



*Preserving America's Heritage*

**MINUTES**  
**SPRING BUSINESS MEETING**  
**ADVISORY COUNCIL ON HISTORIC PRESERVATION**  
**APRIL 9, 2010**  
**WASHINGTON, D.C.**

**MEETING  
ADVISORY COUNCIL ON HISTORIC PRESERVATION**

**Old Post Office Building  
Room M-09  
Washington, D.C.  
April 9, 2010**

**PROVISIONAL AGENDA**

Call to Order—9 a.m.

- I. Chairman's Welcome
- II. Chairman's Award Presentation
- III. Native American Activities
  - A. Native American Program Report
    1. HUD Delegation of Tribal Consultation Responsibilities
  - B. Native American Advisory Group
- IV. National Parks Second Century Commission Report: Recommendations for ACHP Action
- V. Sustainability and Historic Preservation Task Force
- VI. Preservation Initiatives Committee
  - A. America's Great Outdoors Initiative and Historic Preservation
  - B. Preserve America Program Update
- VII. Federal Agency Programs Committee
  - A. Recovery Act Update
  - B. Historic Preservation and Energy Development Working Group
  - C. Archaeology Subcommittee
  - D. Cape Wind Section 106 Case Update
- VIII. Communications, Education, and Outreach Committee
  - A. Engaging Youth in Historic Preservation
  - B. New Directions for ACHP Awards Programs
- IX. Chairman's Report
- X. Executive Director's Report
- XI. New Business
- XII. Adjourn

**IN ATTENDANCE**

**John L. Nau, III**, Chairman  
**Susan S. Barnes**, Vice Chairman  
**Ann A. Pritzlaff**  
**John G. Williams, III**  
**Mark A. Sadd**

Architect of the Capitol

**Stephen Ayers**  
Architect of the Capitol  
Nominee

Secretary of Agriculture

Represented by:  
**Joel Holtrop**  
Deputy Chief, National  
Forest System

Secretary of Commerce

Represented by:  
**David Ives**  
Acting Director,  
Performance and  
National Program  
Division

Secretary of Defense

Represented by:  
**Dorothy Robyn**  
Deputy Under Secretary  
of Defense, Installations  
and Environment

**Maureen Sullivan**  
Federal Preservation  
Officer

Secretary of Education

Represented by:  
**Tony Fowler**  
Director, Interagency  
Affairs

Administrator, General Services Administration

Represented by:  
**Beth Savage**  
Director, Center for  
Historic Buildings,  
Public Buildings  
Service

Secretary of Housing and Urban Development

Represented by:  
**David Blick**  
Deputy Federal  
Preservation Officer

Secretary of the Interior

Represented by:

**Will Shafroth**  
Deputy Assistant  
Secretary for  
Fish and Wildlife and  
Parks

Secretary of Veterans Affairs

Represented by:

**Kathleen Schamel**  
Federal Preservation  
Officer

President, National Conference of State Historic  
Preservation Officers

**Ruth Pierpont**  
New York Deputy SHPO

Chairman, National Trust for Historic Preservation

Represented by:

**Richard Moe**  
President

**Elizabeth Merritt**  
Deputy General  
Counsel

#### **OBSERVERS**

Secretary of Homeland Security

Represented by:

**Teresa Pohlman**  
Director, Occupational  
Safety and  
Environmental Program

Chair, National Alliance of Preservation Commissioners

Represented by:

**Toni Cherry**  
Senior Enforcement  
Officer, DC Office of  
Planning

Secretary of Energy

Represented by:

**Scott Hine**  
Acting Executive  
Director for Field  
Operations

Administrator, Environmental Protection Agency

Represented by:

**Robert Hargrove**  
Director, NEPA  
Compliance Division

In attendance and participating in the meeting were ACHP Executive Director John M. Fowler; Arden Kucate, chairman of the Native American Advisory Group; Reid Nelson of the ACHP; and Francisco Carillo of the Department of the Interior.

### **PROCEEDINGS**

Advisory Council on Historic Preservation (ACHP) Chairman John L. Nau, III opened the spring business meeting at 9:05 a.m. He asked Vice Chairman Susan Barnes to lead the group in the Pledge of Allegiance. The agenda was adopted with a motion by Mark Sadd and second by Vice Chairman Barnes. Chairman Nau appointed Shayla Shrieves recorder. The minutes were adopted with a motion by Vice Chairman Barnes and second by Jack Williams. The chairman welcomed Robert Hargrove from the Environmental Protection Agency, David Ives from the Department of Commerce, and Chris Lehnertz from the National Park Service (NPS). He also congratulated Stephen Ayers on his nomination by the President to be the Architect of the Capitol.

Chairman Nau holds the proxy for the Department of Housing and Urban Development (HUD), and Mr. Sadd holds the proxies for Julia King and John Berrey. Chairman Nau said he believes there will be a new chairman appointed by the next ACHP meeting.

The chairman repeated comments from the prior evening honoring Richard Moe. Mr. Moe said thanked Chairman Nau for his kindness and leadership throughout the last nine years.

Chairman Nau mentioned a former member of the ACHP, Minnesota Gov. Tim Pawlenty, who signed into law that Minnesota will become the 31st state in the U.S. to offer a tax-based incentive for rehabilitation of historic structures. This is part of a much larger job creation bill. Because of the time the governor spent on the ACHP, he had an understanding that preservation is economic development, and he pushed this bill, Chairman Nau said.

#### **I. Chairman's Award for Federal Achievement in Historic Preservation**

Chairman Nau presented the Chairman's Award to the U.S. Army for its efforts to preserve Fort Monroe, Virginia. He said Fort Monroe is a very special and historic property.

The chairman spoke about the history and uniqueness of Fort Monroe. When the 2005 Base Realignment and Closure (BRAC) legislation mandated the closing of Fort Monroe, it marked the beginning of a process that would involve hundreds of people and thousands of hours of work to ensure that the future of this National Historic Landmark would be secure even after leaving the Department of the Army. Planning for the Section 106 consultation process began almost immediately following the BRAC announcement.

The Army contacted primary stakeholders, such as the Virginia State Historic Preservation Office (SHPO), the Commonwealth of Virginia, the ACHP, and federally recognized Indian tribes with a cultural affiliation to the Hampton, Virginia area. The Secretary of the Interior, through the NPS, participated because Fort Monroe is a National Historic Landmark. The National Trust for Historic Preservation was involved; as were many other preservation organizations.

An unprecedented 32 groups participated in the consultation process. The Army held a series of informational meetings that took place over several years in Washington, D.C., Richmond, Hampton, and Norfolk to give members of the public multiple opportunities to review the process.

As required under BRAC law, the Commonwealth of Virginia established a redevelopment authority, the Fort Monroe Federal Area Development Authority (FMFADA), to guide decisions on future use of Fort

Monroe, and to act as the land manager between the Army, stakeholders, and future tenants and owners of the property.

Large portions of Fort Monroe, as stipulated in the original land deed, revert back to the Commonwealth of Virginia once the Army no longer has use for it. Due to this unusual situation, the standard historic preservation precaution of attaching covenants to the historic portions of the property transferring out of federal ownership were not applicable. This created a need for an extremely thorough and detailed agreement document that would ensure the continued consideration and protection of Fort Monroe's historic properties by all future owners and tenants. Through extensive consultation, the Fort Monroe Programmatic Agreement (PA) was created. It was signed in March and April 2009.

The chairman called to the front Joe Calcara, Acting Assistant Secretary of the Army, Installations and Environment; and Col. Anthony Reyes, Fort Monroe Garrison Commander, to accept the award on behalf of the Department of the Army.

Mr. Calcara said it was his honor to represent Army Secretary John McHugh and was a privilege to take this award. Col. Reyes said he was extremely proud of the teamwork and believed they were setting a new standard for how this type of work should be done in the future.

Receiving partnership commendations were the following: Kathleen Kilpatrick, Virginia State Historic Preservation Officer who acknowledged the enormous partnership with the Army and said the military is the single largest owner of historic properties in Virginia. Also receiving an award was Ms. Lehnertz, Acting Associate Director for Cultural Resources, NPS; and Mr. Moe, who said this ceremony represented the Section 106 process at its very best; and William Armbruster, Executive Director of the FMFADA who said Fort Monroe is a jewel and invited council members to visit.

Chairman Nau asked partners both in the audience and at the table to stand and be recognized: Dorothy Robyn, Deputy Under Secretary of Defense for Installations and Environment; Robin Mills, Director of Public Works at Fort Monroe; Jay Foster, BRAC Project Manager for Fort Monroe; Bob Edwards, Resource Manager and Deputy Garrison Commander; Maureen Sullivan, Director, Environmental Management at DoD; David Minvielle, OTJAG; and Jennifer Groman, Deputy Federal Preservation Officer for the Army.

## **II. ACHP Award for Federal Preserve America Accomplishment**

Chairman Nau said over the years he has been highlighting outstanding efforts of the Preserve America program, and today it is his privilege to present this honor to the three people in the Office of Preservation Initiatives (OPI) who have made this program successful: Ron Anzalone, Dru Null, and Judy Rodenstein. He said these three ACHP staffers have been a driving force in the creation and implementation of the Preserve America program.

In 2003 there was an Executive Order, a plan, and a launch. Today there are 814 designated communities across the nation and several territories with more applications received and under review. There are 21 Preserve America Stewards. There has been more than \$20 million provided to almost 260 projects through Preserve America Grants, with another round of grants that will be announced later this month. There was a Preserve America Summit in 2006, and the recommendations from that event continue to be implemented and help inform and improve the nation's preservation efforts.

Preserve America has accomplished much, and it is because of Mr. Anzalone, Ms. Null, and Ms. Rodenstein, he said. He asked them to come forward, and they received a standing ovation. Mr. Anzalone said they are small but a lean and mean operation, and have had a lot of support from many people. He

thanked the chairman.

### **III. Second Century Report**

Chairman Nau said in 2016, the NPS will celebrate its centennial. To both celebrate the occasion and to chart a course for the future of the NPS in the 21st century, the National Parks Conservation Association convened a panel of leaders to make recommendations for the future. Their report was issued in October, and the recommendations were provided to the members as part of their meeting materials.

Many of the recommendations deal with cultural heritage and elements of the national historic preservation program. They have significant bearing on the activities of the ACHP and offer an opportunity to work together with the NPS. At the December meeting, NPS Director Jon Jarvis spoke to the ACHP about the report and the steps that the NPS was taking to implement it.

The chairman asked members to discuss ways that the ACHP can assist the NPS in meeting the goals of the report.

Will Shafroth said Mr. Jarvis was the NPS's point person on the Second Century Commission before he was named NPS director. The recommendations the report made relative to historical and cultural preservation are significant. He said they are actively engaged in the cultural resource elements of the report as well as the natural resource elements, and said he was interested in hearing what the council members think the Department of the Interior (DOI) should be doing that relates to the report. He asked the ACHP to identify elements in the report that it sees as a priority. He also asked the ACPHP to identify connections between the report and the America's Great Outdoors initiative.

Mr. Sadd said the Federal Agency Programs (FAP) Committee discussed the topic, and he reminded members there were two recommendations in the report that affect the FAP Committee's work. "The Congress should establish directives to encourage compatible uses of lands adjacent to national parks that are managed by other federal agencies" and "The NPS should identify improvements to authorities, budgets, and programs that would enhance its ability to reach beyond park boundaries and deliver technical and financial aid that supports the protection of locally important natural, cultural, and historic landscapes."

He said the committee heard from representatives of the NPS who summarized some of their priorities coming out of the report: the identification of opportunities to add new units and selective additions to existing park units, including those that express cultural diversity; preservation of landscapes, including cultural landscapes and the preservation of resource values such as night sky, soundscapes, and water resources; and the development and management of landscapes and park management at the parks along our international borders.

This conversation led to a discussion about the Historic Preservation Fund. They discussed an urgency to underscore the report's commitment to fully funding the Historic Preservation Fund as soon as possible.

Mr. Williams said the Communications, Education, and Outreach (CEO) Committee noted numerous references in the report regarding service learning and youth programs. This is in addition to numerous other mentions in the committee reports which informed the commissioners' final report. The ACHP can easily assist DOI with the education focus. Service learning can be a mainstream strategy for natural and cultural heritage education.

DOI's Office of Youth in the Great Outdoors is newly formed. CEO has a meeting with its newly appointed director Julie Rodriguez to discuss ways in which the ACHP can assist DOI in accomplishing the recommendations of the Second Century report.

Mr. Williams said service learning distinguishes itself from other programs by truly engaging students in accredited coursework while providing service to their communities. It is that twin benefit that allows this program to rise above other methodologies of offering service. It's this coming out of the classroom and partaking in the actual places where history occurred that makes service learning a platform for lifelong learning. The committee recommends consideration of this program as a means of honoring the recommendations of the report.

Ann Pritzlaff said the Preservation Initiatives (PI) Committee wanted to ensure that the ACHP will play a key role, should a task force be implemented. They also supported the fully funding of the Historic Preservation Fund. They focused on two other recommendations: The NPS should identify improvements to authorities, budgets, and programs that would enhance its ability to reach beyond park boundaries and deliver technical and financial aid that supports the protection of locally important natural, cultural, and historic landscapes. She recommended that the ACHP offer examples and contacts from its experience in working with the more than 800 Preserve America Communities, many of which are national park gateways, are within park boundaries, or are nearby municipalities, counties, or tribes to advance this goal.

The next recommendation was that the NPS should enhance funding for its extensive portfolio of community assistance programs to better support state and local government, tribal, and private-sector conservation and preservation efforts. Ms. Pritzlaff offered to work with NPS to glean needs and examples from Preserve America Communities, from successful Grants, and from Stewards, and work with NPS to enhance and improve these programs and their effectiveness through better performance measures, best practices, and outreach.

Mr. Moe said the National Trust is strongly supportive of the Second Century recommendations. He reiterated support of eventual full funding of the Historic Preservation Fund and also discussed the need for more funding in the external programs of the NPS such as the National Register and the historic tax credits. Also the deferred maintenance at the parks is significant, and the context around the parks and the viewsheds is important to keep in mind, he said.

Mr. Shafroth said this was helpful and asked the chairman to collect the ideas and formally transmit them to Tom Strickland, Mr. Jarvis, and himself, and said if they needed to sit down with committee chairs and NPS principals they could arrange that, too. Chairman Nau said he thinks there needs to be focus on the visitor and a deeper focus on the use of technology to improve the visitor experience. John Fowler emphasized building relationships with Native Americans and telling the Native American story in parks, and he offered the assistance of the ACHP's Native American Program. At 9:50 a.m. Mr. Shafroth left the table.

### **III. Native American Report**

Arden Kucate gave a combined report of the Native American Program and the Native American Advisory Group (NAAG). He said Chairman John Berrey and he developed a conceptual plan to ensure that the mission and composition of NAAG are responsive to the Administration's goals and policies regarding Indian tribes. Given the focus of the Administration on policy level issues and consultation at the highest levels of government, they believe the ACHP should restructure NAAG both in terms of its membership and its focus. He said many federal agencies are working on similar plans to rework existing tribal committees or to establish new ones at leadership levels in response to the President's memorandum.

The plan is also intended to establish NAAG as a vehicle for increasing the participation of tribal and Native Hawaiian leadership in the national historic preservation program. While historic preservation and sacred sites protection have long been important to Indian tribes and Native Hawaiian organizations (NHOs), leadership is still not engaging in historic preservation in general. Accordingly, policy level issues in the national historic preservation program do not include tribal or Native Hawaiian leadership perspectives unless included by the ACHP or DOI. Issues should be driven by Indian tribes and NHOs, he said. One way to elevate the attention given to such issues by tribal and NHO leadership is to involve them in policy level committees and working groups. Therefore, the plan calls for membership to be drawn exclusively from leadership.

Commensurate with the change in membership would be a shift in the focus of NAAG from specific agency program issues to broader policy and program issues. For example, the group might work with ACHP membership on energy development to ensure that tribal and NHO consultation and concerns are incorporated into any policy recommendations to the Administration rather than being involved in how each federal agency addresses consultation for its specific energy program. There are also broader issues that a newly constituted group could bring with the ACHP directly to the Administration that can more appropriately be raised by a membership comprised of leaders. Mr. Kucate said he looks forward to working further with Chairman Nau and Chairman Berrey to finalize it.

Mr. Kucate talked about HUD's position that it has the authority to delegate its government-to-government consultation to its grant recipients. NAAG brought this issue to the ACHP almost five years ago. There has been some recent progress in reaching a solution, and he commended the ACHP and HUD Assistant Secretary Mercedes Márquez for continuing to work with Indian Country. There was a meeting on March 11 which brought some consensus on how tribal consultations might be addressed. The points of agreement are as follows:

- HUD grantees will notify Indian tribes of pending grants and invite the tribes to participate in consultation. The grantee will be responsible for carrying out the normal Section 106 consultation with tribes.
- If a tribe encounters a problem in the Section 106 process that it believes it cannot resolve with the grantee, the tribe can contact HUD directly, and HUD will enter into a government-to-government consultation with the tribe regarding that project.
- To prepare grant recipients for their tribal consultation responsibilities, HUD will train grantees in tribal consultation. HUD will also develop protocols and guidelines regarding how grantees will identify appropriate tribal contacts and initiate consultation.
- HUD will attend regional and national meetings of intertribal organizations to inform Indian tribes of HUD's policies, programs, and Section 106 procedures.
- The parties will review the FCC tribal contact notification system and HUD's tribal directory to develop an effective list of tribal contacts to be used by grantees and HUD field staff.
- HUD will establish a working group to develop the guidelines and protocols for contacting Indian tribes. The working group will include USET, NCAI, and other appropriate tribal representatives.

HUD staff has contacted ACHP staff to begin working on some of these initiatives, but there is still a long way to go. NAAG is pleased by these developments and is looking forward to working with all parties to ensure Indian tribes are afforded their rights under the National Historic Preservation Act (NHPA) and Section 106.

Chairman Nau said it is gratifying to hear the progress that has been made on the HUD delegation issue. He urged HUD to finalize this. Regarding the recommendations on the future of NAAG, Chairman Nau said he will provide his thoughts on the recommendations to the new chairman as well as to Mr. Kucate

and Chairman Berrey.

At this time, Dr. Robyn left the table and was replaced by Ms. Sullivan.

#### **IV. Sustainability and Historic Preservation Task Force**

The ACHP endorsed the creation of a member task force to address the intersection of federal sustainability policies and programs with historic preservation. Chairman Nau named the following members: Vice Chairman Barnes as chair, the National Trust as vice chair, Mr. Williams, NCSHPO, HUD, DOT, EPA, and Energy. The group had its first meeting April 8. Vice Chairman Barnes said many federal agencies have already undertaken their initiatives in sustainability; this group wants to make sure it is in the middle of the discussion. She complimented the PI staff and especially Ms. Null who will support the task force. The topics that rose to the top are the Energy Star program, weatherization programs, retrofitting federal historic buildings, HUD-DOT-EPA Partnership for Sustainable Communities, and Section 106 review. The task force is gathering additional information on those various categories and will meet again April 28. Vice Chairman Barnes said the task force will need to rely on ACHP members as well as federal and non-federal partners' expertise. She suggested e-mail messages should go out to the ACHP members before the next business meeting, providing updates and soliciting comments.

Chairman Nau said this is an issue that is going to grow in importance. He will advise the new chairman that when the task force comes to an area of interest to an agency not on the task force, that agency should be invited to participate.

Mr. Moe mentioned relevance of this issue regarding the historic preservation community. Preservation is not at the table often enough when important interagency decisions on sustainability are being made or legislation crafted, he said. One of the chief goals of this task force should be to get preservation a seat at the table within the federal government.

Chairman Nau said in the last Administration and likely this one, that there is a misunderstanding of what the Section 106 process is. He said the preservation community must educate people about its potential.

Vice Chairman Barnes said the group will also look at broader implications such as regional and local planning for sustainable communities.

Ms. Pritzlaff said preservationists believe historic preservation equals sustainability but have not been effective in communicating that message. She said the work of the task force should be effective in making that case and reach to the state and local level as well as to the federal agencies.

Mr. Fowler said there were linkages made between federal agencies' activities with preservation practitioners' activities. He sees this group as being the meeting ground between those carrying out federal programs and those who are preservation experts. He encouraged council members who are not formally engaged in the task force to bring their ideas to the table.

Chairman Nau said another context for sustainability is job creation and economic growth. People see preservation as a cost, and part of what needs to come out of this whole discussion is return on investment. Do not leave out the economic development side of it, he said.

#### **V. Federal Agency Programs Committee**

Chairman Nau said Mr. Sadd would be talking about the Cape Wind case and that he was the right person to lead that panel.

Mr. Sadd thanked the chairman. He said the FAP Committee discussed the DOI/ACHP Historic Preservation and Energy Development Workgroup. Those who will be invited to participate in the workgroup include the following: the Departments of Energy, Agriculture, and Defense; the Federal

Energy Regulatory Commission; the Council on Environmental Quality; NCSHPO; NATHPO; and NTHP.

Mr. Sadd said the committee welcomed Francisco Carillo, special assistant to Mr. Shafroth at DOI. The committee learned that staff is working with DOI to send invitation letters to these agencies and partners in the very near future.

The committee also discussed the upcoming priorities of the workgroup and identified the following issues to be addressed:

- consideration of visual effects and how to define them and how they should be applied in the context of review for energy projects
- protection of proprietary information from applicants for proposed projects
- collection of best practices for energy development
- even-handed enforcement of regulations on both public and private lands
- providing guidance to applicants on the federal hooks for various project types to inform their early project planning
- identification of energy corridors on public and private lands
- private investment prior to connection with facilities on federal lands or that require federal permits or licenses

Mr. Sadd said the committee also discussed the American Recovery and Reinvestment Act and the compliance concerns that continue to afflict the THPOs and SHPOs and the ACHP regarding the large potential expenditure of Recovery Act funds. The majority of Recovery Act funds appear to remain unobligated. September 30 is the deadline to obligate the funds. He said OFAP staff remains available to work with agencies who are confronted with any Recovery Act issues.

Regarding the archaeology subcommittee, Mr. Sadd said the group consists of ACHP expert member Dr. King as the chair, along with DoD, NCSHPO, Chairman Berrey, and DOI. The first meeting was in January 2010. The first issue they have chosen to address is the potential for the collection of surface artifacts from an archaeological site which constitutes an adverse effect under the ACHP regulations. Staff is working on a position paper that will be reviewed by the subcommittee shortly on this topic.

Staff is also working on a position paper on the applicability of a state's archaeology standards and guidelines to federal undertakings. Other issues the subcommittee intends to address include predictive modeling and creative mitigation.

Mr. Sadd then discussed the Cape Wind case and ACHP involvement since 2008. The case has garnered a great deal of attention because it is the first off-shore wind power development project in the country to reach the Secretary's desk for approval, and because of its potential to affect a number of historic properties, including two National Historic Landmarks and Nantucket Sound itself as a historic property. On March 1, 2010, Secretary of the Interior Ken Salazar terminated consultation and requested ACHP comment. Chairman Nau asked Mr. Sadd to chair a panel of ACHP members convened to develop comments to the Secretary subsequent to his termination of consultation. Serving on the panel were: Dr. King, Chairman Berrey, Mr. Ayers, and Linda Lawson representing the Secretary of Transportation.

The ACHP's comments were delivered to the Secretary on April 2, 2010. Mr. Sadd shared some perspectives on the policy implications of this case and how the FAP Committee and the ACHP membership might use the outcomes of this case as an opportunity to address challenges that face alternative energy development in the future. The ACHP made a number of general recommendations and

recommended to the Secretary that he deny the permit.

Some of the recommendations included the following:

- The ACHP should work with CEQ to finalize guidance on the appropriate coordination of the Section 106 review process and the NEPA review process. Mr. Sadd congratulated the subcommittee of the FAP Committee that has been working diligently on this effort to produce guidance on Section 106-NEPA coordination.
- The ACHP and the NPS should develop guidance to assist federal agencies in determining and addressing the effects of energy projects, especially wind and solar projects, on historic properties that comprise large areas with indefinite boundaries. Particular attention should be given to properties of religious and cultural importance to tribes and cultural landscapes.
- The ACHP and the NPS should assist agencies and applicants by sharing information on innovative and cost-effective strategies and techniques to identify all types of historic properties potentially affected by energy projects, not just standing structures and archaeological sites.
- The ACHP should amplify the distinctions between direct and indirect effects to historic properties and when visual effects might constitute direct effects.
- The Minerals Management Service should coordinate with the NPS, the ACHP, NCSHPO, other agencies and stakeholders, and the professional marine archaeology community to develop guidelines specifying the methodologies and technologies that should be used in marine settings to assess the potential for the presence of archaeological sites and shipwreck sites.
- The ACHP comments also recommended that DOI reaffirm and implement further the proposal of the 2006 Preserve America Summit that was endorsed by the ACHP to develop a comprehensive and accessible national inventory of historic properties to assist in the identification of historic properties during the federal project planning process, with priority given to those areas under federal jurisdiction or control that have high potential for both traditional and alternative energy development.

Mr. Sadd thanked ACHP staffer John Eddins who did exceptional work on this case and the preparations for the panel. He thanked the panelists for their input and deliberations on this matter.

Vice Chairman Barnes talked about the Moffett Field case. She chaired the 2008 ACHP panel on the hangar which offered ACHP comments. In the last couple of months there has been a review and revision of how this project is being looked at. The remediation has started, and NASA is looking at alternative uses. She complimented DoD and NASA who appear to be moving it forward in a positive way.

Chairman Nau recommended that Mr. Sadd and Mr. Fowler determine how best to communicate to White House personnel the need to have an archaeologist as part of the ACHP. Regarding the Recovery Act, he wondered if it would make sense to create a communication that would go to all the Secretaries and to each of the departments and agencies that would outline the problems of the load that is coming in and provide some recommendations for solutions to help augment SHPOs. He suggested the agency go on record as saying it is going to be an issue and offer suggestions.

OFAP Director Reid Nelson gave an overview of the Hawaii SHPO challenges. The SHPO has been experiencing difficulties in maintaining adequate staffing due to budget cutbacks, hiring freezes, and staff turnover. The NPS has been monitoring the Hawaii SHPO to assess whether cutbacks have depleted staff to the point that they are no longer able to meet their responsibilities under the NHPA and continue to

receive funds from the Historic Preservation Fund. The NPS gave the SHPO two years to correct deficiencies. The ACHP told the NPS it wanted to play a supportive role in assisting the SHPO in resolving the challenges that relate to Section 106 reviews. The ACHP's efforts in the coming months will include providing targeted Section 106 training to the SHPO and others in Hawaii, monthly teleconferences between the ACHP and SHPO staff to discuss Section 106 cases and program alternatives; the ACHP will host a meeting in Hawaii with the SHPO, federal agencies, state organizations, Native Hawaiian representatives, and other stakeholders to identify opportunities to improve collaboration on historic preservation reviews; and to streamline Section 106 reviews where appropriate. The ACHP hopes to identify partners to assist the SHPO in meeting these demands, Mr. Nelson said.

Chairman Nau said there is a good probability that without assistance from a couple of key agencies at the table, the Hawaii SHPO is going to have a difficult time meeting the standards. He urged the agencies that have an investment in Hawaii to make a move to help support the SHPO.

At 11 a.m. the chairman called for a break. When the meeting resumed at 11:15 a.m., Vice Chairman Barnes took the gavel in Chairman Nau's absence. At that time, Kathleen Schamel left the table; Mr. Moe left the table and was replaced by Elizabeth Merritt.

## **VI. Preservation Initiatives Committee**

Ms. Pritzlaff said there are now 814 Preserve America Communities. New Preserve America Stewards designated on February 3 bring that total to 21. The Preserve America Grants now have \$4.6 million in FY 2010 funding, and this will fund all of the FY 2009 grants that were announced but not funded last year. A new grants round closed on February 12, and the grants panel will meet April 20. There was no funding requested for Preserve America Grants or Save America's Treasures for 2011. The National Trust and many others are working to try to get the funding reinstated. She said the PI Committee hopes there is funding put back into the FY 2011 budget to continue this extremely worthwhile program.

The PI Committee discussed the value of staying connected with the communities and providing networking and technical assistance on a regular basis. This is a way to maintain local enthusiasm and share information more effectively. There are some ACHP budget and staffing issues to maintain the contact information for these communities as they change. It was suggested that partner agencies might help take responsibility for periodic contact and interaction with a number of communities. The committee asked the staff to come back before the next meeting with a plan and budget needs for updating community contacts and for staying connected with communities through electronic newsletters, the Web site, webinars, social media, and/or other means. This should be considered a priority. The committee believes that such a network is critical to the continued viability and long-term usefulness and success of the program.

Ms. Pritzlaff noted the legislative summary in the meeting materials. Legislation that may be ripe for action is H.R. 1612, the Public Lands Service Corps Act, which passed the House on March 18. The bill emphasizes the integration of historic and cultural resources. Ms. Pritzlaff said the PI Committee agreed to recommend the following:

The members should recommend to Chairman Nau that he transmit the ACHP's overall support for the goals and objectives of the Public Lands Service Corps Act of 2010 to the Senate leadership and to appropriate members of the Administration. The chairman should note the comprehensive integration of cultural and natural resources and their conservation, restoration, construction, or rehabilitation in the proposed program, and applaud the inclusion of National Marine Sanctuaries in the definition of public lands covered by the bill. The chairman should indicate the ACHP's willingness to offer advice or

assistance in any further development of the legislation as well as future implementation of the Public Lands Service Corps program.

Vice Chairman Barnes said since ACHP members have not had an opportunity to study the legislation, she asked them to review it by close of business April 16 and send their opinions to Mr. Fowler. He will transmit that feedback to Chairman Nau who will respond accordingly.

Ms. Pritzlaff said the PI Committee felt strongly about the efforts of this bill to encourage the development of stewards for public lands and particularly focusing on youth aged 16-25 providing job training on public lands, among other things. This will encourage stewards of public lands to have more integration with their gateway communities.

## **VII. Communications, Education, and Outreach Committee**

Mr. Williams said the ACHP has spearheaded an interagency working group consisting of a dozen agencies with interest in youth involvement activities, and the committee spoke of formalizing that group and inviting government agencies to use service learning concepts in their missions. The intersections between early partners are just the beginning. This nexus includes the America's Great Outdoors initiative at DOI, the Corporation for National and Community Service's grants, partners at the Journey Through Hallowed Ground Partnership who introduced the ACHP to service learning in Harpers Ferry, and the National Trails Association's innovative projects with local schools and teacher training. He said the committee feels they are in line with the Obama Administration's ambitions of volunteering, civic participation, youth engagement, and childhood fitness. The goal remains to incorporate the preservation message into future projects that reflect these ambitions, he said.

In light of the OMB memo that came out in March, the CEO Committee discussed the issue of its awards program. The OMB memo offered suggestions for awards and incentives as well as a call for agencies to offer innovative ideas that can become a basis of their recognition programs. The committee will look at how to adjust its programs, or potentially create others, to better align with OMB guidelines and President Obama's priorities. Mr. Williams said he would appreciate any ideas council members have on this topic.

The CEO Committee heard from OFAP's Dr. Eddins regarding the Cape Wind Section 106 case and the March 22 public meeting and site inspection. In the follow-up to this endeavor, Mr. Williams said there are three typical reasons cited for problems in the Section 106 process: that agencies start the Section 106 process too late; the vague determination of affected historic properties; and the failure to consult with Indian tribes early and fully. The CEO Committee is charged with outreach. The overall proposal discussed includes a template that delineates best practices and debriefing press reports, protocols for members of ACHP task forces and panels, Web best practices, and other general documents that will serve future panels. This is in addition to the committee's continued work on explaining the Section 106 process and the outcomes to the lay public, he said.

## **VIII. Executive Director's Report**

Mr. Fowler introduced two new staff members: Lydia Kachadoorian is the new FEMA liaison; and Jaime Loichinger is a new historic preservation specialist. Nancy Brown has shifted into the BLM liaison slot. Jeff Durbin, formerly the ACHP's FEMA liaison, joined the NPS, taking Caroline Hall's old job as Section 106 compliance coordinator. Ms. Hall now serves as an assistant director in OFAP.

Since 2007, two of the four office directors retired, along with five other staffers; six staffers moved to new jobs; and there were 13 new hires. Mr. Fowler said the agency is going through a generational transition, and has a very good pool of applicants.

In 2001, there was one liaison position; there are now eight. That has been a tremendous resource for the ACHP in doing its work. It has proved to be beneficial to the agencies as well, he said.

Vice Chairman Barnes extended her appreciation to the staff.

At this time Tony Fowler left the table.

## **IX. America's Great Outdoors**

John Fowler asked Mr. Carillo to come to the table to talk about America's Great Outdoors. Mr. Carillo said USDA, DOI, EPA, and CEQ are hosting a conservation and outdoor recreation summit and White House conference on April 16. This is the kickoff of Secretary Salazar's Great Outdoors initiative. He said DOI wants to hear from the ACHP on the role of historic and cultural preservation within the initiative.

Ms. Pritzlaff said her committee discussed the potential of the America's Great Outdoors initiative in resource conservation and public outreach and the importance of integrating historic preservation and cultural heritage into policy initiatives like this one. A particular challenge is to integrate local community resources, including cultural and heritage sites, and privately owned historic properties into a program of this type that focuses on public lands. The committee indicated that it is important to recognize the value of cultural heritage in any such program, including the public value of connecting people to the stories of the past as well as to the cultural and historical context of the landscapes that the public enjoys.

In particular, while enhancing recreational opportunities, agencies need to be mindful that historic properties provide the stories and the dimensions that encourage a more personal connection to a place, making an experience more relevant. The PI Committee recommends that the language throughout the initiative reference the natural, cultural, and historic places as all-important assets to draw more Americans outdoors.

The value of volunteerism and programs like service learning for youth should be emphasized in America's Great Outdoors. Ms. Pritzlaff mentioned a new program called HistoriCorps that is being developed and tested in Colorado on Forest Service lands. There is an incredible desire on behalf of traditionally oriented volunteer programs that support natural resource protection and outdoor recreation to work on historic properties. HistoriCorps provides such an opportunity to these groups.

Mr. Shafroth returned to the table at this time. He said the agencies, and especially DOI, will emphasize historical and cultural preservation as a part of the April 16 conference. He said they will take the comments from the ACHP committees seriously and hope it will be the first of many conversations on this topic.

Mr. Williams said when engaging youth in preservation and the outdoors you engage them in the new technology with which they are familiar. He reminded members of the successes of the Journey Through Hallowed Ground project with using vodcasts at Harpers Ferry and how engaging that set of technologies can be to students. Also, he said the demographic for volunteerism is later on in life. The opportunity America's Great Outdoors avails is the ability to engage youth in the parks and on other public lands as volunteers. He said he hopes the partnerships the ACHP has established can be transferred to DOI.

Mr. Sadd said this is a wonderful initiative and encouraged DOI to consider underserved regions such as inner cities and Appalachia who do not often get to engage with the great outdoors as we perceive them.

Ms. Pritzlaff said to draw more Americans and especially young people outdoors it is important to reach out to them in the manner that they communicate, which is social networking, applications on cell phones, and similar means.

Joel Holtrop said if the group is going to be successful in sustaining these programs and efforts, they need to keep youth involved. He said we need future generations to care as much about their natural world and their cultural and historical world as the current generation does.

Vice Chairman Barnes said emphasizing heritage and culture as part of the experience is important. As well, she suggested DOI look at a British model for youth activities. In their government program, young people can get a special designation award by being in the outdoors throughout their life doing activities. It is highly regarded. It reengages children at various ages to do activities in the outdoors, she said.

Mr. Fowler said there are wonderful building blocks that make up the national historic preservation program, and those need to be looked at and integrated. The challenge to the preservation community is to take a fresh look at those programs and say how do we evolve the goals and techniques and practices that are in those programs to fit where this initiative is going?

Mr. Shafroth said it has been a multi-agency effort so far. A principle tenet is a reconnection of people to the natural world and the outdoors, to their historical and cultural roots in this country. He said they need to figure out how to connect and reconnect to the historic and cultural preservation communities going forward, while also being mindful of wildlife issues, large landscapes, agriculture, and urban parks. He asked council members to remind DOI of where the historic preservation opportunities exist so DOI does not miss them.

Vice Chairman Barnes said she appreciated Mr. Shafroth wanting to get feedback from the ACHP on this topic.

## **X. Adjourn**

Mr. Sadd made a motion to adjourn; Mr. Holtrop seconded it. Vice Chairman Barnes said as soon as a new chairman is named, the next meeting will be scheduled. The meeting adjourned at noon.