up to three letters of endorsement by preservation and civic organizations, professionals, or partners that demonstrate community support, significant outcomes, and high quality of preservation efforts. If you provide optional documentation, please provide one original and eight copies of each item.

NOMINATION FILING

Binder:

- A single, two-inch (or smaller), three-ring binder

Nomination Form:

- One original and eight copies; fully completed, signed, and dated

Summary Description:

- One original and eight copies; up to three pages in length

Images:

- One original set and eight sets of high-quality copies of 8 to 12 images, plus CD with all images and caption and photo credit information

Optional Documentation:

- No more than five (total) news clippings, brochures, reports, or other publications
- No more than three letters of endorsement
- Separate pocket-style or accordion-style folder for providing optional documentation

All nomination material must be sent in a single package that is postmarked no later than **November 1, 2008**. Nominations will not be returned. All nomination materials, including photographs, become property of the ACHP and the Preserve America Presidential Award program and may be reproduced by the ACHP and its partners without additional explicit permission.

Submit nominations to:

Preserve America Presidential Awards
Advisory Council on Historic Preservation
1100 Pennsylvania Avenue, NW, Suite 803
Washington, DC 20004

For additional information:

Office of Communications, Education, and Outreach
Advisory Council on Historic Preservation
(202) 606-8503
PAawards@achp.gov
www.PreserveAmerica.gov *See Helpful Hints Section*

Cover photos show an array of Preserve America Presidential Award winners from the past five years.